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ICAO's Policies on Charges (Doc 9082)

Structure:

- Foreword
- General
- Policies on Airport Charges
- Policies on Charges for Air Navigation Services
- Appendices
- Supplement



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Foreword

Origin of Doc 9082

- Article 15 of Chicago Convention
 - Application of uniform conditions
 - Non discrimination
 - No charge solely for the right to overfly, enter or exit
- Assembly Resolutions



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Foreword (cont.)

Definition of charge and tax

- Charge
 - to recover the costs of providing facilities and services for aviation
 - Doc 9082

Tax

- to raise national or local government revenue, usually not for aviation
- Doc 8632



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General

- Financial situation [§8]
- Scope and proliferation of charges [§9-10]
- Organizational and managerial issues [§11-17]
- Economic oversight [§18-21]
- Economic performance and minimum reporting requirements [§22]
- Consultation with users [§23-26]
- Other factors affecting the economic situation [§27-28]



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General (cont.)

Financial situation [§8]

Fluctuation with performance of economies

Scope/proliferation of charges [§9-10]

- Permit imposition of charges only for services and functions provided for civil aviation operations
- Refrain from charges that discriminate against international civil aviation



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General (cont.)

Organizational/managerial issues [§11-14]

- Autonomy and privatization
 - Establishment of autonomous entities where economically viable and best for providers and users
 - State's ultimate responsibility for safety, security and economic oversight
 - Observance of Chicago Convention,
 Annexes and policies on charges



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General (cont.)

- International cooperation [§15]
 - Adoption of a regional approach
 - Facilitation of the implementation of the ICAO Global ATM Operational Concept
- Best practices [§16]
 - Application of best practices of good corporate governance by providers
- Charges collection [§17]
 - Use of joint charges collection agencies



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General (cont.)

Economic oversight [§18-21]

- Separation of regulatory and operational functions
- State's responsibility and objectives
- Selection of an appropriate form
- Adoption of a regional approach

Economic performance [§22]

- Development of appropriate performance management systems
- Selection of KPAs, objectives and indicators, and minimum reporting requirements



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General (cont.)

Consultation with users [§23-26]

Establishment of a clearly defined, regular consultation process

Other factors [§27-28]

- Balance of interest between providers and users
- Increased cooperation to share economic difficulties



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Policies on Charges

Airport Charges

- Cost basis for charges [§29-30]
- Airport charging systems [§31]
- Pre-funding of projects [§32]
- Currency issues [§33]
- Landing charges [§34]
- Parking and hangar charges [§35]
- Passenger service charges [§36]



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Policies on Charges (cont.)

Airport Charges (cont.)

- Security charges [§37]
- Noise-related charges [§38]
- Emissions-related aircraft charges (local air quality problems) [§39]
- Development of revenues from concessions, rental of premises and "free zones"[§40]
- Fuel concession fees [§41]



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Policies on Charges (cont.)

Air Navigation Services Charges

- Cost basis for charges [§42-45]
- Allocation of costs among [§46] aeronautical users
- Charging systems [§47]
- Pre-funding of projects [§48]
- Currency issues [§49]



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Policies on Charges (cont.)

Air Navigation Services Charges (cont.)

- Approach and aerodrome control charges [§50]
- Route air navigation services charges [§51-52]
- Charges for air navigation services used by aircraft when not over the provider State [§53]



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Appendices

- Guide to the facilities and services to be taken into account in determining airport costs
- 2. Guide to the facilities and services to be taken into account in determining the total costs of air navigation services
- 3. Glossary of terms



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Supplement

Follow-up of ANSConf 2000

 Analysis of States responses to a questionnaire on their policies on charges

 Information on States' implementation practices



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Recommendation by CEANS

 Incorporation of main principles into national legislation and air services agreements: non-discrimination, costrelatedness, transparency and user consultation



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Other Policy Material

- Assembly Resolutions: Consolidated Statements of Continuing ICAO Policies (A36-15 Appendix F, Air Transport & A36-22 Appendix L, Environmental Protection)
- Council Resolution on Environmental Charges and Taxes (1996)
- Provisional policy on allocation of incremental costs of more advanced GNSS services (2007)



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Discussion

Any comments, questions or problems with ICAO's policies?



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Discussion

 How can we improve the adherence to ICAO's policies on charges by airports and ANSPs?



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Discussion

 How is aviation legislation established in your States?