



**WORKING PAPER**

**WORLDWIDE AIR TRANSPORT CONFERENCE (ATCONF)**

**SIXTH MEETING**

**Montréal, 18 to 22 March 2013**

**Agenda Item 2: Examination of key issues and regulatory framework**

**Agenda Item 2.8: Implementation of ICAO policies and guidance**

**ESTABLISHING PRIORITIES FOR ICAO WORK IN THE AIR TRANSPORT AREA**

(Presented by the United States of America)

**EXECUTIVE SUMMARY**

ICAO's work and management of resources in the air transport area would be enhanced by establishing relative priorities for the tasks to be undertaken. States and stakeholders could materially assist the Organization in this regard by expressing their preferences.

**Action:** The Conference is invited to agree to the recommendations presented in paragraph 2.

**References:** ATConf/6 reference material is available at [www.icao.int/meetings/atconf6](http://www.icao.int/meetings/atconf6).

**1. DISCUSSION**

1.1 In its working papers for the Conference, the ICAO Secretariat has proposed over 50 discrete tasks, projects and activities in the air transport area. The Appendix lists the tasks proposed, grouped by agenda item. Some are continuations of existing work while others represent new initiatives. If all these tasks were pursued, they would entail a considerable commitment of resources both by ICAO and States. It would be helpful and prudent to establish relative priorities for ICAO work in the air transport area, to reflect policy priorities as well as a consideration of resources required. This would assist the Council and Secretariat when they consider the results of the Conference, ICAO's strategic plan and the draft budget for the next triennium.

1.2 States, as well as stakeholders, could materially assist the Organization in this regard by expressing their preferences. During the Conference, we invite States and observer organizations to express their preferences on relative priorities for the tasks listed in the Appendix. Recognizing that additional analysis and reflection will be required, including on any additional tasks that may be endorsed by the Conference, a period for additional expressions of views should be established. It would be most useful if preferences on priorities were expressed as high, medium or low.

2. **RECOMMENDATION**

2.1 That following conclusion of the Conference, ICAO establishes a time period for States and stakeholders to express their preferences on relative priorities for the tasks in the air transport area listed in the Appendix, and any others, that have been endorsed by the Conference.

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**APPENDIX**

**TASKS IN THE AIR TRANSPORT AREA**

T A S K	PROJECT OR ACTIVITY	AGENDA ITEM	WP #
1	Update Template Air Services Agreement (TASA) as needed	1.1	17
2	Assist States in liberalization efforts by enhancing the “market place” facility	1.1	17
3	Undertake additional training courses, regional seminars or similar activities	1.1	17
4	Monitor regulatory developments, conduct studies on major issues, and provide policy guidance and assistance to States	1.1	17
5	Develop relevant databases such as the Database of the World's Air Services Agreements (Doc 9511), as well as case studies of liberalization experiences	1.1	17
6	Cooperate with international and regional organizations and the industry to monitor impediments to a sustainable air transport system and define, in a cooperative manner, key strategies to overcome impediments by encouraging the “think globally and act locally” approach	1.1	22
7	Monitor industry developments and share analysis	1.1	23
8	Promote ICAO policies and guidance material on aviation security costs and related charges	1.2	18
	Night flights:	2.1	8
9	• Monitor practices, keep States informed, promote ICAO guidance	2.1	8
10	• Develop policy guidance, explore ways to address issues	2.1	8
11	• Inform states of significant developments and ICAO work	2.1	8
	Airport slots:	2.1	11
12	• Develop policy guidance, explore ways to address airport issues	2.1	11
13	• Monitor practices, keep States informed, promote ICAO guidance	2.1	11
14	• Inform states of significant developments and ICAO work	2.1	11
	Market access:	2.1	13
15	• Develop a multilateral agreement for exchange of market access	2.1	13
16	• Promote and update ICAO policy and guidance material	2.1	13
17	• Prepare and publish case studies on liberalization experiences	2.1	13
18	• Develop indicators of market access liberalization by States	2.1	13
19	• Develop a multilateral agreement for exchange of market access for cargo	2.1	14
	Air carrier ownership and control:	2.2	12
20	• Develop an international agreement to liberalize O&C	2.2	12
21	• Promote and update ICAO policy and guidance material	2.2	12
	Consumer protection:	2.3	5
22	• Develop a set of core principles on consumer protection	2.3	5

T A S K	PROJECT OR ACTIVITY	AGENDA ITEM	WP #
23	<ul style="list-style-type: none"> <li>Develop policy guidance</li> </ul>	2.3	5
24	<ul style="list-style-type: none"> <li>Monitor issues with a view to enabling States to decide whether a more formal arrangement, such as global code of conduct, is necessary</li> </ul>	2.3	5
25	<ul style="list-style-type: none"> <li>Cooperate and coordinate with other international organizations</li> </ul>	2.3	5
	Price transparency:	2.3	15
26	<ul style="list-style-type: none"> <li>Collect information and design analytical tools on the structure of ticket prices</li> </ul>	2.3	15
27	<ul style="list-style-type: none"> <li>Develop specific guidance on price transparency as part of the core principles on consumer protection</li> </ul>	2.3	15
28	<ul style="list-style-type: none"> <li>Undertake research and analyses on the distinctive characteristics and needs of the passenger and cargo services in terms of price transparency</li> </ul>	2.3	15
29	<ul style="list-style-type: none"> <li>Develop policy guidance to address emerging issues</li> </ul>	2.3	15
30	Identify main impediments to connectivity	2.3	20
31	Conduct cost-benefit analysis of measures, including facilitation, aimed at enhancing connectivity	2.3	20
	Fair competition:	2.4	4
32	<ul style="list-style-type: none"> <li>Develop tools to foster cooperation, dialogue and exchange of information between competition authorities</li> </ul>	2.4	4
33	<ul style="list-style-type: none"> <li>Develop a set of core principles on fair competition</li> </ul>	2.4	4
34	<ul style="list-style-type: none"> <li>Monitor developments and update guidance</li> </ul>	2.4	4
35	Monitor developments and update guidance on safeguards	2.5	3
36	Add clause to TASA on reducing taxation on sale or use of air transport	2.6	10
37	Monitor developments and update guidance on commercialization and privatization of airports and ANSPs	2.7	6
	Funding oversight functions:	2.7	7
38	<ul style="list-style-type: none"> <li>Develop guidance material on sustainable funding of safety oversight at the State level</li> </ul>	2.7	7
39	<ul style="list-style-type: none"> <li>Monitor the situation for security and economic oversight funding</li> </ul>	2.7	7
40	<ul style="list-style-type: none"> <li>Explore possibilities of setting up new mechanisms to ensure sustainable funding of the oversight functions at the State and at the regional levels</li> </ul>	2.7	7
41	<ul style="list-style-type: none"> <li>Keep ICAO policies and guidance current and responsive</li> </ul>	2.7	7
42	Develop clause for TASA based on CEANS recommendations	2.7	9
43	Collect information on implementation of ICAO policies on user charges and publish as a Supplement to Doc 9082	2.7	9
	Financing the air transport system:	2.7	19
44	<ul style="list-style-type: none"> <li>Develop guidance material on sustainable financing of the air transport system</li> </ul>	2.7	19
45	<ul style="list-style-type: none"> <li>Develop a new manual on financing the air transport system, taking into account the specific needs expressed by States and by the industry at ANC/12</li> </ul>	2.7	19
46	<ul style="list-style-type: none"> <li>Set up a new mechanism for regular consultation among States, international organizations and the industry</li> </ul>	2.7	19

T A S K	PROJECT OR ACTIVITY	AGENDA ITEM	WP #
47	Promote ICAO policies on funding air transport infrastructure	2.7	21
	Status of ICAO policies on air transport regulation:	2.8	16
48	<ul style="list-style-type: none"> <li>• Keep ICAO policies and guidance current and responsive</li> </ul>	2.8	16
49	<ul style="list-style-type: none"> <li>• Consider additional ways and means to enhance status of ICAO policies for the sustained development of the air transport system</li> </ul>	2.8	16
	Action plan for implementation of an improved regulatory framework:	2.8	24
50	<ul style="list-style-type: none"> <li>• Consider the definition of a modular strategy for encouraging harmonization and modernization of a global air transport regulatory framework</li> </ul>	2.8	24
51	<ul style="list-style-type: none"> <li>• Develop a cost benefit analysis for consideration by States regarding the added value of a new Annex</li> </ul>	2.8	24
52	<ul style="list-style-type: none"> <li>• Provide States with further information on the content and coverage of a possible Annex for wider implementation of ICAO policies</li> </ul>	2.8	24

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