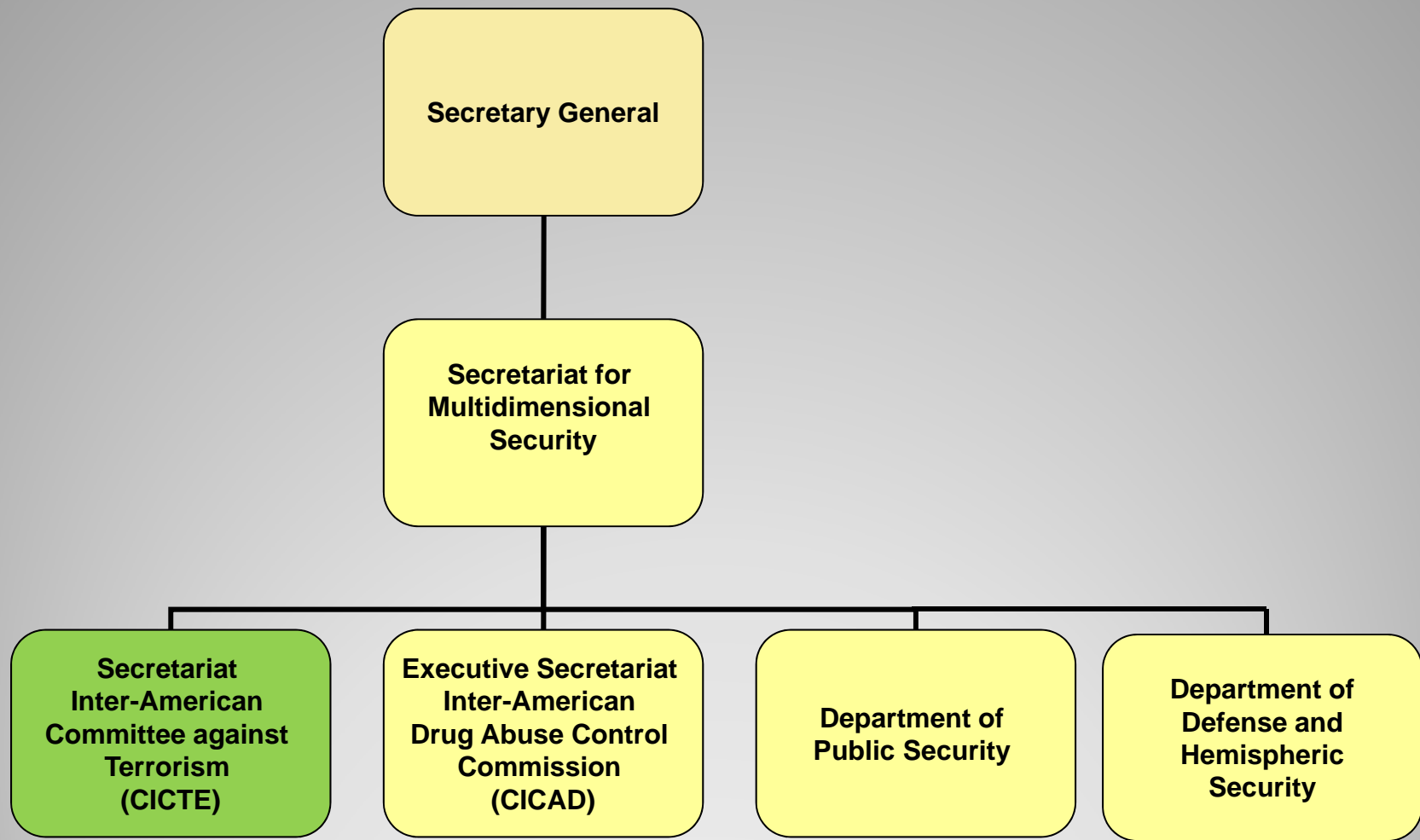# CICTE'S Counter-Terrorism Capacity Building Strategies

Gordon Duguid
Executive Secretary
Inter-American Committee against Terrorism
Secretariat of Multidimensional Security
Organization of American States

The main purpose of the Inter-American Committee against Terrorism (CICTE) is to promote and develop cooperation among Member States to prevent, combat and eliminate terrorism, in accordance with the principles of the OAS Charter, with the Inter-American Convention against Terrorism, and with full respect for the sovereignty of states, the rule of law, and international law, including international humanitarian law, international human rights law, and international refugee law.

CICTE Mission Statement

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                    │  Secretary General  │
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                    │   Secretariat for   │
                    │  Multidimensional   │
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│Inter-     │ │  Secretariat │ │Department of │ │ Defense and  │
│American   │ │ Inter-American│ │Public Security│ │ Hemispheric  │
│Committee  │ │ Drug Abuse   │ │              │ │   Security   │
│against    │ │   Control    │ │              │ │              │
│Terrorism  │ │  Commission  │ │              │ │              │
│(CICTE)    │ │   (CICAD)    │ │              │ │              │
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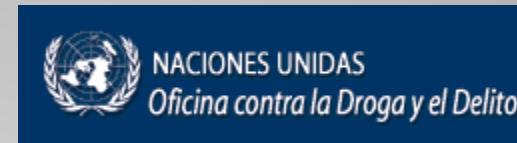
OAS-SMS

- ➤ Provide technical and administrative support for CICTE sessions, and facilitate communication and coordination among Committee members and relevant Member State authorities

- ➤ Facilitate provision of technical assistance and training to the Member States in response to their needs / demands, and in accordance with established mandates

- ➤ Coordinate with other international, regional and sub-regional organizations

CICTE Functions

- United Nations
  - CTITF
  - CTC, CTED
  - UNICRI
  - UN-LiREC
  - UNODC
- ICAO, INTERPOL, IMO, IOM
- World Customs Organization, IMF, World Bank

International Cooperation

➢ APEC, OSCE, Council of Europe, Commonwealth

➢ CANADA: Canada Border Services Agency, Transport
   Canada, DFAIT, RCMP

➢ UNITED STATES: DHS (CBP, ICE, TSA, USCG), DOS (S/CT,
INL, DS-ATA)

International Cooperation

➢ Brasil: ABIN, DSIC

➢ Mexico: PGR

➢ Spain: MFA, Interior, Attorney General's Office, Guardia Civil

International Cooperation

BORDER CONTROLS

- **Document Security and Fraud Prevention**
- Aviation Security
- Maritime Security
- Customs and Migration

CRITICAL INFRASTRUCTURE PROTECTION

- Cyber Security
- Tourism Security
- Security for Major Events

TERRORISM FINANCING and LEGISLATIVE ASSISTANCE

CRISIS MANAGEMENT

POLICY DEVELOPMENT, INTERNATIONAL COORDINATION AND PARTNERSHIPS

Programs

Aviation Security Program

Established in 2004

- Three Aspects
  - ◦ National Training Programs
  - ◦ Sub-regional Training Programs
  - ◦ Scholarships to ICAO courses
- CICTE AVSEC Partners
  - ◦ ICAO
  - ◦ Transportation Security Administration of the United States (TSA)
  - ◦ Canada Border Services Agency (CBSA)
  - ◦ Israel Security Agency
  - ◦ Spanish Government

Aviation Security Program

- CICTE has been offering scholarships for ICAO courses since 2004
- Scholarships include:
    - Airfare and terminal expenses
    - Per diem to cover hotel and meals
- In 2010 60 scholarships were awarded:
    - 33 to Caribbean Community States
    - 10 to Central American States
    - 17 to South American States
- So far in 2011 51 scholarships have been awarded
- CICTE will provide scholarships to the upcoming ICAO courses offered this year
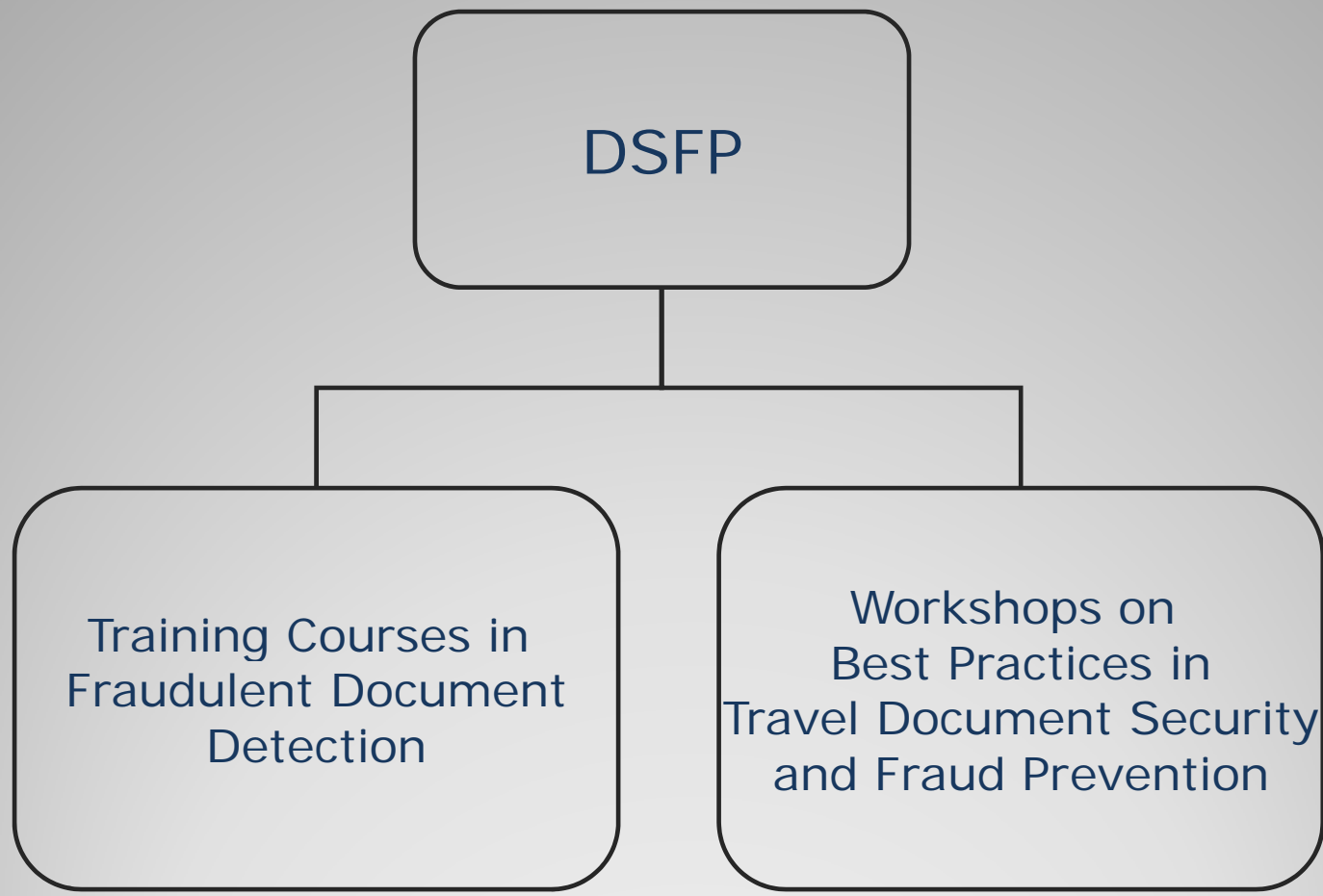
CICTE Scholarships

Document Security and Fraud Prevention Program

- Strengthen capacity of relevant government authorities and their officials (customs, migration, border/airport/port security, other law enforcement personnel) to enhance security in the issuance and control of travel and identity documents, in accordance with international standards of ICAO

- Enhance appropriate national authorities' travel and identity document fraud detection and prevention capabilities, and promote cooperation and information exchange to control and deter travel and identity document fraud, in accordance with UNSCR 1373, the universal anti-terrorism instruments, and the Inter-American Convention against Terrorism

- Employ a methodology which includes:
  - ❖ Assessments
    - ❖ Workshops / Training
      - ❖ Evaluation

Objectives

Components

Objective:

➢ Provide **training in the detection and prevention of the fraudulent use of travel and identity documents** - to migration, customs, law enforcement and other appropriate officials

Methodology:

➢ Trainers from Forensic Document Laboratory (U.S. DHS-ICE)

➢ National or multi-national audience

➢ Approximately 30 participants per course

➢ Combination of interactive classroom instruction and hands-on, practical exercises

➢ Participants receive 10X loupe, UV lamp / flashlight, training documents on USB

Fraudulent Document Detection Courses

Key topics:

➢ Basic document examination

➢ Document security features

➢ ICAO document format

➢ Counterfeiting

➢ Passport examination

➢ E-Passports

➢ Visa examination

➢ Examination of national identity cards / alien registration cards / permanent resident cards

➢ Stolen blank documents

➢ Document fraud and smuggling

➢ Detection of impostors

➢ Host country and regional challenges with document fraud

Fraudulent Document Detection Courses

Objective:

➢ Strengthen the capacity of OAS Member States to achieve greater security in the issuance and handling of travel and identity documents, by **bringing together counterpart officials** from appropriate national authorities within a sub-region, and **facilitating a discussion of common challenges** and an **exchange of knowledge, experience, and better / innovative practices**

Methodology:

➢ Organized in conjunction with ICAO MRTD Programme and host government authorities

➢ Draw on team of international, regional, national and private sector experts in document security (eg. ICAO, UN-CTED, ISO, INTERPOL, OSCE, RCMP, DHS/FDL, CBSA, private sector entities)

➢ 40 to 50 participants per workshop, from throughout a sub-region

➢ Presentations by expert speakers balanced with interactive discussion among participants

Best Practices Workshops

Key topics:
- ➤ ICAO / international standards and specifications on travel documents

- ➤ Machine Readable Passports (MRPs) and Electronic Machine Readable Passports (eMRPs) in accordance with ICAO standards

- ➤ Policy issues in the implementation of ICAO standards and specifications

Best Practices Workshops

➢ Handling and issuance
  ❖ Case studies in implementation of ICAO MRTD standards and specifications

➢ Document controls / fraud detection
  ❖ Document verification / authentication
  ❖ Fraud trends – alteration and falsification
  ❖ Impostor detection
  ❖ New tools and e-learning

➢ Securing the issuance and control of breeder / foundational identity documents, and maintenance of civil registries
  ❖ Criticality of the integrity of breeder / identity documents in the secure issuance and control travel documents
  ❖ OAS Universal Civil Identity Program

Best Practices Workshops

- Importance of developing integrated (and secure) national identity management systems
    - Aligning efforts of multiple government authorities
    - Developing a national policy framework

- International Cooperation
    - Integrated solutions to access SLTD (FIND/MIND), case studies in implementation of the INTERPOL system
    - Technical Assistance Program of the OSCE/ATU
    - Case studies in MRP implementation projects
    - Opportunities for improved regional cooperation and information-sharing
    - Increased participation of OAS States in international fora (ICBWG)

- Conclusions and recommendations

Best Practices Workshops

	Fraudulent Document Detection Courses	Workshops on Best Practices in Travel Document Security and Fraud Prevention
2006 / 2007	➢ Caribbean Member States (Miami, USA) ➢ Paraguay, Argentina (Asuncion, Paraguay)	NA
2008	➢Brasil (Sao Paulo, Brasil) ➢ Mexico (Mexico City, Mexico)	➢ Central America, Dominican Republic, Mexico (San Salvador, El Salvador) ➢ Andean Region (Bogota, Colombia)
2009	➢ El Salvador, Guatemala, Honduras (San Salvador, El Salvador) ➢ Peru, Ecuador (Lima, Peru)	➢ Caribbean (St. Georges, Grenada)
2010	➢ Panama, Dominican Republic (Santo Domingo, DR) ➢Mexico (Mexico City, Mexico) ➢Argentina, Chile (Santiago, Chile) ➢Brazil (Sao Paulo, Brazil)	➢ South Cone (Montevideo, Uruguay)
2011	➢Costa Rica, El Salvador (San Jose, CR) ➢Uruguay, Paraguay (Montevideo, Uruguay) ➢Paraguay (Asuncion, Paraguay)	➢TBD

Activities Since 2006

Lessons learned about the reality in Member States...

➢ Lack of **communication / coordination** among national authorities

➢ States lacking **machine readers for MRTDs** – often only in airports

➢ Need increased and wider access to the **INTERPOL SLTD database**

➢ High demand for **document fraud detection training**

➢ Integrity of **breeder documents and civil registries** is critical

➢ Need for a **comprehensive and coordinated approach** to addressing travel and identity document security

➢ Need for **integrated national identity management systems**

➢ Lack of **communication / coordination** among **regional and international entities**

Lessons Learned

Lessons learned about providing effective capacity-building assistance...

- **Participant profile** is key
- Engage a mix of **technical and policy level representatives / supervisor and management-level personnel**
- Bring together all **appropriate national authorities**
- Expert / topical presentations **balanced** with interactive exchanges among participants maximizes knowledge sharing
- Emphasize identification of specific better / innovative practices, action items, recommendations, other take-aways, etc
- Pre- and post- **evaluation is key** (to assessing participant responsibilities and capabilities, and impact
- More emphasis should be placed on **country-specific**, national efforts
- Bringing together various international and regional stakeholders essential

Lessons Learned

- Fraudulent document detection training
  - Pre-course / on-the-ground capability assessments
  - Pre-course e-learning module for all participants
  - Fraud doc detection train-the-trainer courses / integration of existing courses and coordination of delivery
- Participation of OAS Member State officials in other regional and international initiatives
  - OAS Universal Civil Identity / Civil registry development workshops
  - ICBWG / NTWG
  - ICAO MRTD symposiums (w/ focused workshops on the Americas)
- OAS Specialized Courses on Border Controls
  - Joint OAS (CICTE, CICAD, DPS) approach
  - Integrating travel / identity document security modules with others on passenger / behavioral profiling, luggage / cargo screening, human trafficking

Going Forward

- CICTE-ICAO Phase II Capacity-building in Travel Document Security and Identity Management
  - 6 sub-regional workshops *(Central America, Mexico / DR, Northern / Western Caribbean, Southern / Eastern Caribbean, Andes, South Cone)*
  - 8 in-country / national capacity gap assessment missions *(Countries TBD)*
  - 1 Hemispheric workshop / wrap-up
  - Preliminary and 3 month post-workshop evaluations
  - Coordination with national, regional and international partners
  - Emphasis on case studies and practical solutions
  - Development of integrated travel document security and identity management capacity-building strategies for each sub-region
  - Financial support from the Government of Canada

Going Forward

➤ Creation of a virtual network of stakeholders working in travel document issuance and controls *(and identity management in general?)*

  ❖ Utilizing existing OAS capabilities or exploring new partnerships (World Bank, others?)

➤ Suggestions?

Going Forward

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