



SIXTH AFI SECFAL PLAN STEERING COMMITTEE MEETING

(Montreal Canada, 08 December 2017)

Agenda Item 1: 1.2. Report on Regional Aviation Security and Facilitation Group (RASFALG-AFI) Activities

(Presented by African Civil Aviation Commission (AFCAC))

SUMMARY

This Paper presents an update on the activities of the RASFALG-AFI, as recommended by the third RASFALG-AFI meeting held in Nairobi, October 2016, and duly adopted by the fifth AFI SECFAL Plan Steering Committee (SC) meeting held in Gaborone, May 2017.

Action Required:

1. Take note of the progress made in the implementation of the Regional Implementation Plan of the AFI SECFAL;
2. Urge States which have not responded to the Questionnaire on the implementation of Targets 4 and 5 of the Windhoek Declaration, which should be fully complied with by 2017, to do so as without further delay;
3. Encourage States in need of technical assistance to benefit from the services of the team of Experts in the implementation of the Windhoek Declaration and Targets;
4. Take note of, and approve the recommendations of the fourth RASFALG-AFI meeting; and
5. Note and adopt the Indicative Work Plan of the RASFALG-AFI for 2018.

References: -

- I. Windhoek Declaration on Aviation Security and Facilitation, and its Targets;
- II. Report of the fourth RASFALG-AFI meeting; and
- III. RASFALG-AFI Indicative Work Plan for 2018.

1. INTRODUCTION

- 1.1. The Regional Aviation Security and Facilitation Group (RASFALG-AFI) was established with the primary objective of serving as a technical group to the Steering Committee of AFI SECFAL in identifying and formulating solutions to regional security and facilitation issues, increasing awareness among stakeholders, and monitoring progress in the implementation of the Regional Implementation Plan of the AFI SECFAL.

2. DISCUSSION

Below are the activities which had been identified by the 3rd RASFALG-AFI meeting as a Work Plan for 2017, under their respective targets:

- 2.1. **TARGET 6: Security risk management processes, which take into account ICAO's Risk Context Statement and crisis response procedures, are established in all States by the end of 2020.**

2.1.1 ACTIVITIES:

- 2.1.1.1 Organize a workshop on Risk Management, and Crisis Management Procedures.
- 2.1.1.2 Organize/conduct at least one workshop on Risk Management, and one Crisis Management course.

2.1.2 STATUS:

2.1.2.1 A Risk Management Workshop was held under the auspices of AFCAC/ECAC and within the framework of the CASE Project of ECAC in Feb 2017, in Dakar, Senegal. Crisis Management Procedures will form part of the workshop planned for the 2nd quarter of 2018.

2.1.2.2 A Course and Workshop in the French language were held in Dakar for the WACAF Region as follows:

- Crisis Management Course 30 Oct - 03 Nov 2017; and
- Risk Management Workshop 07-10 Nov 2017.

2.1.2.3 Plans are underway to hold Risk Management Workshop followed by the Crisis Management Course in English, in ESAF region early in 2018.

2.2. TARGET 2: As a matter of urgency, appropriate action is immediately taken to address all existing Significant Security Concerns (SSECs) in the region and any new SSECs are resolved within 3 months after notification by ICAO.

2.2.1 ACTIVITY:

Launch the implementation of assistance to States with SSECs.

2.2.2 STATUS:

2.2.1.1 At the beginning of 2017, four (4) SSECs existed in two member States, three (3) of which were resolved soon before the 5th AFI SECFAL SC meeting. Three potential (3) SSECs were timely effectively addressed.

2.2.1.2 With regard to the use of Technical Experts under RASFALG-AFI aimed at resolving SSECs and other deficiencies in the areas of security and facilitation, a Memorandum of Understanding (MoU) was circulated to AFI States. To date, only three (3) States have concluded MoUs with AFCAC.

2.3. TARGET 1: A minimum of fifty percent of the African States achieve at least 70% which is commensurate to the global average of EI of the CEs by 2017, 75% of the States achieve this by 2020 and all African States by end of 2023.

2.3.1 ACTIVITY:

Analyze Action Plans developed and submitted by States to ensure regional targets are met.

2.3.2 STATUS:

2.3.2.1 The results of USAP-CMA audits conducted in eighteen (18) AFI States, since the beginning of the year 2015, are yet to be analyzed in order to determine whether the short-term target has been met.

2.4. TARGET 5: By 2017, all States have the following written and approved National Programmes: National Civil Aviation Security Programme (NCASP), National Civil Aviation Security Quality Control Programme (NCASQCP), National Civil Aviation Security Training Programme (NCSTP) and National Air Transport Facilitation Programme (NATFP).

2.4.1 ACTIVITIES:

2.4.1.1 Provide Aviation Security and Facilitation assistance needs based on States' request.

2.4.1.2 Organize and conduct training on the development of Security and Facilitation Programmes.

2.4.2 STATUS:

2.4.2.1 In order to determine whether States have approved National Programmes and to have the information of those in need of technical assistance in this area, RASFALG-AFI developed a Questionnaire, through which AFCAC conducted a survey, to establish the status of implementation of Targets 4 and 5 of the Windhoek Declaration. A follow up was done reminding States of the importance and urgency of implementation of the activities to meet the Target.

2.4.2.2 The questionnaire includes approved National Programmes as well as establishment of National Committees, i.e. National Civil Aviation Security Committee (NCASC) and National Air Transport facilitation Committee (NATFC). To date, thirty one (31) States have responded to the Questionnaire. None of these States has expressed the desire for technical assistance.

2.4.2.3 Training on the development of Security and Facilitation Programmes, could not be achieved due to the low level of response by AFI States.

2.4.2.4 The results of the survey are depicted in **Appendix A**.

2.5. TARGET 15: All States should introduce a provision on Advanced Passenger Information (API) in their respective national legislation that adheres to the internationally recognized (PAXLST) standard for the transmission of API by end of 2020.

2.5.1 ACTIVITY:

Conduct seminar on API with the assistance of Partners.

2.5.2 STATUS:

No activities were realized in the year 2017. However, plans are underway for the workshop on API. The workshop will incorporate the latest amendment to Annex 17 Standards and recommended Practices (SARPs). The target is set for the year 2020.

2.6. TARGET 8: All States take appropriate actions to develop their ability to conduct risk assessments to protect civil aviation against any possible threat scenario, including but not limited to person-borne improvised explosive devices (PBIEDs), Man-Portable Air Defence Systems (MANPADS), IEDs in cargo, insider threats, etc. by 2023.

2.6.1 ACTIVITY:

Organize workshop with relevant State authorities, and Partners on MANPADS, landside security, and emerging threats like IEDs in cargo, insider threats, cyber security, etc.

2.6.2 STATUS:

The workshop will be scheduled for the last quarter of the year 2018. The workshop will take into account, New ICAO Standards and Recommended Practices on emerging threats.

2.7. STATUS ON THE LAUNCH OF DESIGNATED EXPERTS OF THE RASFALG-AFI

2.7.1 In an effort to prioritize States requiring assistance, AFCAC has completed the roster of Experts for RASFALG-AFI in accordance with the 6 Focus areas in order to adequately respond to their needs.

2.7.2 Seventeen States responded to AFCAC by submitting their designated Experts.

- 2.7.3 From the responses, a total number of sixty eight (68) Experts were designated and validated under RASFALG-AFI.
- 2.7.4 The validation process of the Designated Experts has been finalized.
- 2.7.5 States that had not designated their Experts are encouraged to do so by completing the verification and validation forms.

2.8 QUESTIONNAIRE ON THE STATUS OF IMPLEMENTATION OF 2017 ACTIVITIES OF THE AFI SECFAL REGIONAL IMPLEMENTATION PLAN

A questionnaire was developed with a view to obtain information on the status of implementation of the above. Only three (3) States submitted their completed questionnaires to AFCAC.

States are urged to complete and submit the questionnaires so as to enable AFCAC to identify areas of need and facilitate technical assistance based on the needs identified.

2.9 FOURTH MEETING OF THE RASFALG-AFI

The fourth meeting of the RASFALG-AFI was held on 30 November to 01 December, 2017 in Dakar, Senegal. The purpose of the meeting was to provide an update on all activities related to the RASFALG-AFI for the year 2017. The meeting also developed the Indicative Work Plan for the year 2018, for adoption by the AFI SECFAL Plan Steering Committee.

The report of the 4th RASFALG-AFI meeting is added to this Development Paper as **Appendix B**.

3. CONCLUSION

AFCAC implores all States which are yet to submit the completed questionnaires to do so without further delay, to be able to account for all States in the AFI region in the spirit of ICAO "No Country Left Behind" initiative, and to establish accurate statistics on the status of Effective Implementation of the Critical Elements.

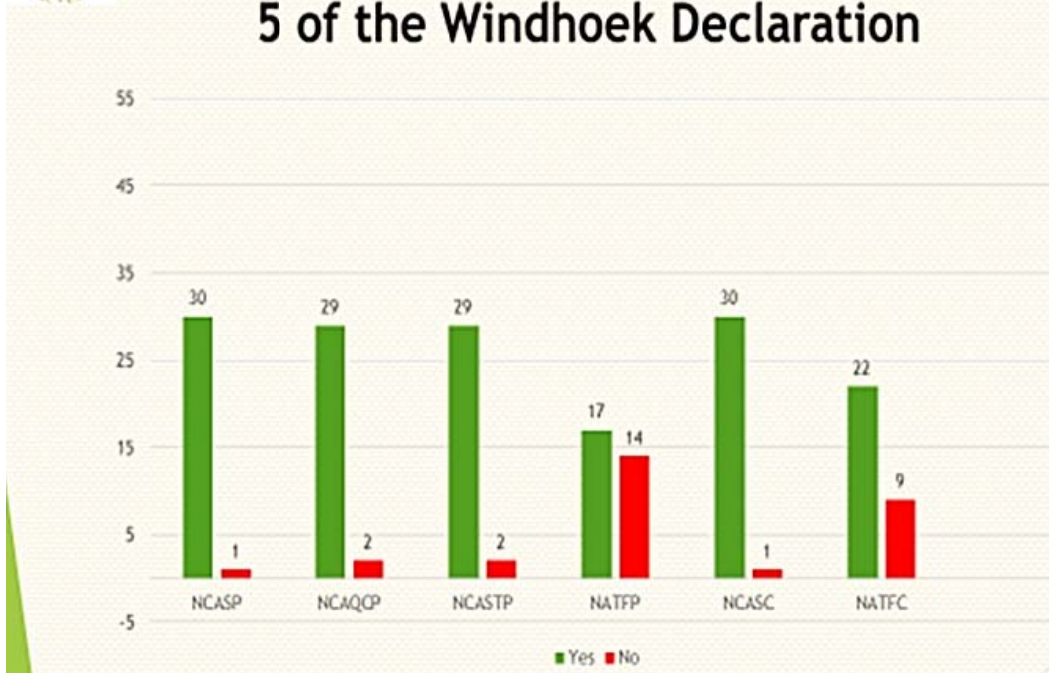
The activities, which could not be achieved in 2017, have been rescheduled for the year 2018, in line with the Indicative Work Plan, which is attached to the report of the 4th RASFALG-AFI meeting.

4. RECOMMENDATION

The AFI SECFAL Plan Steering Committee is therefore, invited to consider actions required in the Summary of this Development Paper.



APPENDIX A: Survey Results of Targets 4 & 5 of the Windhoek Declaration





APPENDIX B

REPORT OF THE FOURTH MEETING OF THE REGIONAL AVIATION SECURITY AND FACILITATION GROUP FOR AFRICA AND INDIAN OCEAN REGION

(RASFALG-AFI/4)

(Dakar, SENEGAL, 30 November to 01 December 2017)

FINAL REPORT

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1. Background:

The Fourth Meeting of the Regional Aviation Security and Facilitation Group for Africa and the Indian Ocean Region (RASFALG-AFI) was held in Dakar, Senegal from 30 November to 01 December 2017. The meeting was convened in accordance with the approved Terms of Reference of the RASFALG-AFI.

2. Opening Session:

2.1. The Opening Ceremony was chaired by Mr. Joao Monteiro, Chairman of the Board of Directors, Cabo Verde Civil Aviation Authority in the presence of Ms. Iyabo Sosina, the Secretary General of African Civil Aviation Commission (AFCAC) and Mr. Mam Sait Jallow Regional Director ICAO Western and Central Africa (WACAF).

2.2. In her welcome address, the AFCAC Secretary General extended her appreciation to all participants for being present and for their dedication to ensuring that there is improvement in the delivery of Aviation Security and Facilitation in the continent, witnessed through remarkable progress in the implementation of the Work Plan and active participation of Experts in previous RASFALG-AFI meetings. She also highlighted the importance of the Group's role in assisting member States in the identified implementation areas, as well as the importance of States' response to questionnaires in order to fulfil the tasks entrusted to AFCAC and ICAO since the 1st RASFALG-AFI meeting.

2.3. The ICAO Regional Director WACAF welcomed the delegates and emphasised the importance of implementing AFI SECFAL Plan in line with the Windhoek Ministerial Declaration and associated Targets. He emphasised the need to address and improve the level of Effective Implementation (EI) of Critical Elements (CEs) of States security oversight systems. He also added that although significant improvement is noted, AFI States are yet to reach the global average EI of CEs.

3. Participation:

The meeting was attended by thirty-one (31) participants from sixteen (16) AFCAC member States, one AFCAC Partner State (U.S. TSA) and two (2) International/Regional Organizations (AFCAC, ICAO).

The list of participants is attached to this report (**See attachment 1**).

4. Adoption of the Agenda:

The proposed Agenda was adopted by the meeting (**See attachment 2**).

5. Presentations and Discussions:

Six (6) presentations were delivered to the meeting as follows:

5.1. *Report on progress made on the Recommendations of the 3rd RASFALG-AFI meeting - AFCAC*

The meeting was briefed on the recommendations of the third RASFALG-AFI meeting (RASFALG-AFI/3) held on 27 – 28 October 2016 in Nairobi, Kenya and progress made thus far. The meeting noted the presentation and progress made.

Following the discussions under this topic, the meeting highlighted the lack of effective communication between States and the RASFALG-AFI Secretariat. To improve the noticed situation, the following recommendations were proffered:

- ❖ States to improve their internal information sharing system;
- ❖ Designation and use of States Focal/Contact points to support communication; and
- ❖ RASFALG-AFI Secretariat to explore and implement additional ways of reaching States for the purpose of receiving timely response.

5.2. *Report on progress made on the 5th AFI SECFAL meeting and its Recommendations/Decisions - ICAO*

The meeting was briefed on the implementation status of the decisions and recommendations of the 5th AFI SECFAL Plan Steering Committee meeting which was held in Botswana in May, 2017. States were requested to support the continued implementation of the Steering Committee decisions and recommendations.

Following the presentation, ICAO advised that States might wish to start implementing immediate actions in spite of the 2020 deadline. Concerning the development of National Air Transport Facilitation Programme (NATFP), some States pointed out the lack of ICAO training material like the ICAO Standardized Training Package to support in the development of the NATFP, which could slow them down. To mitigate that situation, ICAO informed States on the availability of ICAO Doc.10042 relating to the model NATFP that could compensate the absence of any training package in the concerned area.

ICAO also made a presentation on the status of implementation of USAP-CMA audit as of 14 November 2017. The presentation indicated 59.27% average EI of CEs for the AFI region compared to 73.23% globally.

5.3. Status on the development of National Programs and Committees (Aviation Security and Facilitation) - AFCAC

The meeting was briefed on the status of development and approval of National Programmes as well as the establishment of National Committees by African member States, based on the results of the survey, which had been conducted by AFCAC. The main focus of the survey was on the following:

National Programmes

- National Civil Aviation Security Programme (NCASP);
- National Civil Aviation Quality Control Programme (NCAQCP);
- National Civil Aviation Security Training Programme (NCSTP); and
- National Air Transport Facilitation Programme (NATFP).

National Committees

- National Civil Aviation Security Committee (NCASC); and

- National Air Transport Facilitation Committee (NATFC).

AFCAC appealed to States that are yet to submit their completed questionnaires to do so without delay. In addition, States that have already responded were requested to provide AFCAC with any update to the questionnaire, as appropriate, in order to ensure the information provided is current.

Memorandum of Understanding (MoU)

AFCAC informed that as at the time of the meeting, only three (3) States have submitted the requisite Memorandum of Understanding (MoU) on the use of Technical Experts under the RASFALG- AFI.

In view of the above, States were urged to conclude the MoU with AFCAC before the next RASFALG - AFI meeting.

The meeting noted that the workshop on Facilitation initially planned to be held in 2017, has not taken place. It was then recommended that this event be rescheduled for 2018.

5.4. *Status of implementation of the Windhoek Ministerial Declaration and Targets*

ICAO presented to the meeting the status of the implementation of the Windhoek Declaration and Targets Action Plan (AFI SECFAL Regional Implementation Plan), which was previously adopted by RASFALG-AFI/3 in Nairobi. The meeting noted the presentation and progress on the implementation.

5.5. *Status of Launching the Roster of Team of Experts of the RASFALG-AFI*

AFCAC made a presentation to the meeting on the status of the launch of the roster of technical experts registered in the AFCAC database, according to the six focus areas and set criteria, which they met. The meeting noted the progress made and that the validation process had been finalised.

Recommendation: States in need of technical assistance were urged to make a request to AFCAC for the use of the services of designated experts.

The representative of Transportation Security Administration (TSA) offered to extend their technical assistance to the AFI SECFAL Plan particularly in the area of capacity building.

5.6. *Way Forward and Review of the Indicative Work Plan of RASFALG-AFI (2018) and SECFAL*

The draft Indicative Work Plan was presented to the meeting for consideration and was adopted with necessary adjustments. **(See attachment 3)**. The meeting held robust discussions with emphasis on meeting the set deadlines, in order to ensure that all targets are met timeously.

The meeting was further informed that the workshop or seminar on new and emerging threats, and on Advanced Passenger Information (API), which were initially planned to be held in 2017, have not been achieved. It was therefore, recommended that these two events be rescheduled for 2018, although it was noted that the deadline for these targets (Targets 8 and 15), were 2020 and 2023, respectively.

The meeting further recommended that ICAO make available the results of USAP CMA Audit twice a year at the RASFALG-AFI meetings.

6. Election of the Chairperson

The meeting unanimously re-elected the current Chairperson (Cabo Verde) and the vice chair (Tanzania) of the RASFALG-AFI Group for another term.

7. Any Other Business

7.1 It was recommended that all documentation relating to RASFALG-AFI meetings be available to participants (in both English and French) prior to the commencement of each meeting.

7.2 Based on the need to review the provisions of the RASFALG- AFI Terms of Reference (ToR), the meeting recommended that authorization be obtained from the AFI-SECFAL Plan Steering Committee.

8. Closing Ceremony

After much deliberations on the above, the Chairperson of the 4th RASFALG - AFI meeting declared the meeting closed, in the presence of the Secretary General of AFCAC, who, in her closing remarks, thanked all participants for their hard work, commitment and for working beyond their call of duty in delivering on the RASFALG-AFI mandate to provide technical input to the Steering Committee that will improve aviation security and facilitation in Africa.

Done at Dakar, 01 December 2017

The Chairman RASFALG-AFI



ATTACHMENT TO APPENDIX B

INDICATIVE WORK PLAN OF THE RASFALG-AFI 2018

Target	Activities	Timeline	Partners / Sponsors	Responsible Org	Status / Comments	Next Step
TARGET: 6 Security risk management processes, which take into account ICAO's Risk Context Statement and crisis response procedures, are established in all States by the end of 2020.	Organize a workshop on Risk Management, Crisis Management procedures	Second quarter of 2018	Partner States and Organisations	AFCAC	Partly achieved. a) Risk Management Workshop was held in February 2017, in Dakar, Senegal, under the umbrella of AFCAC/ECAC within the framework of the CASE Project of ECAC.	a) Continue to identify and invite States requiring assistance on Risk Management for the Workshop. b) Co-ordinate 2 nd Workshop with partner organisations.
	Organize/conduct at least one workshop on Risk Management, and one Crisis Management course	First quarter of 2018		ICAO/AFCAC	Partly achieved. a) Course and Workshop in the French language were held in Dakar for the WACAF Region as follows: <ul style="list-style-type: none"> • Crisis Management Course 30 Oct-03 Nov 2017 • Risk Management Workshop 07-10 Nov 2017. b) Plans are underway for Crisis Management Course and Risk management Workshop to be held in ESAF region early in the first quarter of 2018.	a) Coordinate 2 nd phase of Crisis Management Courses (CMC) and Risk Management (RIM) Workshop in English for ESAF region. b) Invite States in accordance with their technical needs.

Target	Activities	Timeline	Partners / Sponsors	Responsible Org	Status / Comments	Next Step
<p>TARGET: 2 As a matter of urgency, appropriate action is immediately taken to address all existing Significant Security Concerns (SSECs) in the region and any new SSECs are resolved within 3 months after notification by ICAO.</p>	<p>Launch the implementation of assistance to States with SSECs</p>	<p>Within 3 months of notification</p>		<p>ICAO/ AFCAC</p>	<p>Partly achieved. a) Out of the 2 States which had 4 SSECs, 1 State has resolved all 3 SSECs. Only 1 State has 1 SSEC. b) State Letter regarding MoU for technical assistance was circulated</p>	<p>a) ICAO to conduct assessment of SSECs noting that some were identified in 2011. b) States with SSECs and those providing AVSEC Experts of RASFALG to sign MoU prior to any engagement. c) AFCAC to engage the State concerned and coordinate technical support. d) Identify and deploy RASFALG-AFI Technical Experts to offer technical assistance, as per States' requests.</p>
<p>TARGET: 1 A minimum of fifty percent of the African States achieve at least 70% which is commensurate with the global average of EI of the CEs by 2017, 75% of the States achieve this by 2020 and all African States by end of 2023.</p>	<p>Analyse Action Plans developed and submitted by States to ensure regional targets are met</p>	<p>Second quarter of 2018</p>		<p>AFCAC/ICAO</p>	<p>a) Member States were notified by State Letter to submit Action Plans. • Results of the 16 AFI States which were audited under USAP-CMA since 2015, are yet to be analysed. • Member States requested to submit implementation status on the implementation of</p>	<p>a) States to be reminded to submit Action Plans to ICAO and status of implementation thereto. b) ICAO to remind States which have not signed the USAP-CMA MoU to do so without further delay.</p>

Target	Activities	Timeline	Partners / Sponsors	Responsible Org	Status / Comments	Next Step
					<p>Windhoek Declaration and Targets.</p> <ul style="list-style-type: none"> Follow up was done to remind States to submit status of implementation. Only 3 States have responded on the questionnaire. 3 States have signed MoU with AFCAC on the use of Experts under RASFALG-AFI. 	
<p>TARGET: 5 By 2017, all States have the following written and approved National Programmes: National Civil Aviation Security Programme (NCASP), National Civil Aviation Security Quality Control Programme (NCASQCP), National Civil Aviation Security Training Programme (NCASP) and National Air Transport Facilitation Programme (NATFP).</p>	<p>Provide AVSEC and FAL assistance needs based on States' request</p>	<p>Upon State request/ Last quarter of 2018</p>		<p>AFCAC/ ICAO</p>	<p>a) Requests made to States by State Letters to designate Focal Persons, and only 2 States have responded with their designations respectively.</p> <p>b) To date, 57 % responses on Questionnaire from member States:</p> <ul style="list-style-type: none"> 31 States have responded to the Questionnaire relating to Targets 4 & 5 (Establishment of National Programmes and Committees). 	<p>a) Based on the approval and low level of response by member States, a more collaborative effort will be made to solicit designations of Focal Persons.</p> <p>b) The remaining 43% target to be reached through robust interventions with Designated Focal Persons of States which have not responded to the questionnaire.</p> <p>c) Consolidate technical needs of each State and coordinate for technical assistance.</p>

Target	Activities	Timeline	Partners / Sponsors	Responsible Org	Status / Comments	Next Step
					<ul style="list-style-type: none"> Reminders were sent out to the rest of member States to complete and submit questionnaires. States were also reminded through emails and telephone calls individually. 	
	Organize and conduct training on the development of Security and Facilitation Programmes	Third quarter of 2018	ASTCs	AFCAC/ICAO	<p>Not achieved.</p> <p>a) From the responses received, 14 States do not have approved National Air Transport Facilitation Programmes.</p>	<p>a) Organise Workshop on development of National Air Transport Facilitation Programme.</p> <p>b) To be considered based on the outcomes of the above activities under this Target.</p>
<p>TARGET: 15 All States should introduce a provision on Advanced Passenger Information (API) in their respective national legislation that adheres to the internationally recognized (PAXLST) standard for the transmission of API by end of 2020.</p>	Conduct seminar on API with the assistance of Partners	Last quarter of 2018	INTERPOL IATA SITA	AFCAC/ICAO	In progress.	<p>a) It is suggested that activities under this Target be merged with Target 8 in relation to risk assessment, to run simultaneously in order to minimise costs.</p> <p>b) Organise workshop in liaison with Partner Organisations in the area of API.</p>
<p>TARGET 8: All States take appropriate actions to develop their ability to</p>	Organize workshop with relevant State authorities, and	Last quarter of 2018	Partner States/ Organisations ECAC	AFCAC/ICAO	In progress.	a) Organize workshops and/or seminars aimed at understanding emerging and current threats, to

Target	Activities	Timeline	Partners / Sponsors	Responsible Org	Status / Comments	Next Step
conduct risk assessments to protect civil aviation against any possible threat scenario, including but not limited to person-borne improvised explosive devices (PBIEDs), Man-Portable Air Defence Systems (MANPADS), IEDs in cargo, insider threats, etc. by 2023	Partners on MANPADS, land side security, and emerging threats like IEDs in cargo, insider threats, cyber security, etc.		TSA, etc.			include but not limited to cyber threats, RPAS, MANPADS etc. b) The workshops and/or seminars should take into account New ICAO Standards relating to those threats.

QUARTER 1: JANUARY – MARCH

QUARTER 2: APRIL - JUNE

QUARTER 3: JULY – SEPTEMBER

QUARTER 4: OCTOBER - DECEMBER