



International Civil Aviation Organization

CAR/SAM REGIONAL PLANNING IMPLEMENTATION GROUP (GREPECAS)

Fifth Meeting of the GREPECAS Aviation Security Committee (AVSEC/COMM/5)

Buenos Aires, Argentina, 11 to 13 May 2006

AVSEC/COMM/5-WP/09

31/03/06

Agenda Item 4

Development of the AVSEC/COMM Work Programme

4.2 Identification and analysis of shortcomings in the implementation of ICAO AVSEC provisions in the CAR/SAM Regions and development of measures to facilitate their resolution.

4.2.2 Cargo Security Programme Model

MODEL CARGO SECURITY PROGRAMME

(Presented by the Secretariat)

SUMMARY

This paper provides the Meeting with a proposal to develop a Cargo Security Model Program which was previously identified as a shortcoming in an AVSEC/COMM Questionnaire.

References:

- AVSEC COMM Questionnaire
- Annex 17 Security Standards and Recommendation 4.6.1., 4.6.2., 4.6.3., 4.6.4., 4.6.5., and 4.6.6.
- Security Manual for Safeguarding Civil Aviation Against Acts of Unlawful Interference Doc. 8973 Sixth Edition-2002

1. Introduction

1.1 Due to a more effective implementation of aviation security measures regarding the screening of passengers and their baggage, air cargo has become a more attractive option for perpetrators willing to carry out an act of unlawful interference. The volume of air cargo carried is large and increasing, the cargo system is well known by the public, therefore; perpetrators are able to target specific flights and cargo consignment can be difficult to screen. It is impractical to screen all air cargo and there is a low personal risk to those wishing to commit acts of unlawful interference.

2. Amendment 11 Annex 17 Standards and Recommendation relating to Cargo

Standard 4.6.1 – *Each Contracting States shall ensure that security controls are applied to cargo and mail, prior to their being loaded into an aircraft engaged in passenger commercial air transport operations.*

Standard 4.6.2 – *Each Contracting States shall ensure that cargo and mail to be carried on a passenger commercial aircraft is protected from unauthorized interference from the point security controls are applied until departure of the aircraft.*

***Standard 4.6.3** – Each Contracting State shall establish a process for approval of regulated agents, if such agent are involved in implementing security controls.*

***Standard 4.6.4** – Each Contracting State shall ensure that operators do not accept cargo or mail for carriage in an aircraft engaged in passenger commercial air transport operations unless the application of security controls is confirmed and accounted for by regulated agent, or such consignments are subjected to appropriate security controls.*

***Standard 4.6.5** – Each Contracting State shall ensure that catering, stores and supplies intended for carriage on passenger commercial flights are subjected to appropriate security controls and thereafter protected until loaded onto the aircraft.*

***Recommendation 4.6.6** – Each Contracting State should ensure that security controls to be applied to cargo and mail for transportation on all-cargo aircraft are determined on the basis of a security risk assessment carried out by the relevant national authorities.*

3. Questionnaire

3.1 The AVSEC/COMM/3 Meeting, held in Santiago, Chile, from 4 to 6 March 2004, an AVSEC questionnaire was distributed to States on 7 January 2003, and received a total of eighteen (18) responses from 33 States and 13 Territories. The AVSEC/COMM/3 and AVSEC/COMM/4 Meeting reviewed results of survey's questionnaire conducted by Chile to assess the aviation security needs and interests of States and considered proposals in order to assist the GREPECAS AVSEC Committee (AVSEC/COMM) in setting its work programme.

4. Analysis

4.1 The Questionnaire indicated that measures for cargo, courier and express parcels and mail intend for carriage on passenger flights were one of the three Annex 17 Security Provisions that States were not implementing.

4.2 The AVSEC/COMM/4 approved a Conclusion 4/7 and GREPECAS Conclusion 13/9 encouraged the States to implement and update their Cargo Security Program and for ICAO to establish a Cargo Security workshop by March 2006. However, a cargo workshop plans to be developed and States are still in need for additional published guidance material to update and implement their Cargo Security Program. Therefore, it is recommended that the AVSEC/COMM review and approve the following:

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CONCLUSION 5/X

Model Cargo Security Program

That the:

- a) Meeting approve the establishment of an Ad Hoc Group;
- b) to develop a discussion paper on the essential components of a Model Cargo Security Program; and
- c) present the model at the AVSEC/COMM/6.

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5. Suggested Action:

5.1 The Meeting is invited to adopt the Draft Conclusion contained in paragraph 4.2.

- END -