



C-DEC 235/5
16/06/25

COUNCIL — 235TH SESSION

FIFTH MEETING

(COUNCIL CHAMBER, TUESDAY, 10 JUNE 2025 AT 1400 HOURS)

SUMMARY OF DECISIONS

OPEN MEETING

Opening remarks and Schedule for consideration of items

1. The Council took note of the information presented by the President of the Council in relation to the proceedings pertaining to the 235th Session.

Draft Assembly working paper – Disposition of cash surplus/deficit

2. The Council considered this item on the basis of C-WP/15697, which presented a draft Assembly working paper that provided a report on the status of the cash surplus/deficit, as at 31 December 2024. The Council also had for consideration an oral report thereon from the Finance Committee (FIC).

3. Following consideration, the Council:

- a) took note of the cash deficit position of CAD 0.7 million as at 31 December 2024, it being understood that this deficit had been subsequently eliminated by the payment of assessments in arrears by Member States received in January 2025, and in doing so, agreed that there was therefore no need to assess Member States to finance the deficit; and
- b) approved the draft Assembly working paper appended to C-WP/15697 for submission to the 42nd Session of the Assembly.

Draft Assembly working paper – Financial aspects of the question of contributions in arrears

4. The Council considered this item on the basis of C-WP/15698, which presented a draft Assembly working paper that provided a report on the status of contributions in arrears as at 31 March 2025 and its impact on Member States' voting powers at the Assembly. The Council also had for consideration an oral report thereon from the Finance Committee (FIC).

5. Following consideration, the Council:

- a) took note of the status of contributions in arrears, and in doing so, reiterated that the timely collection of assessed contributions remained a priority for sustaining ICAO's operations; and

- b) approved the draft Assembly working paper appended to C-WP/15698 for submission to the 42nd Session of the Assembly, on the understanding that the information contained in Appendix C thereof, listing those Member States that have had their voting rights deemed suspended as at 31 March 2025, would be updated in advance of the 42nd Session of the Assembly.

Draft Assembly Working Paper - Progress report on the implementation of the ICAO Gender Equality Programme

6. The Council considered this item on the basis of C-WP/15734, which presented a draft Assembly working paper outlining past and ongoing initiatives to improve representation and empowerment of women in the aviation sector. The Council also had for consideration an oral report thereon from the Committee on Governance (COG).

7. Following consideration, the Council:

- a) welcomed, with appreciation, the progress made in advancing the implementation of the ICAO Gender Equality Programme, and recognized the invaluable contributions made by the Small Group on Gender in supporting and guiding this work;
- b) acknowledged the importance of enhancing the availability of relevant data in the aviation sector, while encouraging greater capacity building and training initiatives, as well as continued outreach and advocacy at all levels, and to that effect, recalled its decision to invite the Aviation Data and Analysis Panel (ADAP) to explore options for expanding the data categories in the survey on aviation licensed personnel, disaggregated by gender and age, while also requesting the Secretariat to explore other means of improving data availability, including through collaboration with industry associations and partners;
- c) approved the draft Assembly working paper appended to C-WP/15734 for submission to the 42nd Session of the Assembly; and
- d) took note of the intention of the United States to submit a working paper to the 42nd Session of the Assembly on this subject.

Draft Assembly Working paper – Status of the ICAO Workforce

8. The Council considered this item on the basis of C-WP/15735, which pursuant to Assembly Resolutions A4-31, A24-20, A41-23, and A41-26, presented a draft Assembly working paper on the status of the ICAO workforce for the years 2022, 2023, and 2024. The Council also had for consideration an oral report thereon from the Committee on Governance (COG).

9. Following consideration, the Council:

- a) in noting the information contained in C-WP/15735 and the draft Assembly working paper, underscored that despite improvements, proactive initiatives were still required to improve progress towards Equitable Geographical Representation (EGR) and gender equality, and in that regard, requested that future reports include additional details regarding EGR and gender; and
- b) approved the draft Assembly working paper appended to C-WP/15735, subject to the amendments requested by the COG being reflected, and in doing so, delegated authority to the President to thereafter approve the revised working paper on its behalf

for subsequent submission to the 42nd Session of the Assembly.

Draft Assembly working paper – Human resources management

10. The Council considered this item on the basis of C-WP/15736, which presented a draft Assembly working paper which provided an update on *The ICAO People First Strategy* as well as ongoing initiatives during the 2023-2025 triennium to improve human resources management of the Organization. The Council also had for consideration an oral report thereon from the Committee on Governance (COG).

11. Following consideration, the Council:

- a) commended the Secretary General and the Secretariat for the efforts made to advance the work under *The ICAO People First Strategy*, and in doing so, also encouraged the Secretariat to continue its targeted talent outreach activities, while exploring possible measures that could be implemented to attract broader and more balanced pools of candidates for vacant positions, including to review conditions of employment, with the goal of improving equitable geographical representation and gender balance; and
- b) approved the draft Assembly working paper appended to C-WP/15736, subject to the incorporation of the amendments proposed by the COG to paragraph 4.4, and on the understanding that the reference to Assembly Resolution A39-30 in that paragraph would be updated to reflect the current Assembly Resolution in force, namely A41-26, for subsequent submission to the 42nd Session of the Assembly.

Draft Assembly working paper –Multilingualism at ICAO

12. The Council considered this item on the basis of C-WP/15737, which presented a draft Assembly working paper on the implementation of policies and decisions to enhance the efficiency and effectiveness of language services and to promote multilingualism as a fundamental principle in the achievement of the Organization's objectives. The Council also had for consideration an oral report thereon from the Committee on Governance (COG).

13. Following consideration, the Council:

- a) recognized the progress made by the Secretariat in promoting multilingualism, despite the limited budget available, and in particular, welcomed the efforts made by the Secretariat in deploying new technologies for the provision of language services as part of ICAO's digital transformation, including Artificial Intelligence (AI) tools, while continuing to uphold the high-quality delivery of the Organization's language services; and
- b) approved the draft Assembly working paper appended to C-WP/15737 for subsequent submission to the 42nd Session of the Assembly.

Draft Assembly Working Paper – Cybersecurity

14. The Council considered this item on the basis of C-WP/15713, which presented a draft Assembly working paper on the activities undertaken in relation to aviation cybersecurity. The paper also proposed an update to Resolution A41-19: *Addressing Cybersecurity in Civil Aviation*, with a view to emphasizing the importance of improving the protection and resilience of the civil aviation sector to cyber threats and risks. The Council also had for consideration oral reports thereon from the Air Navigation Commission (ANC) and Aviation Security Committee (ASC), respectively.

15. Following consideration, the Council:

- a) noted, with satisfaction, the development of the work on aviation cybersecurity during the current triennium, which included important elements such as the gap analysis related to aviation cybersecurity in ICAO Standards and Recommended Practices (SARPs), the development of the first edition of ICAO Doc 10213, *Global Cyber Risk Considerations* and other guidance material, as well as conducting training, capacity building, outreach and awareness activities;
- b) approved the draft Assembly working paper appended to C-WP/15713, as revised by the ANC and appended to its oral report, and subject to the additional modifications agreed by the Council over the course of its consideration, namely to reinforce both the working paper and the fifth preambular clause of the Resolution with language further highlighting the magnitude of cyber threats to civil aviation, and in doing so, delegated authority to the President of the Council to thereafter approve the revised working paper on its behalf for subsequent submission to the 42nd Session of the Assembly; and
- c) noted that the Council would have for consideration the reports of the Fourth Meeting of the Cybersecurity Panel and the Third Meeting of the Ad-hoc Cybersecurity Coordination Committee during the 236th Session, and agreed that the issue of cybersecurity threats to civil aviation would be further examined in that context.

Draft Assembly Working Paper – Consolidated Statement on Continuing ICAO Policies Related to Aviation Security

16. The Council considered this item on the basis of C-WP/15715, which presented a draft Assembly working paper containing proposed updates to Assembly Resolution A41-18: *Consolidated statement of continuing ICAO policies related to aviation security* in light of developments since the last Assembly. The Council also had for consideration an oral report thereon from the Aviation Security Committee (ASC).

17. Following consideration, the Council approved the draft Assembly working paper appended to C-WP/15715, as revised by the ASC and attached to its oral report, subject to one modification agreed by the Council during its consideration of this item, namely the removal of the word “including” from operative clause 4 of Appendix A of the Resolution, for subsequent submission to the 42nd Session of the Assembly.

Aviation Security Risk Overview

18. The Council considered this item on the basis of C-WP/15716, which presented an overview of concerning trends arising from acts of unlawful interference (AUI) and other security incidents. The Council also had for consideration an oral report thereon from the Aviation Security Committee (ASC).

19. Following consideration, the Council:

- a) took note of the aviation security risk overview contained in C-WP/15716, and in doing so, requested that the Secretary General issue a State letter to encourage Member States to consider this information when reviewing threats to civil aviation within their territory, and to remain vigilant to the threat and risk posed by improvised incendiary devices (IIDs) in cargo/mail, which have disrupted supply chains and negatively impacted global logistics;
- b) encouraged the Secretariat to continue to cooperate with the Universal Postal Union

(UPU) and the World Customs Organization (WCO), and to consider, in that context, the issuance of a joint statement;

- c) recognized the challenges in the reporting of AUIs by Member States, due in part to differing interpretations and terminology, which have limited the availability of data needed for accurate analysis, and consequently requested the Secretariat to explore ways to strengthen reporting culture and improve clarity, including through regional workshops and initiatives;
- d) agreed on the need for a new approach to data collection, by way of defining the taxonomy and categorization of AUIs to account for the evolution of the threat and facilitate reporting; and
- e) requested the Secretariat to coordinate its reporting on, and analysis of, the impacts of GNSS Radio Frequency Interference (RFI) occurring in the context of conflict zones, on both safety and security, and to provide an update to the Council on this matter at a future session.

Draft State letter inviting nominations to the Air Navigation Commission (ANC)

20. The Council considered this item on the basis of C-WP/15705, which presented a draft State letter inviting Member States to submit nominations for membership on the Air Navigation Commission (ANC) for its new three-year mandate from 2026 to 2028.

21. Following consideration, the Council:

- a) agreed to set 27 October 2025 as the deadline for the submission by Member States of nominations for membership on the ANC for its new three-year mandate (2026- 2028); and
- b) approved the issuance of the draft State letter and its attachments, as contained in the Appendix to C-WP/15705.

Appointment of Members of the Evaluation and Audit Advisory Committee (EAAC)

22. The Council considered this item on the basis of C-WP/15744, which pursuant to the decision taken by the Council at the second meeting of its 234th Session (C-DEC 234/2, refers), presented the President of the Council's recommendations for appointment of members to the EAAC, in accordance with paragraph 2.3 of the EAAC Terms of Reference.

23. Following consideration, the Council:

- a) agreed to appoint the following two candidates to the EAAC for a period of three years from 1 September 2025: Mr. Abdullah Alkhalifah (Saudi Arabia) and Ms. Donna-Marie Chiurazzi-Maxfield (United States of America); and
- b) also agreed that the following nominated candidates would be invited to remain on a roster of members, and who may be elected as a replacement EAAC member, if required: Mrs. Italia Seymour (Bahamas), Ms. Natalie Lalonde (Canada), Mrs. Laura D'Ambrosio (Italy), Mr. Mohammad Hushki (Jordan), Mrs. Ramatu Gyaks (Nigeria), Mrs. Katarina Klara Dakic (Serbia), Mr. Amnon Mwasakatili (Tanzania), and Mr. Amin Nsimbe (Uganda).

Draft Assembly Working Paper – Capacity Development and Implementation Support – Policy and Activities

24. The Council commenced its consideration of this item on the basis of C-WP/15701, which presented a draft Assembly working paper providing a comprehensive report on the overall implementation and performance results of the Capacity Development and Implementation Programme activities undertaken during the 2022-2024 triennium. The paper also proposed an update to Assembly Resolution A41-25, *Consolidated statement of ICAO policies on technical cooperation and technical assistance*. The Council also had for consideration an oral report thereon from the Technical Cooperation Committee (TCC).

25. Due to time constraints, the Council agreed to resume its substantive consideration of this item at its next meeting, to be held in the morning on 11 June 2025.

Any other business**Case concerning the Aerial Incident of 8 January 2020 (Canada, Sweden, Ukraine and United Kingdom v. Islamic Republic of Iran) before the International Court of Justice**

26. The Council considered this item on the basis of an oral update by the President of the Council, pursuant to his Memorandum SS/3747, dated 5 June 2025, which informed the Council of the inquiry received from the Registrar of the International Court of Justice (ICJ) as to whether ICAO intended to present any observations in writing on the questions which have been raised in the above-mentioned case.

27. In noting the information presented by the President of the Council, and as contained in the Memorandum SS/3747, the Council agreed that the Secretary General would reply to inform the ICJ that the Organization had no observations to present on the questions of the jurisdiction of the ICJ and the admissibility of the Application. It was also understood that should the case before the ICJ progress beyond the present preliminary stage, the ICJ would in due course transmit to ICAO copies of the pleadings filed by the Parties and invite the Organization to determine whether it intends to present written observations on the merits, and that the Council would be kept apprised, accordingly.

Request from Observers to participate in closed meetings of the Council

28. It was noted that in the absence of comments to emails circulated by the President of the Council in April 2025, and in accordance with Rule 32 a) of the *Rules of Procedure for the Council*, the Council had agreed to invite Ms. Delphine Micheaux Naudet (European Union) to participate as Observer during the 235th Session of the Council's consideration of all items in closed session; Ms. Nathalie Herbelles (ACI); Mr. Michael Comber (IATA); Mr. Daniel Carnelly and, in his absence Ms. Nina Brooks, (ICCAIA), to participate as Observers during the 235th Session of the Council's consideration in closed session, of items related to aviation safety and security, as appropriate.

Appointment of Members to the Committee on Aviation Environmental Protection (CAEP)

29. It was noted that in the absence of comments by 5 May 2025 to the President of the Council's email dated 17 April 2025, Mr. Niels Dettmann had been appointed as the Member from Germany to CAEP, replacing Mr. Stefan Bickert, with effect from 6 May 2025.

30. It was noted that in the absence of comments by 5 May 2025 to the President of the Council's email dated 17 April 2025, Mr. Tadashi Yamamura had been appointed as the Member from Japan to CAEP, replacing Mr. Makoto Eguchi, with effect from 6 May 2025.

List of international organizations that may be invited to attend suitable ICAO meetings

31. It was noted that in the absence of comments by 1 May 2025 to the President of the Council's email dated 23 April 2025, the ASTM International (ASTM), the Pacific Aviation Safety Office (PASO) and the World Birdstrike Association (WBA) had been approved to be included in the List of international organizations that may be invited to attend suitable ICAO meetings as observers.

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