



ICAO

International Civil Aviation Organization
North American, Central American and Caribbean Office

WORKING PAPER

ENV/SUS/WG/1 — WP/03

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First Meeting of the NAM/CAR Aviation Environment and Sustainability

Working Group (ENV/SUS/WG/1)

Mexico City, Mexico, 9 to 11 September 2026

Agenda Item 4: Update and Implement Strategic Assistance Programme (SAP) States Action Plans for CO₂ Emission Reduction

TITLE OF WORKING PAPER

(Presented by Secretariat)

EXECUTIVE SUMMARY

In the context of this agenda item, this Working Paper aims to identify the barriers affecting the submission and updating of States' action plans, as well as to encourage all States to submit, maintain, and periodically update such plans, incorporating quantified measures for emissions reduction.

It is also recalled that action plans should be prepared in accordance with the structure recommended in ICAO Doc 9988, including a baseline, mitigation measures, expected results, and assistance needs.

Action:	Described in Section 3
<i>Strategic Objectives:</i>	• Aviation is Environmentally Sustainable • No Country Left Behind
<i>References:</i>	• Resolution A42-21 • ICAO Strategic Plan 2026–2050 • Report of the Fourteenth Meeting of Directors of Civil Aviation of North America, Central America and the Caribbean (NACC/DCA/14) • ICAO Doc 9988 – <i>Guidance on the Development of States' Action Plan on CO₂ Emissions Reduction Activities: Towards LTAG Implementation</i>

1. Introduction

1.1 ICAO State Action Plans are strategic instruments through which States outline their policies, measures, and activities aimed at reducing CO₂ emissions from international aviation. This initiative was formally launched at the 37th Session of the Assembly via Resolution A37-19 and represents one of ICAO's most significant voluntary climate action programs, reflecting States' commitment to the environmental sustainability of aviation.

1.2. The ICAO report on the feasibility of a long-term ambitious goal for reducing international aviation CO₂ emissions assessed various technical scenarios for sector-wide emissions reduction on a global scale. That report served as the basis for the consideration and adoption—at the 41st Session of the ICAO Assembly—of the collective global long-term ambitious goal (LTAG) of net-zero carbon emissions by 2050, as a contribution to achieving the Paris Agreement temperature goal. It is also recognized that the special circumstances and respective capabilities of each State will determine its ability to contribute to the LTAG within its own timeframes.

1.3. The LTAG is a collective global ambitious goal and does not impose specific individual obligations or commitments on States in the form of emissions reduction targets. However, it encourages each State to contribute to its achievement in a socially, economically, and environmentally sustainable manner, in accordance with its national circumstances.

1.4. In this context, all States are encouraged to update and submit to ICAO voluntary action plans to reduce international aviation CO₂ emissions, outlining their policies, measures, roadmaps, and long-term projections.

1.5. States are invited to choose to prepare or update their action plans and submit them to ICAO as soon as possible—preferably before the end of June 2027—and subsequently on a triennial basis. This will enable ICAO to compile quantified information on progress towards the LTAG and to tailor capacity-building and implementation support measures—including facilitating access to financing and funds—to the specific needs of each State.

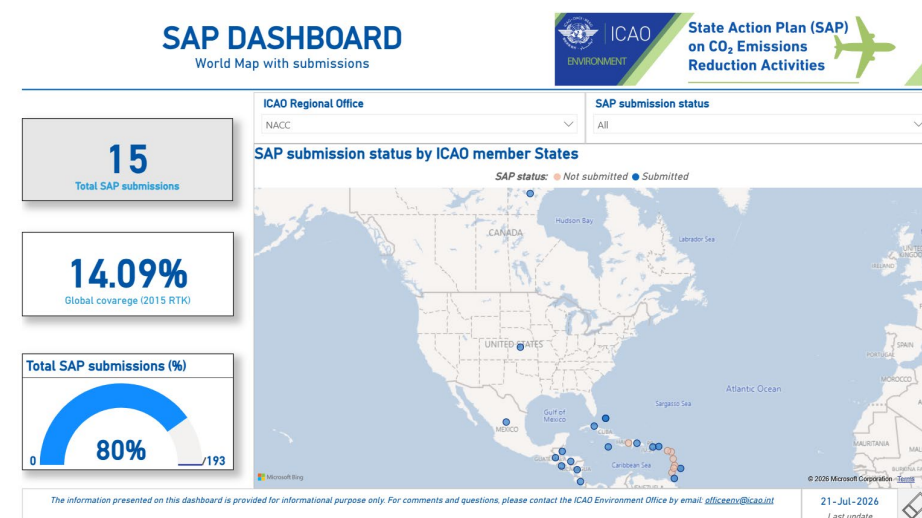
1.6. Furthermore, States that have already submitted action plans are encouraged to share the information contained therein, taking into account the commercial sensitivity of the information, and to establish partnerships with other Member States to support those that have not yet prepared such plans.

2. Discussion

2.1. To date, 68% of the States in the NAM/CAR Region have submitted an action plan; however, only 20% have an updated plan for the current cycle. Consequently, the remaining 80% should update theirs by the end of June 2027, in accordance with Resolution A42-21. This proportion represents 50% of the NACC Member States.

2.2. Furthermore, 32% of NACC Member States have not published an action plan; this corresponds to seven States: Antigua and Barbuda, Dominica, Grenada, Haiti, Saint Kitts and Nevis, Saint Lucia, and Saint Vincent and the Grenadines.

2.3. 50% of NACC Member States need to update their action plan. This group comprises 11 States: Bahamas (2022), Barbados (2019), Belize (2013), Cuba (2015), El Salvador (2020), Guatemala (2013), Honduras (2013), Jamaica (2012), Mexico (2018), Nicaragua (2013), and Trinidad and Tobago (2015).



SAP UPDATED FOR 2023-2025			
MEMBER STATE	SAP CYCLE	SENT SAP	SAP PUBLISHED IN THE WEBSITE
1. Canada	2023-2025	24/09/2025	Yes
2. Costa Rica	2023-2025	21/11/2023	Yes
3. Dominican Republic	2023-2025	02/06/2025	Yes
4. United States	2023-2025	04/12/2024	Yes
OBSOLETE SAP FOR 2023-2025			
MEMBER STATE	SAP CYCLE	SENT SAP	SAP PUBLISHED IN THE WEBSITE
1. Bahamas	2020-2022	23/09/2022	Yes
2. Barbados	2017-2019	05/08/2019	No
3. Belize	2014-2016	18/08/2014	Yes
4. Cuba	2014-2016	26/01/2015	No
5. El Salvador	2020-2022	19/10/2020	No
6. Guatemala	2014-2016	18/08/2014	Yes
7. Honduras	2014-2016	18/08/2014	Yes
8. Jamaica	2010-2013	09/12/2012	No
9. Mexico	2017-2019	01/08/2018	No
10. Nicaragua	2014-2016	18/08/2014	Yes
11. Trinidad and Tobago	2014-2016	29/06/2016	No

2.4. The ICAO State Action Plan initiative aims to support States in the following activities:

- a) **Defining a baseline:** establishing projected CO₂ emissions in the absence of mitigation measures.
- b) **Selecting mitigation measures:** identifying appropriate measures from the ICAO basket of measures to reduce emissions.
- c) **Quantifying the impact:** calculating the expected CO₂ reduction benefits resulting from the implementation of the selected measures.
- d) **Notifying ICAO of assistance needs:** identifying the technical, financial, or capacity-building support required for the implementation of mitigation measures.

3. Suggested actions

3.1. States are urged to:

- a) submit or update their quantified State Action Plans with ICAO—including long-term projections and ensuring the use of the best available data, supported by ICAO guidelines and tools—by **30 June 2027**;
- b) share the information contained in the submitted action plans, as appropriate, and establish partnerships with other Member States to support those that have not yet prepared such plans; and
- c) share lessons learned, as well as identify and communicate barriers to submitting and updating State Action Plans, by **31 December 2026**.