



International
Civil Aviation
Organization

Organisation
de l'aviation civile
internationale

Organización
de Aviación Civil
Internacional

Международная
организация
гражданской
авиации

منظمة الطيران
المدني الدولي

国际民用
航空组织

Tel.: +1 514-315-2437

Ref.: EC2/89 – 26/51

13 July 2026

Subject: Survey on States' implementation of ICAO's policies on charges for airports and air navigation services

Action required: Complete the online questionnaire by 31 August 2026

Sir/Madam,

I have the honour to invite you to participate in the online survey on States' implementation of ICAO's policies on charges for airports and air navigation services. The survey aims to assess the level of implementation of ICAO's policies on user charges and to identify challenges or difficulties encountered by States in their implementation. The information collected will enable the Organization to gain a clearer understanding of the current status, thereby supporting the enhancement of ICAO's work in this area and the provision of appropriate assistance to States.

Pursuant to Assembly Resolution A42-26, *Consolidated statement of continuing ICAO policies in the air transport field*, the Council is requested, inter alia, "to continue to promote ICAO's policies on user charges and related guidance material in order to increase the awareness of, and implementation by, Member States and their airports and air navigation services entities".

Furthermore, the Air Transport Committee (ATC) of the ICAO Council adopted the recommendation of the Tenth Joint Meeting of the Airport Economics Panel (AEP) and Air Navigation Services Economics Panel (ANSEP) to disseminate to States a survey on the implementation of ICAO's policies on charges for airports and air navigation services and consider mechanisms to enhance States' implementation based on the survey results.

It would be appreciated if your Administration could complete the online survey at the following link: <https://forms.cloud.microsoft/r/NzYvLFmcM>. The deadline for submission of responses is **31 August 2026**. Any queries regarding the survey can be forwarded to ecd@icao.int.

Accept, Sir/Madam, the assurances of my highest consideration.

for
Juan Carlos Salazar
Secretary General

Enclosure: *Questionnaire on States' implementation of ICAO's policies on charges for airports and air navigation services*

**QUESTIONNAIRE ON STATES' IMPLEMENTATION
OF ICAO'S POLICIES ON CHARGES FOR
AIRPORTS AND AIR NAVIGATION SERVICES**

This questionnaire is designed to be completed online:
<https://forms.cloud.microsoft/r/NzYvfLFmcM> (clickable link)

Please complete no later than 31 August 2026

Section 1	RESPONDENT INFORMATION
1	State:
2	Entity / Organization:
3	Respondent First and Last name:
4	Respondent Email address:

Section 2	AWARENESS OF ICAO's POLICIES		
5	Are you aware of ICAO's policies on charges for airports and air navigation services that are contained in Doc 9082, <i>ICAO's Policies on Charges for Airports and Air Navigation Services</i> (10th edition)?	Yes ☐	No ☐
6	Are airports and air navigation services providers (ANSPs) in your State also aware of the ICAO policies in Doc 9082 (10th edition)?		
	Airports:	Yes ☐	No ☐
	Air navigation services providers (ANSPs):	Yes ☐	No ☐
7	When dealing with matters relating to airport and air navigation services economics and management, do you give regard to the ICAO policies and guidance?		
	Airports:	Yes ☐ always	Yes ☐ sometimes No ☐
	Air navigation services providers (ANSPs):	Yes ☐ always	Yes ☐ sometimes No ☐
8	If you answered "No" or "Yes, sometimes", please explain why (separately for airports and ANSPs, as applicable):		
9	Does your State encounter any issues in ensuring that "no fees, dues or other charges shall be imposed in respect solely of the right of transit over or entry into or exit from its territory of any aircraft of a Contracting State or persons or property thereon" according to Article 15 of Doc 7300, <i>Convention on International Civil Aviation</i> , signed at Chicago on 7 December 1944 and amended by the ICAO Assembly??	Yes ☐	No ☐
10	If "Yes", please specify:		
11	If you have any comments for this item (awareness of ICAO's policies), please indicate them below.		

12	Are charges imposed for the use of airports and air navigation services higher for foreign aircraft operators than for national aircraft operators engaged in similar international operations?	Yes ☐	No ☐
13	If “Yes”, please specify:		

Section 3	NATIONAL RULES AND REGULATIONS ON CHARGES FOR AIRPORTS <i>(Please note that the same questions for air navigation services providers (ANSPs) will follow below)</i>		
14	Does your State have rules and regulations governing charges for airports?	Yes ☐	No ☐
15	If “Yes”, please list the legislation/regulation that govern such charges:		
16	If “Yes”, is it applied to all or some airports?	All ☐	Some ☐
17	In the case of economic oversight being <u>applied only for some airports</u> , please indicate the reasons for the regulation being partially applied.		
18	If “No”, please indicate the reasons below.		
19	Are you planning to introduce such rules and regulations for airports ?	Yes ☐	No ☐
20	If “Yes”, please indicate when:		
21	Are the rules and regulations of your State adherent to, or compatible with, the ICAO’s policies on charges?	Yes ☐	Yes, partially ☐ No ☐
22	If “No” or “Partially”, please specify:		
23	If you have any comments for this item (national rules and regulations on charges for airports), please indicate them:		

Section 4	NATIONAL RULES AND REGULATIONS ON CHARGES FOR AIR NAVIGATION SERVICES PROVIDERS (ANSPs)		
24	Does your State have rules and regulations governing charges for ANSPs?	Yes ☐	No ☐
25	If “Yes”, please list the legislation/regulation that govern such charges:		
26	If “Yes”, is it applied to all or some ANSPs?	All ☐	Some ☐
27	In the case of economic oversight being applied only for some air navigation services providers, please indicate the reasons for the regulation being partially applied.		
28	If “No”, please indicate the reasons:		
29	Are you planning to introduce such rules and regulations for ANSPs?	Yes ☐	No ☐
30	If “Yes”, please indicate when:		
31	Are the rules and regulations of your State adherent to, or compatible with, the ICAO’s policies on charges?	Yes ☐	Yes, partially ☐ No ☐
32	If “No” or “Partially”, please specify:		
33	If you have any comments for this item (national rules and regulations on charges for ANSPs), please indicate them:		

Section 5	IMPLEMENTATION OF ICAO's POLICIES ON CHARGES – AIRPORTS (Please note that the same questions for air navigation services providers (ANSPs) will follow below)			
34	In general, has your State implemented ICAO's policies on charges for airports as set forth in Doc 9082?	Yes ☐	Yes, partially ☐	No ☐
35	If "Yes", how does your State ensure that the policies are effectively complied with by airports:			
36	If partially, please specify:			
37	If "No", are you planning to do so in the near future?	Yes ☐	No ☐	
38	If "Yes", please indicate when:			

Section 6	IMPLEMENTATION OF ICAO's POLICIES ON CHARGES FOR ANSPs			
39	In general, has your State implemented ICAO's policies on charges for air navigation services as set forth in Doc 9082?	Yes ☐	Yes, partially ☐	No ☐
40	If "Yes", how does your State ensure that the policies are effectively complied with by ANSPs:			
41	If partially, please specify:			
42	If "No", are you planning to do so in the near future?	Yes ☐	No ☐	
43	If "Yes", please indicate when:			

Section 7	IMPLEMENTATION OF ICAO'S KEY CHARGING PRINCIPLES		
	<i>Assembly Resolution A42-26 (Appendix C) "encourage[s] States to adopt the principles of non-discrimination, cost-relatedness, transparency and consultation, endorsed in Doc 9082, in national legislation, regulation or policies, as well as in air services agreements, to ensure compliance by airports and air navigation services providers."</i>		
44	Are the above ICAO main principles incorporated in your national legislation, regulation or policies for airports ?		
		Yes	No
	Non-discrimination	☐	☐
	Cost-relatedness	☐	☐
	Transparency	☐	☐
45	Are the above ICAO main principles incorporated in your national legislation, regulation or policies for ANSPs ?		
		Yes	No
	Non-discrimination	☐	☐
	Cost-relatedness	☐	☐
	Transparency	☐	☐
46	If "Yes", please indicate in which national legislation, regulation or policies, can these principles be found (separately for airports and ANSPs if applicable):		
	47	How is non-discrimination defined in the national legislation, regulation or policies?	
	48	Are there rules that govern how the consultation process should occur? Please explain such rules.	
	49	Are there rules that explain the cost basis for the calculation of charges? Please explain such rules.	
	50	Are there rules that define transparency? Please explain such rules.	

51	If “No”, are you planning to incorporate the ICAO principles for airports and/or ANSPs in the near future?		
		Yes	No
	Non-discrimination	☐	☐
	Cost-relatedness	☐	☐
	Transparency	☐	☐
	Consultation	☐	☐
52	If “Yes”, please indicate when (<i>and whether for airports, ANSPs or both</i>):		
53	Are the above ICAO main principles incorporated or reflected in the air services agreements concluded by your State with other States?		
		Yes	No
	Non-discrimination	☐	☐
	Cost-relatedness	☐	☐
	Transparency	☐	☐
	Consultation	☐	☐
54	If "Yes", can you indicate the estimated percentage of ASAs which reflect each of these key charging principles (separate % needed for each principle):		
55	If “No”, are you planning to do so in the near future?		
		Yes	No
	Non-discrimination	☐	☐
	Cost-relatedness	☐	☐
	Transparency	☐	☐
	Consultation	☐	☐
56	If you have any comments for this item (implementation of ICAO’s policies on charges), please indicate them below.		

Section 8	FORMS OF ECONOMIC OVERSIGHT OF AIRPORTS		
57	In general, does your State perform economic oversight on airports?	Yes ☐	No ☐
58	If “Yes”, are the objectives of economic oversight (see Chapter 1, paragraph 1.5.2 of Doc 9082) incorporated into national law, regulation or policies?	Yes ☐	No ☐
59	If “Yes”, please indicate in which national legislation, regulation or policies the form of economic oversight is defined.		
60	With respect to the form of economic oversight being applied, please indicate which form is adopted using the list below (described in Chapter 1, Part C, of the <i>Airport Economics Manual</i> , Doc 9562).		
		Yes	No
	Application of competition law	☐	☐
	Fall-back regulation	☐	☐
	Institutional requirements	☐	☐
	Price cap regulation	☐	☐
	Rate of return regulation	☐	☐
	If other, please specify in next question	☐	☐
61	If “Other”, please specify		
62	Please elaborate on the form of economic oversight adopted.		

63	If you have any other comments for this item (forms of economic oversight), please write them below:
-----------	--

Section 9	FORMS OF ECONOMIC OVERSIGHT OF ANSPs		
64	In general, does your State perform economic oversight on air navigation services?	Yes ☐	No ☐
65	If “Yes”, are the objectives of economic oversight (see Chapter 1, paragraph 1.5.2 of Doc 9082) incorporated into national law, regulation or policies?	Yes ☐	No ☐
66	If “Yes”, please indicate in which national legislation, regulation or policies the form of economic oversight is defined.		
67	With respect to the form of economic oversight being applied, please indicate which form is adopted using the list below (described in Chapter 1, Part C, of the <i>Manual on Air Navigation Services Economics</i> , Doc 9161).		
		Yes	No
	Application of competition law	☐	☐
	Fall-back regulation	☐	☐
	Institutional requirements	☐	☐
	Price cap regulation	☐	☐
	Rate of return regulation	☐	☐
	If other, please specify in next question	☐	☐
68	Other, please specify		
69	Please elaborate on the form of economic oversight adopted.		
70	If you have any other comments for this item (forms of economic oversight), please write them below:		

Section 10	ECONOMIC PERFORMANCE AND FIRST RESORT MECHANISM		
71	Doc 9082 states that “ <i>Consistent with the form of economic oversight adopted, States should ensure that providers develop and implement appropriate performance management systems</i> ”. Is the need for performance management systems incorporated into your national law, regulations or policies?		
	Airports:	Yes ☐	No ☐
	Air navigation services providers (ANSPs):	Yes ☐	No ☐
72	If ‘Yes’, please elaborate on the performance management systems in place for airports and ANSPs.		
73	If ‘No’, please explain why.		
74	Is there a mechanism (e.g. a ‘first resort mechanism’) in your State for dealing with disagreements in the setting of charges?		
	Airports:	Yes ☐	No ☐
	Air navigation services providers (ANSPs):	Yes ☐	No ☐
75	If ‘Yes’, are the disagreements solved by a neutral third party? What powers does this neutral party have?		
76	If ‘No’, please explain why.		

Section 11	OTHER COMMENTS AND SUGGESTIONS		
77	In general, how would you rate the capability and capacity of your State in carrying out the economic regulation of airports ?		
78	In general, how would you rate the capability and capacity of your State in carrying out the economic regulation of ANSPs ?		
79	What are the challenges/difficulties faced in implementing ICAO’s policies on charges for airports ?		
80	What are the challenges/difficulties faced in implementing ICAO’s policies on charges for air navigation services ?		
81	Does your State require support to address the challenges and to improve the implementation of ICAO’s policies on charges?		
	Airports:	Yes ☐	No ☐
	Air navigation services providers (ANSPs):	Yes ☐	No ☐
82	If ‘Yes’, please specify the type of support that is required.		
83	If you have any other comments, including suggestions for improving the implementation of ICAO policies on charges for airports and air navigation services, please write them below. Thank you.		