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**THE BUDDY PARTNERSHIP BETWEEN INDONESIA AND TIMOR-LESTE ON THE
PREPARATION OF THE STATE ACTION PLAN TO REDUCE CO₂ EMISSIONS FROM
INTERNATIONAL AVIATION**

(Presented by Indonesia and Timor-Leste)

EXECUTIVE SUMMARY

This paper provides information on the outcomes of the Buddy Partnership between Indonesia and Timor-Leste, formalized in July 2024 under ICAO's State Action Plan (SAP) Buddy Programme. Through this partnership, the Directorate General of Civil Aviation (DGCA) of Indonesia has worked closely with the Civil Aviation Authority of Timor-Leste (CAA TL) to strengthen national capacity in the area of aviation and environment. A series of preparatory activities, including online sessions, coordination with the ICAO Asia and Pacific (APAC) Office, capacity-building workshops, and hands-on training, enabled Timor-Leste to successfully formulate its first draft SAP to reduce CO₂ emissions from international aviation. The draft SAP is targeted for submission to ICAO in advance of the 42nd Assembly, marking a significant milestone in Timor-Leste's integration into ICAO's environmental programmes and contributing to the global effort towards sustainable international aviation.

<i>Strategic Goals:</i>	This working paper relates to Strategic Goal <i>Aviation is Environmentally Sustainable</i>
<i>Financial implications:</i>	Associated logistical costs for the implementation of capacity-building activities
<i>References:</i>	ICAO Assembly Resolution A41-21: <i>Consolidated statement of continuing ICAO policies and practices related to environmental protection – Climate change</i> Doc 9988, <i>Guidance on the Development of States' Action Plans on CO₂ Emissions Reduction Activities: Towards LTAG Implementation</i> (Fourth Edition, 2024)

1. INTRODUCTION

1.1 ICAO launched the State Action Plan (SAP) initiative to reduce CO₂ emissions from international aviation in 2010 (Assembly Resolution A37-19) to encourage Member States to develop long-term climate strategies for the sector ([State Action Plans and Assistance](#)). Reaffirmed by subsequent Resolutions, the initiative calls on States to submit and update their SAPs at least every three years, share information, and build partnerships in support of global climate goals.

1.2 The SAP serves as an essential tool for States to define and implement measures to reduce CO₂ emissions from international aviation. It also provides ICAO with a valuable mechanism to assess States' contributions toward achieving the collective global aspirational goals.

1.3 While significant progress has been made, many States continue to require assistance in preparing and submitting their SAPs. To address this need, ICAO established the [ICAO Buddy Partnerships on Environment](#) Programme, which connects experienced States with partner States to share expertise and build capacity.

1.4 Under this framework, Indonesia and Timor-Leste formalized their partnership in July 2024, working together to develop Timor-Leste's first SAP through close collaboration and knowledge sharing.

2. DISCUSSION

2.1 A key milestone of the partnership was the Workshop on the State Action Plan to Reduce CO₂ Emissions from International Aviation, held in Dili, Timor-Leste, from 2 to 4 September 2025. The program was jointly facilitated by DGCA Indonesia and CAA TL, following preparatory activities that included online technical sessions and close coordination with the ICAO Asia and Pacific (APAC) Office.

2.2 The workshop gathered around 35 participants from across Timor-Leste's aviation ecosystem, including representatives of the regulator, airlines, airports, air navigation service providers, fuel suppliers, and ground handling services.



Figure 1. Workshop on the State Action Plan to Reduce CO₂ Emissions from International Aviation, 2-4 September 2025, Dili, Timor-Leste

2.3 Activities included:

- Interactive sessions on ICAO's environmental initiatives, the SAP development process, and the progress of CORSIA¹ implementation;
- Practical training on ICAO tools such as the Environmental Benefits Tool (EBT) and CORSIA CO2 Estimation and Reporting Tool (CERT); and
- Collaborative drafting sessions that enabled Timor-Leste to prepare and successfully formulate its first comprehensive SAP.

2.4 The collaboration resulted in the following key outcomes:

- Completion of Timor-Leste's draft SAP, successfully formulated and targeted for submission to ICAO before the 42nd Assembly; and
- Planning of On-the-Job Training (OJT) for Timor-Leste's SAP team in Indonesia.

2.5 The programme demonstrated the spirit of solidarity among ICAO Member States, as Indonesia and Timor-Leste collaborated closely in the development of Timor-Leste's first SAP. This partnership contributes to sustainable global aviation, enhances regional cooperation, and supports Timor-Leste's integration into ICAO's environmental programmes.

3. CONCLUSION

3.1 The Buddy Partnership between Indonesia and Timor-Leste has demonstrated tangible results in strengthening the capacity of a developing State to meet ICAO's environmental objectives, particularly in the formulation and preparation of its first State Action Plan.

3.2 This collaboration highlights the added value of peer-to-peer cooperation, where experienced States share practical knowledge and best practices with partner States. Such an approach not only accelerates capacity development but also promotes solidarity among ICAO Member States, making it a strong model for future partnerships under the SAP Buddy Programme.

3.3 Indonesia and Timor-Leste reaffirm their commitment to sustaining this cooperation through continued capacity-building initiatives, technical exchanges, and follow-up activities. These efforts will support the effective implementation of Timor-Leste's State Action Plan and contribute to the broader goal of sustainable international aviation.

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¹ [Carbon Offsetting and Reduction Scheme for International Aviation \(CORSIA\)](#)