



International Civil Aviation Organization

WORKING PAPER

A42-WP/40
AD/9, EX/18
9/7/25
Revision No.1
18/9/25

ASSEMBLY — 42ND SESSION

ADMINISTRATIVE COMMISSION AND EXECUTIVE COMMITTEE

Agenda Item 10: Contributions in arrears

Agenda Item 32: Contributions in arrears

FINANCIAL ASPECTS OF THE QUESTION OF CONTRIBUTIONS IN ARREARS

(Presented by the Council of ICAO)

EXECUTIVE SUMMARY

The working paper provides information on the status of contributions in arrears as at 18 September 2025 and identifies Member States whose voting power is deemed suspended.

The working paper is supported by:

- Appendix A listing States that are in arrears, from 1990-2024 updated, as at 18 September 2025;
- Appendix B listing States that have entered into agreements to settle their outstanding assessments, updated as at 18 September 2025; and
- Appendix C listing States that have had their voting power deemed suspended, as at 18 September 2025.

Action: Pursuant to Assembly Resolution A39-31, the Assembly is invited to note the progress made in the collection of long-outstanding arrears.

<i>Strategic Goals:</i>	This working paper relates to Strategic Goals, High Priority and Supporting Enablers
<i>Financial implications:</i>	The delayed receipt of contributions affects the cash flow necessary for the timely delivery of the ICAO work programme.
<i>References:</i>	A41-WP/30 Doc 10184, <i>Assembly Resolutions in Force (as of 7 October 2022)</i> Doc 7515, <i>The ICAO Financial Regulations</i> Doc 7300, <i>Convention on International Civil Aviation</i>

1. INTRODUCTION

1.1 Article 62 of the Convention on International Civil Aviation (Chicago, 1944) stipulates that the Assembly may suspend the voting power in the Assembly and in the Council of any Member State that fails to discharge, within a reasonable period, its financial obligations to the Organization.

1.2 Assembly Resolution A39-31 contains resolving clauses that, inter alia, require Member States to recognize the necessity to pay their contributions in the year in which they fall due, set out the conditions and terms under which Member States may enter into agreements to liquidate long-outstanding arrears, and make reference to the application of the provisions of Article 62 of the Convention relating to the suspension of voting power. Assembly Resolution A39-31 also directs the Council to further intensify the current policy of inviting States in arrears to make settlement proposals in accordance with the provisions of the Assembly Resolution.

2. STATUS OF CONTRIBUTIONS IN ARREARS

2.1 The total of contributions in arrears from 1990 to 2024, updated as at 18 September 2025, are presented in the Appendix A. Member States in arrears as at 18 September 2025 are grouped into the following four groups:

Group A: States which have concluded agreements with the Council to liquidate their arrears over a period of years in accordance with Assembly Resolution A39-31, Resolving Clauses 3 and 4. In accordance with their agreements, Group A States are required to pay the current year's assessment as well as an agreed-upon annual instalment to liquidate long-outstanding prior years' arrears of assessments. Appendix B shows the status of assessments and instalments outstanding for prior years in respect of Group A States as at 18 September 2025;

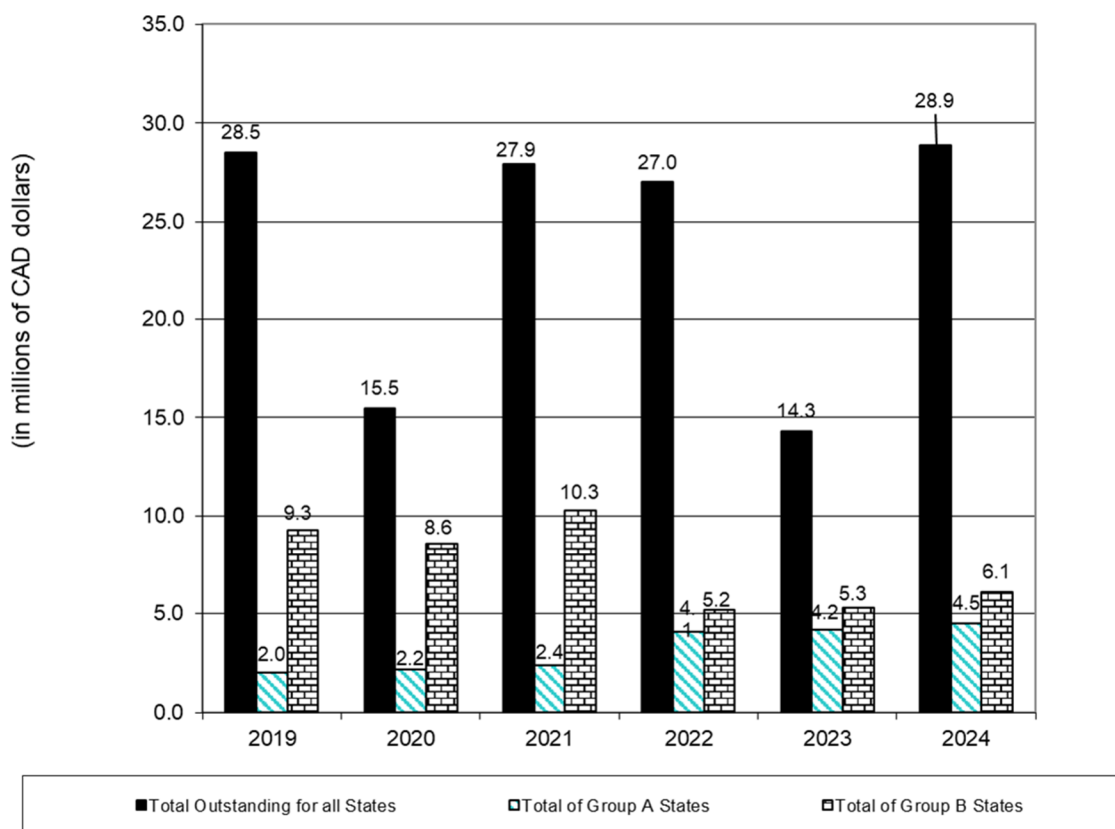
Group B: States with contributions in arrears equivalent to the assessments of the three preceding years or more, and which have not concluded agreements with the Council to liquidate their arrears;

Group C: States with contributions in arrears for more than one year, but less than three preceding years; and

Group D - States with one year (2024) contributions in arrears.

2.2 Figure 1 below shows the comparative position of total outstanding assessments as at 31 December for the past six years, from 2019 to 2024. The figure also shows the arrears for Group A and Group B individually.

FIGURE 1
ASSESSMENTS RECEIVABLE FROM MEMBER STATES AS AT 31 DECEMBER



2.3 Delays in the payment of contributions by Member States against the current year's assessments and arrears continue to be a matter of concern. The timely collection of assessments is essential to ensure that the Organization can operate effectively.

3. MEASURES IN DEALING WITH CONTRIBUTIONS IN ARREARS

3.1 The Organization follows up on the collection of assessments in accordance with Financial Regulations 6.4 and 6.5, and Assembly Resolution A39-31 Resolving Clause 2. In addition to providing electronic monthly statements of account to Member States, the Secretariat issues State letters in May (reflecting status as at April, upon completion of the external audit), in August (reflecting the status as at July), and November (reflecting the status as at October, as well as to inform of the assessment for the following year). The status of contributions is published on the ICAO secure web site on a monthly basis, with access restricted only to Member States. Furthermore, Regional Offices are directly communicating and advocating for timely payments with their contacts in the respective States.

3.2 The Financial Regulations stipulate that contributions and advances to the Working Capital Fund must be paid by the first day of the financial year to which they relate, or within thirty days

from receiving notification from the Secretary General regarding assessments, whichever is later. As of 1 January of the following financial year, any unpaid balance of such contributions, payments under terms of agreements for settlement of arrears, and advances to the Working Capital Fund shall be deemed one year in arrears. Assembly Resolution A39-31 references the application of Article 62 of the Convention concerning the suspension of voting power.

3.3 *Voting power in the Assembly:* in accordance with Resolving Clause 6 of Assembly Resolution A39-31, the voting power in the Assembly is suspended for States that have failed to discharge their financial obligations to the Organization equivalent or in excess to the preceding three years' assessments, and which have not concluded an agreement or have not complied with the terms of their agreement. Appendix C presents the arrears of the Member States that fall within Article 62 of the Convention, relating to the suspension of voting power, using the status as at 18 September 2025. This clause further provides that suspension of voting power will be immediately revoked upon the settlement of outstanding amounts due or of the conclusion with the Council of an agreement to liquidate arrears over a period of time and compliance with the terms of the agreement, including a payment of amounts outstanding with respect to advances to the Working Capital Fund, and a partial settlement of their arrears in the amount five per cent of the arrears.

3.4 Resolving Clause 4 of Assembly Resolution A39-31 sets out the pre-conditions for entering into an agreement for repayment of arrears. During the 41st Session of the Assembly, three new agreements were concluded for the repayment of arrears. One State fully settled both its arrears and the current-year contributions, thereby concluding its agreement and reducing the total number of agreements from eight to seven. Appendix C lists the Member States that did not make the payment required in their agreements, resulting in the loss of their voting rights.

3.5 *Voting power in the Council:* in accordance with Resolving Clause 7 of Assembly Resolution A39-31, the voting power in the Council is suspended for the Council Member States that have annual assessed contributions, or part thereof, in arrears for longer than 18 months. Furthermore, the clause provides that suspension of voting power in the Council will be immediately revoked upon the settlement of outstanding amounts due.

3.6 *Additional measures regarding suspended voting rights:* In accordance with Resolving Clause 10 of Assembly Resolution A39-31, the additional measures were added in order to encourage Member States whose voting rights have been suspended under Article 62 of the Convention, to pay their contributions when due. These measures continue to be applied by the Secretary General and monitored by the Council.

3.7 *Election to the Council:* In accordance with Resolving Clause 11 of Assembly Resolution A39-31 only those States that have no outstanding annual assessed contributions except for the current year's assessment be eligible for election to the Council, Committees and bodies.

3.8 All of the above clauses have been applied by the Secretariat through a close monitoring of unpaid assessments.

4. **CONCLUSION**

4.1 The timely collection of assessed contributions remains a priority for sustaining ICAO's operations. Therefore, it is proposed to retain existing measures included in Assembly Resolutions A39-31. States in Group B are urged to conclude agreements for the repayment of their arrears in instalments as indicated in Assembly Resolution A39-31 Resolving Clause 4.

APPENDIX A

STATUS OF CONTRIBUTIONS IN ARREARS FOR THE FINANCIAL YEARS 1990-2024
AS AT 18 SEPTEMBER 2025
(in Canadian dollars)

Member States	2024	2023	2022	2021	2020	2019	2018-1990	Years (2018-1990)	Total Arrears	Working Capital Fund	Total Amount Outstanding
Group A											
Antigua and Barbuda	72 446	71 722		66 572	63 719	66 637	1 330 937	(2018-1991)	1 599 587		1 672 033
Djibouti	72 446	71 722	70 123	66 572	63 719	66 637	946 997	(2015-1994)	1 285 769		1 358 215
Grenada							117 230	(2016-2014)	117 230		117 230
Guinea							25 904	(1997)	25 904		25 904
Haiti				66 572	63 719	66 637	120 295	(2018-2017)	317 223		317 223
Liberia							32 294	(2003-1997)	32 294		32 294
Sierra Leone							40 052	(2003-2002)	40 052		40 052
Total Group A	144 892	143 445	70 123	199 717	191 156	199 910	2 613 709		3 418 059	-	3 562 951
Group B											
Afghanistan	72 446	71 722	70 120				-		141 842		214 288
Dominica	72 446	71 722	70 123	66 572	63 719	44 424	-		316 560	1 459	390 465
Gambia	72 446	71 722	70 120	-	-	-	-		141 842		214 288
Lebanon	72 446	71 722	70 123	66 572			-		208 417		280 863
Malawi	72 446	71 722	70 123	66 572	63 719	66 637	768 648	(2018-2003)	1 107 421		1 179 866
Palau	72 446	71 722	70 123	66 572	63 719	66 637	602 690	(2018-2008)	941 463		1 013 909
Sao Tome and Principe	72 446	71 722	70 123	66 572	63 719	66 637	1 011 002	(2018-1994)	1 349 775		1 422 220
Syrian Arab Republic	72 446	71 722	70 123	66 572	63 719	66 637	371 837	(2018-2013)	710 609		783 055
Total Group B	579 567	573 779	560 975	399 434	318 594	310 970	2 754 177		4 917 929	1 459	5 498 955
Group C											
Burundi	72 446	43 135							43 135		115 581
Democratic Republic of the Congo	72 446	62 261							62 261		134 707
Iran, Islamic Republic of	386 375	15 011							15 011		401 386
Kiribati	72 446	4 419							4 419		76 865
Micronesia, Federated States of	72 446	39 685							39 685		112 131
Papua New Guinea	72 446	71 722	37 029						108 751		181 197
Yemen	72 446	71 571							71 571		144 017
Total Group C	821 051	307 805	37 029	-	-	-	-		344 834	-	1 165 885
Group D											
Eritrea	40 781										40 781
Lesotho	72 446										72 446
Mozambique	72 446										72 446
Nauru	679										679
Tajikistan	3 947										3 947
Tuvalu	54 047										54 047
Venezuela	144 889										144 889
Zambia	943										943
Total Group D	390 178	-	-	-	-	-	-	-	-	-	390 178
The Former Socialist Federal Republic of Yugoslavia							736 692	(1992-1990)	736 692		736 692
Grand Total	1 935 687	1 025 029	668 127	599 151	509 750	510 880	6 104 578	-	9 417 514	1 459	11 354 660

APPENDIX B

CONTRIBUTIONS AND INSTALMENTS PAYABLE FOR PRIOR YEARS
UNDER AGREEMENTS FOR SETTLEMENT OF ARREARS
AS AT 18 SEPTEMBER 2025

(in Canadian dollars)

Contracting States	Year of Agreement	Term of Agreement in Years	Due in 2024		Due in 2023		Due in 2022		Total Currently Overdue	Total Prior Years Overdue	Due in 2025 and Future Years	Total Due
			Assessment	Instalment	Assessment	Instalment	Assessment	Instalment				
ANTIGUA and BARBUDA	2022	10	72 446	152 785	71 722	152 785			449 738		1 222 294	1 672 033
DJIBOUTI	2016	10	72 446	118 375	71 722	118 375	70 123	118 375	569 416	552 051	236 748	1 358 215
GRENADA	2017	10									117 230	117 230
GUINEA	2006	20									25 904	25 904
HAITI	2022	10									317 223	317 223
LIBERIA	2006	20									32 294	32 294
SIERRA LEONE	2006	20									40 052	40 052
TOTAL			144 892	271 160	143 444	271 160	70 123	118 375	1 019 154	552 051	1 991 745	3 562 951

NOTE: The amount due each year includes the current year's assessment plus an agreed instalment.

Prior Agreements which have been settled or expired since the last report to the Assembly in A41.

Member States	Year of Agreement	Term of Agreement in Years	Status of Agreement
ANGOLA	2019	10	Paid in full in 2022
SOUTH SUDAN	2022	5	Paid in full in 2025

APPENDIX C

ARREARS OF MEMBER STATES THAT HAVE HAD THEIR VOTING RIGHTS DEEMED SUSPENDED AS AT 18 SEPTEMBER 2025 (in Canadian dollars and United States dollars)

Group	State	Arrears										Payment	
		CAD				Total CAD	USD				Total USD	CAD	USD
		2024	2023	2022	Over 3 Yrs		2024	2023	2022	Over 3 Yrs		Requested*	Requested*
A	Antigua and Barbuda	40,781	41,152		480,044	561,977	21,959	21,200		726,644	769,803	177,941	188,487
	Djibouti	40,781	41,152	39,170	330,033	451,136	21,959	21,200		564,419	629,043	396,092	503,035
B	Dominica	40,781	41,152	39,170	97,347	218,450	21,959	21,200	21,465	54,665	119,289	97,348	54,666
	Lebanon	40,781	41,152	39,170	36,472	157,575	21,959	21,200	21,465	20,874	85,498	36,473	20,875
	Malawi	40,781	41,152	39,170	505,310	626,413	21,959	21,200	21,465	319,185	383,809	505,311	319,186
	Palau	40,781	41,152	39,170	482,522	603,625	21,959	21,200	21,465	219,900	284,524	482,523	219,901
	Sao Tome and Principe	40,781	41,152	39,170	505,310	626,413	21,959	21,200	21,465	487,253	551,877	505,311	487,254
	Syrian Arab Republic	40,781	41,152	39,170	317,336	438,439	21,959	21,200	21,465	174,361	238,985	317,337	174,362
Total Outstanding		326,248	329,216	274,190	2,754,374	3,684,028	175,672	169,600	150,255	2,567,301	3,062,828	2,518,336	1,967,766

Group A: States that have concluded agreements with the Council to liquidate their arrears over a number of years, but are not in compliance with the terms of the agreement
Group B: States with contributions in arrears for three full years or more which have not concluded agreements with the Council to liquidate their arrears.

*Minimum payment necessary in both currencies to restore voting rights.