International Civil Aviation Organization

WORKING PAPER

ASSEMBLY — 42ND SESSION

ADMINISTRATIVE COMMISSION AND EXECUTIVE COMMITTEE

Agenda Item 10: Contributions in arrears
Agenda Item 32: Contributions in arrears

FINANCIAL ASPECTS OF THE QUESTION OF CONTRIBUTIONS IN ARREARS

(Presented by the Council of ICAO)

EXECUTIVE SUMMARY

The working paper provides information on the status of contributions in arrears as at 31 March 2025 and identifies Member States whose voting power is deemed suspended.

The working paper is supported by:

- Appendix A listing States that are in arrears, as at 31 December 2024;
- Appendix B listing States that have entered into agreements to settle their outstanding assessments, as at 31 December 2024; and
- Appendix C listing of States that have had their voting power deemed suspended, as at 31 March 2025.

Action: Pursuant to Assembly Resolution A39-31, the Assembly is invited to note the progress made in the collection of long-outstanding arrears.

Strategic Objectives:	This working paper relates to Strategic Goals, High Priority and Supporting Enablers
Financial implications:	The delayed receipt of contributions affects the cash flow necessary for the timely delivery of the ICAO work programme.
References:	A41-WP/30 Doc 10184, *Assembly Resolutions in Force (as of 7 October 2022)* Doc 7515, *The ICAO Financial Regulations* Doc 7300, *Convention on International Civil Aviation*

1. INTRODUCTION

1.1 Article 62 of the Convention on International Civil Aviation (Chicago, 1944) stipulates that the Assembly may suspend the voting power in the Assembly and in the Council of any Member State that fails to discharge, within a reasonable period, its financial obligations to the Organization.

1.2 Assembly Resolution A39-31 contains resolving clauses that, inter alia, require Member States to recognize the necessity to pay their contributions in the year in which they fall due, set out the conditions and terms under which Member States may enter into agreements to liquidate long-outstanding arrears, and make reference to the application of the provisions of Article 62 of the Convention relating to the suspension of voting power. Assembly Resolution A39-31 also directs the Council to further intensify the current policy of inviting States in arrears to make settlement proposals in accordance with the provisions of the Assembly Resolution.

2. STATUS OF CONTRIBUTIONS IN ARREARS AS AT 31 DECEMBER 2024

2.1 The total of contributions in arrears as at 31 December 2024 increased by CAD 14.6 million, from CAD 14.3 million in 2023 to CAD 28.9 million in 2024[1]. The amount of assessments receivable as at 31 December 2024 comprised of CAD 17.3 million relating to 2024 assessments and CAD 11.6 million reflecting arrears in respect of 2023 and prior years. Member States in arrears as at 31 December 2024 are presented in the following four groups:

> **Group A** (8 States): States which have concluded agreements with the Council to liquidate their arrears over a period of years in accordance with Assembly Resolution A39-31, Resolving Clauses 3 and 4. In accordance with their agreements, Group A States are required to pay the current year's assessment as well as an agreed-upon annual instalment to liquidate long-outstanding prior years' arrears of assessments. Appendix B shows the status of assessments and instalments outstanding for prior years in respect of Group A States as at 31 December 2024;
>
> **Group B** (9 States): States with contributions in arrears equivalent to the assessments of the three preceding years or more, and which have not concluded agreements with the Council to liquidate their arrears;
>
> **Group C** (13 States): States with contributions in arrears for more than one year, but less than three preceding years; and
>
> **Group D** (21 states) - States with one year (2024) contributions in arrears.

2.2 Figure 1 below shows the comparative position of total outstanding assessments as at 31 December for the past six years, from 2019 to 2024. The figure also shows the arrears for Group A and Group B individually.

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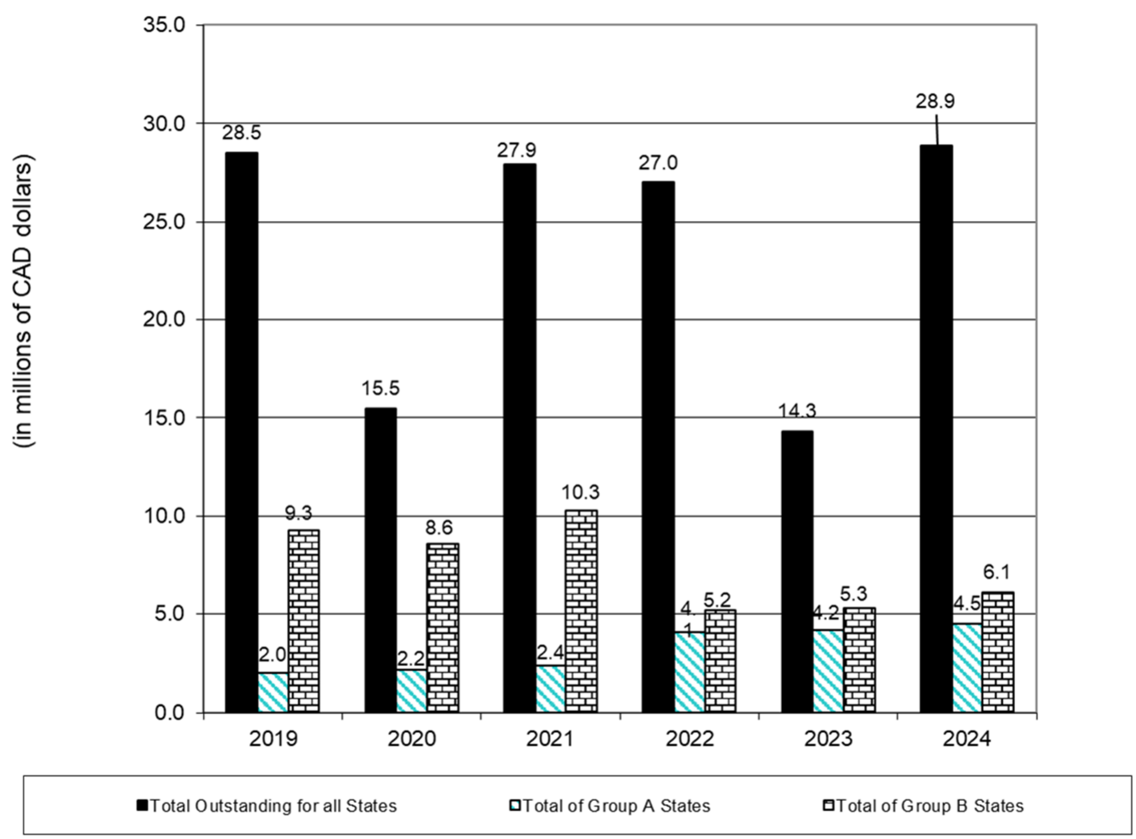
[1] *CAD 5.3 million related to 2024 assessment dues were settled in January 2025.*

FIGURE 1

ASSESSMENTS RECEIVABLE FROM MEMBER STATES AS AT 31 DECEMBER



2.3 Delays in the payment of contributions by Member States against the current year's assessments and arrears continue to be a matter of concern. The timely collection of assessments is essential to ensure that the Organization can operate effectively.

3. MEASURES IN DEALING WITH CONTRIBUTIONS IN ARREARS

3.1 The Organization follows up on the collection of assessments in accordance with Financial Regulations 6.4 and 6.5, and Assembly Resolution A39-31 Resolving Clause 2. In addition to providing electronic monthly statements of account to Member States, the Secretariat issues State letters in May (reflecting status as at April, upon completion of the external audit), in August (reflecting the status as at July), and November (reflecting the status as at October, as well as to inform of the assessment for the following year). The status of contributions is published on the ICAO secure web site on a monthly basis, with access restricted only to Member States. Furthermore, Regional Offices are directly communicating and advocating for timely payments with their contacts in the respective States.

3.2 The Financial Regulations stipulate that contributions and advances to the Working Capital Fund must be paid by the first day of the financial year to which they relate, or within thirty days from receiving notification from the Secretary General regarding assessments, whichever is later. As of 1 January of the following financial year, any unpaid balance of such contributions, payments under terms of agreements for settlement of arrears, and advances to the Working Capital Fund shall be deemed one year in arrears. Assembly Resolution A39-31 references the application of Article 62 of the Convention concerning the suspension of voting power.

3.3 *Voting power in the Assembly*: in accordance with Resolving Clause 6 of Assembly Resolution A39-31, the voting power in the Assembly is suspended for States that have failed to discharge their financial obligations to the Organization equivalent or in excess to the preceding three years' assessments, and which have not concluded an agreement or have not complied with the terms of their agreement. Appendix C presents the arrears of the 14 Member States that fall within Article 62 of the Convention, relating to the suspension of voting power, using the status as at 31 March 2025. This clause further provides that suspension of voting power will be immediately revoked upon the settlement of outstanding amounts due or of the conclusion with the Council of an agreement to liquidate arrears over a period of time and compliance with the terms of the agreement, including a payment of amounts outstanding with respect to advances to the Working Capital Fund, and a partial settlement of their arrears in the amount five per cent of the arrears.

3.4 Resolving Clause 4 of Assembly Resolution A39-31 sets out the pre-conditions for entering into an agreement for repayment of arrears. During the 41st Session of the Assembly, there were three new agreements concluded for the repayment of arrears. Of the total eight agreements, two States complied with the terms and six States did not make the payment required in their agreements.

3.5 *Voting power in the Council*: in accordance with Resolving Clause 7 of Assembly Resolution A39-31, the voting power in the Council is suspended for the Council Member States that have annual assessed contributions, or part thereof, in arrears for longer than 18 months. Furthermore, the clause provides that suspension of voting power in the Council will be immediately revoked upon the settlement of outstanding amounts due.

3.6 *Additional measures regarding suspended voting rights*: In accordance with Resolving Clause 10 of Assembly Resolution A39-31, the additional measures were added in order to encourage Member States whose voting rights have been suspended under Article 62 of the Convention, to pay their contributions when due. These measures continue to be applied by the Secretary General and monitored by the Council.

3.7 *Election to the Council:* In accordance with Resolving Clause 11 of Assembly Resolution A39-31 only those States that have no outstanding annual assessed contributions except for the current year's assessment be eligible for election to the Council, Committees and bodies.

3.8 All of the above clauses have been applied by the Secretariat through a close monitoring of unpaid assessments.

4. **CONCLUSION**

4.1 The timely collection of assessed contributions remains a priority for sustaining ICAO's operations. Therefore, it is proposed to retain existing measures included in Assembly Resolutions A39-31. States in Group B are urged to conclude agreements for the repayment of their arrears in instalments as indicated in Assembly Resolution A39-31 Resolving Clause 4.

APPENDIX A

STATUS OF CONTRIBUTIONS IN ARREARS FOR THE FINANCIAL YEARS 1990-2024
AS AT 31 DECEMBER 2024
(in Canadian dollars)

Member States	2024	2023	2022	2021	2020	2019	2018-1990	Years (2018-1990)	Total Arrears	Working Capital Fund	Total Amount Outstanding
Group A											
Antigua and Barbuda	72 446	71 722		66 572	63 719	66 637	1 330 937	(2018-1991)	1 599 587		1 672 033
Djibouti	72 446	71 722	70 123	66 572	63 719	66 637	946 997	(2015-1994)	1 285 769		1 358 215
Grenada							175 845	(2016-2014)	175 845		175 845
Guinea	72 446	66 729					40 149	(1997)	106 877		179 323
Haiti	72 446			66 572	63 719	66 637	159 948	(2018-2016)	356 876		429 322
Liberia	72 446	71 722					59 333	(2003-1996)	131 056		203 502
Sierra Leone	72 446	52 501					40 052	(2003-2002)	92 553		164 999
South Sudan				66 572	63 719	66 637	78 890	(2018-2017)	275 818		275 818
Total Group A	434 675	334 397	70 123	266 289	254 875	266 546	2 832 151		4 024 381	-	4 459 056
Group B											
Afghanistan	72 446	71 722	70 123	66 572	49 323		-		257 741		330 187
Dominica	72 446	71 722	70 123	66 572	63 719	44 424	-		316 560	1 459	390 465
Ecuador	72 446	71 722	45 699				-		117 421		189 867
Gambia	72 446	71 722	70 123	66 572	63 719	64 838	-		336 974		409 420
Lebanon	72 446	71 722	70 123	66 572			-		208 417		280 863
Malawi	72 446	71 722	70 123	66 572	63 719	66 637	840 747	(2018-2003)	1 179 520		1 251 966
Palau	72 446	71 722	70 123	66 572	63 719	66 637	602 690	(2018-2008)	941 463		1 013 909
Sao Tome and Principe	72 446	71 722	70 123	66 572	63 719	66 637	1 043 262	(2018-1993)	1 382 034		1 454 480
Syrian Arab Republic	72 446	71 722	70 123	66 572	63 719	66 637	371 837	(2018-2013)	710 609		783 055
Total Group B	652 013	645 502	606 679	532 578	431 636	375 808	2 858 536		5 450 739	1 459	6 104 211
Group C											
Burundi	72 446	71 722	2 903						74 625		147 071
Democratic Republic of the Congo	72 446	62 261							62 261		134 707
Honduras	72 446	337							337		72 783
Iran, Islamic Republic of	386 375	382 519	226 000						608 518		994 894
Kiribati	72 446	4 419							4 419		76 865
Micronesia, Federated States of	72 446	71 722							71 722		144 168
Mongolia	72 446	71 722							71 722		144 168
Mozambique	72 446	71 722							71 722		144 168
Papua New Guinea	72 446	71 722	37 029						108 751		181 197
Timor-Leste	72 446	71 722	4 875						76 598		149 044
Turkmenistan	72 446	71 722							71 722		144 168
Tuvalu	72 446	24 141							24 141		96 587
Yemen	72 446	71 722	39 542						111 264		183 710
Total Group C	1 255 726	1 047 457	310 348	-	-	-	-		1 357 806	-	2 613 532
Group D											
Barbados	72 446										72 446
Bolivia	72 336										72 336
Colombia	1 273										1 273
Cuba	422										422
Eritrea	40 781										40 781
Eswatini	42 107										42 107
Iraq	108 668										108 668
Kuwait	217 335										217 335
Lesotho	72 446										72 446
Mexico	956 982										956 982
Nauru	679										679
Pakistan	467										467
Peru	1 607										1 607
Saint Vincent and the Grenadines	28 252										28 252
Seychelles	202										202
Solomon Islands	72 446										72 446
Sudan	72 446										72 446
Tajikistan	3 947										3 947
United States of America	13 100 545										13 100 545
Venezuela (Bolivarian Republic of)	144 889										144 889
Zambia	19 963										19 963
Total Group D	15 030 238	-	-	-	-	-	-	-	-	-	15 030 238
The Former Socialist Federal Republic of Yugoslavia							736 692		736 692		736 692
Grand Total	17 372 652	2 027 355	987 150	798 868	686 511	642 354	6 427 379	-	11 569 617	1 459	28 943 728

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APPENDIX B

CONTRIBUTIONS AND INSTALMENTS PAYABLE FOR PRIOR YEARS
UNDER AGREEMENTS FOR SETTLEMENT OF ARREARS
AS AT 31 December 2024

(in Canadian dollars)

			Due in 2024		Due in 2023		Due in 2022					
Contracting States	Year of Agreement	Term of Agreement in Years	Assessment	Instalment	Assessment	Instalment	Assessment	Instalment	Total Currently Overdue	Total Prior Years Overdue	Due in 2025 and Future Years	Total Due
ANTIGUA and BARBUDA	2022	10	72 446	152 785	71 722	152 785			449 738		1 222 294	1 672 032
DJIBOUTI	2016	10	72 446	118 375	71 722	118 375	70 123	118 375	569 416	552 051	236 748	1 358 215
GRENADA	2017	10									175 845	175 845
GUINEA	2006	20	72 446	13 454	66 729				152 629		26 695	179 324
HAITI	2022	10	72 446	39 653					112 099		317 223	429 322
LIBERIA	2006	20	72 446	18 432	71 722	4 254			166 854		36 648	203 502
SIERRA LEONE	2006	20	72 446		52 501				124 947		40 052	164 999
SOUTH SUDAN	2022	5									275 817	275 817
TOTAL			434 676	342 699	334 396	275 414	70 123	118 375	1 575 683	552 051	2 331 322	4 459 056

NOTE: The amount due each year includes the current year's assessment plus an agreed instalment.

Prior Agreements which have been settled or expired since the last report to the Assembly in A41.

Member States	Year of Agreement	Term of Agreement in Years	Status of Agreement
Angola	2019	10	Paid in full in 2022

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APPENDIX C

ARREARS OF MEMBER STATES THAT HAVE HAD THEIR VOTING RIGHTS DEEMED SUSPENDED AS AT 31 MARCH 2025

(in Canadian dollars and United States dollars)

		Arrears										Payment	
		CAD				Total CAD	USD				Total USD	CAD	USD
Group	**State**	**2024**	**2023**	**2022**	**0ver 3 Yrs**		**2024**	**2023**	**2022**	**0ver 3 Yrs**		**Requested***	**Requested***
A	Antigua and Barbuda	40,781	41,152		480,044	561,977	21,959	21,200		726,644	769,803	177,941	188,487
	Djibouti	40,781	41,152	39,170	330,033	451,136	21,959	21,200	21,465	564,419	629,043	396,092	503,035
	Guinea	40,781				40,781	21,959			24,137	46,096	40,781	27,584
	Haiti	40,781			197,805	238,586	21,959			110,313	132,272	62,759	34,216
	Liberia	40,781	3,902			44,683	21,959			38,197	60,156	44,683	34,741
	Sierra Leone	40,781				40,781	8,387			27,775	36,163	40,781	8,387
B	Afghanistan	40,781	41,152	39,170	72,340	193,443	21,959	21,200	21,465	30,205	94,829	72,341	30,206
	Dominica	40,781	41,152	39,170	97,347	218,450	21,959	21,200	21,465	54,665	119,289	97,348	54,666
	Gambia	40,781	41,152	39,170	109,851	230,954	21,959	21,200	21,465	59,139	123,763	109,852	59,140
	Lebanon	40,781	41,152	39,170	36,472	157,575	21,959	21,200	21,465	20,874	85,498	36,473	20,875
	Malawi	40,781	41,152	39,170	505,310	626,413	21,959	21,200	21,465	319,185	383,809	505,311	319,186
	Palau	40,781	41,152	39,170	482,522	603,625	21,959	21,200	21,465	219,900	284,524	482,523	219,901
	Sao Tome and Principe	40,781	41,152	39,170	505,310	626,413	21,959	21,200	21,465	509,625	574,249	505,311	509,626
	Syrian Arab Republic	40,781	41,152	39,170	317,336	438,439	21,959	21,200	21,465	174,361	238,985	317,337	174,362
Total Outstanding		**570,934**	**415,422**	**352,530**	**3,134,369**	**4,473,255**	**293,854**	**212,000**	**193,185**	**2,879,439**	**3,578,478**	**2,889,533**	**2,184,412**

Group A: States that have concluded agreements with the Council to liquidate their arrears over a number of years, but are not in compliance with the terms of the agreement
Group B: States with contributions in arrears for three full years or more which have not concluded agreements with the Council to liquidate their arrears.

*Minimum payment necessary in both currencies to restore voting rights.

– END –