



ICAO



Hosted by



3RD GLOBAL RS00 AND RAI0 FORUM FOR AVIATION SAFETY

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ICAO Regional Cooperation Framework

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ICAO Regional Cooperation Framework



Integrated Global Framework

The Framework translates ICAO's high-level policies into coordinated regional actions for enhancing aviation safety and accident investigation

Performance-Based Approach

It employs a cycle of policy direction, assessment, strategic support, and results for continuous safety improvement

Regional Cooperation Mechanisms

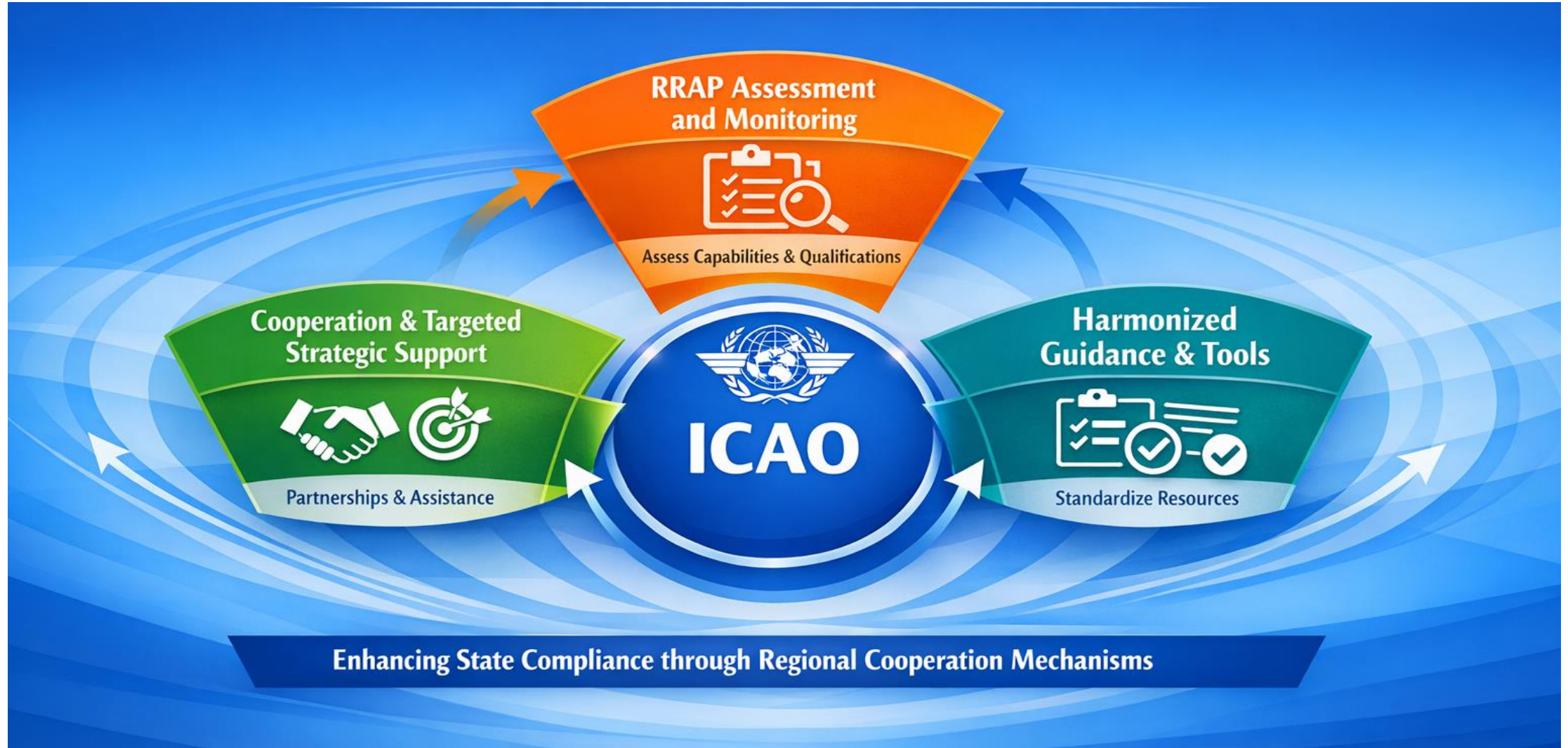
Engages RSOOs, RAIOS and ICMs to strengthen States' oversight and accident investigation capabilities

Consistency and Flexibility

Promotes harmonization across regions while accommodating specific regional needs

Core Pillars of the ICAO Regional Cooperation Framework

4



Priorities for the Triennium

PRIORITIES



Delegation

Provide clarity on how and what to delegate.



Continuous Assurance

RRAP provides a standardized, repeatable assessment with a continuous monitoring approach.



Support and Guidance

Update guidance material and develop and provide assistance based on identified needs.

Priority 1: Practical Framework for Effective Delegation



DELEGATE CAPACITY, NOT RESPONSIBILITY

Delegation is the voluntary reallocation of defined safety oversight or accident investigation tasks and functions to an RSOO or RAIO.

The delegating State retains responsibility under the Chicago Convention.

What the revised guidance provides

- 1 Levels of delegation** From advice and operational assistance through to legally empowered functions.
- 2 Retained State responsibility** The State remains responsible and accountable for delegated tasks and functions.
- 3 Legal and institutional prerequisites** Enabling legislation, appropriate governance and clearly established authority.
- 4 Clear arrangements and accountability** Defined scope, roles, deliverables, resources and formal delegation instruments.
- 5 Monitoring and oversight tools** Model agreements and monitoring checklists to support continuing State oversight.

Priority 1: Workshop on Delegation and Regional Cooperation

Workshop overview

The workshop provides a practical forum for States, RSOOs and RAIOS to develop a common understanding of delegation within the ICAO framework.

CORE PRINCIPLE

Delegate tasks and functions while retaining State responsibility.

Workshop objectives

- 1 Define & clarify**
the concept of delegation in the ICAO framework
- 2 Build**
a common language among States, RSOOs and RAIOS
- 3 Exchange**
practical tools for starting or enhancing delegation arrangements
- 4 Share**
best practices
- 5 Discuss & clarify**
roles and responsibilities of States and regional organizations

Intended outcomes

- Shared understanding**
of effective delegation and retained State responsibility
- Clearer decisions**
on which tasks and functions may be delegated and at what level
- Stronger arrangements**
with defined authority, resources, deliverables and safeguards
- Continuing assurance**
through State monitoring, reporting and performance oversight

DELIVERY TO
DATE

2

FULL WORKSHOPS
Fiji • Antigua

1

MINI WORKSHOP
PASO Board - Solomon Islands

1

PRESENTATION
TIPCAL - UAE

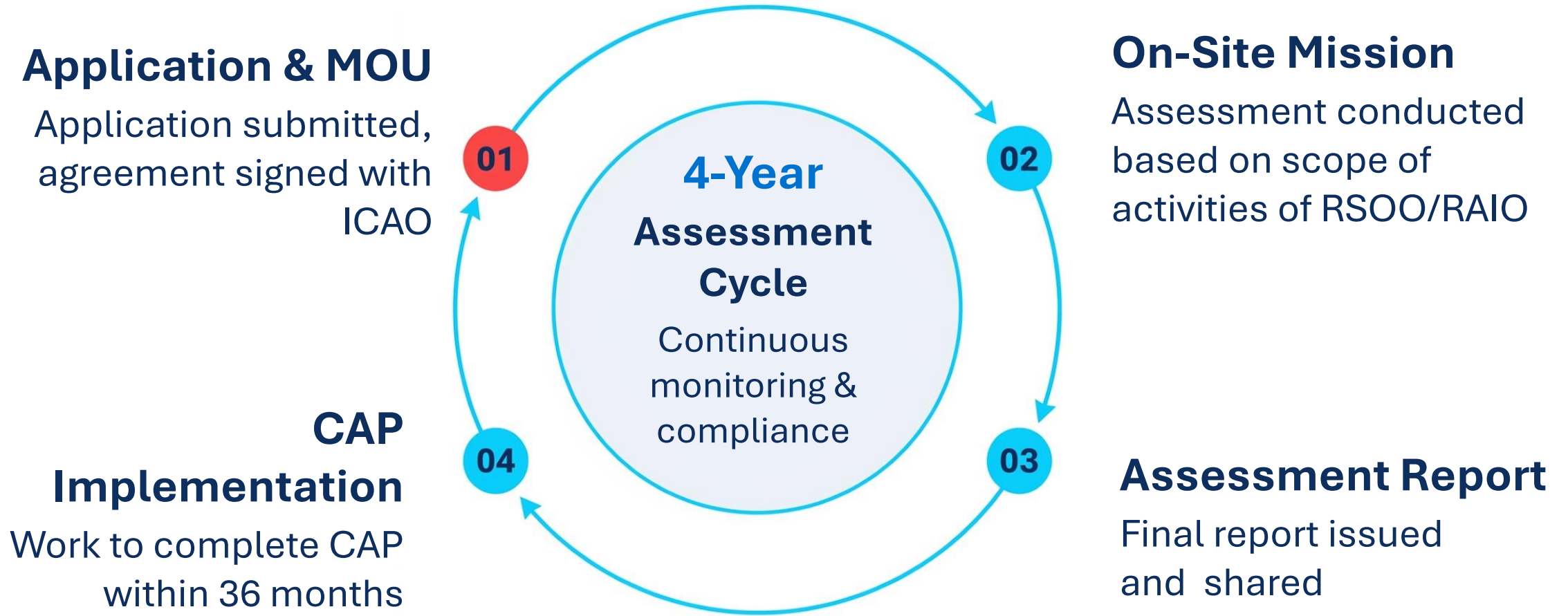
Priority 1: New Standardized Tasks and Functions

ONE COMMON LIST

ICAO is standardizing the tasks and functions States can delegate.

Area	Oversight Activity	Delegated Function	Task
SECTION 1: FOUNDATIONAL SAFETY OVERSIGHT FUNCTIONS (consolidated)			
GEN	General	Primary Aviation Legislation	Draft new and amended primary aviation legislation under direct CAA oversight to establish the legal safety framework.
GEN	General	Specific Operating Regulations	Draft new and amended specific operating regulations under direct CAA oversight to transpose ICAO Annexes.
GEN	General	Safety Oversight Organization and Staff	Establish minimum staffing levels and define clear organizational responsibilities for technical domains.
GEN	General	Technical Staff Competence	Train civil aviation safety inspectors and technical personnel through initial, OJT, and recurrent programs.
GEN	General	Credentials and Legal Empowerments	Issue official inspector credentials that formally empower States' right-of-access under direct CAA oversight.
GEN	General	Technical Guidance and Systems	Develop and control standardized inspectors' manuals, checklists, and secure IT record-keeping systems.
SECTION 2: AIRCRAFT OPERATIONS (OPS) TECHNICAL SAFETY OVERSIGHT FUNCTIONS (Delegable Tasks)			
OPS	Authorization	Air Operator Certificate (AOC)	Process applications and evaluate technical fitness, including review of the Operations Manual, flight safety documents system, organizational structure, and coordination arrangements, for the issuance of an AOC and associated Operations Specifications under direct CAA oversight.
OPS	Surveillance	Air Operator Certificate (AOC)	Conduct continuous surveillance, audits, and ramp inspections of AOC holders and foreign air operators to verify ongoing compliance with regulations and operations specifications, coordinating across technical departments and monitoring financial conditions.
OPS	Resolution	Air Operator Certificate (AOC)	Track identified deficiencies of AOC holders and foreign air operators, validate corrective action plans, and recommend enforcement referrals to the CAA if safety concerns remain unresolved.
OPS	Authorization	Specific Operations Approvals	Evaluate and approve specific operational authorizations, including EDTO, PBN, RVSM, and single-engine turbine operations at night or in IMC, and conduct operations evaluations for CAT II/III instrument approaches.
OPS	Authorization	Air Operator Training Programmes	Review and approve flight crew, cabin crew, and flight dispatcher training programmes, including flight data analysis and security training, prior to the issuance of an AOC.
OPS	Surveillance	Air Operator Training Programmes	Conduct continuous surveillance and audits of air operator training facilities, simulators, and instructor and examiner competency for cabin crew and flight dispatchers.
OPS	Authorization	Fatigue Risk Management System (FRMS)	Evaluate and approve variations to prescriptive limits or an air operator's Fatigue Risk Management System (FRMS) based on safety risk assessments.
OPS	Surveillance	Fatigue Risk Management System (FRMS)	Conduct continuous surveillance and audits of approved FRMS implementations and prescriptive fatigue management to verify ongoing compliance with agreed safety performance indicators.
OPS	Resolution	Fatigue Risk Management System (FRMS)	Track identified FRMS deficiencies, validate corrective actions, and initiate enforcement referrals in case of non-compliance with fatigue regulations.

Priority 2: RRAP Process - Clear and Effective Assurance



Priority 2: Strengthening Mutual Confidence and Trust



The RRAP Register

A centralized, official record of assessed RSOOs and RAIOs.

Targeted Information Dissemination

Final RRAP reports provided to RSOO/RAIO Boards and member CAAs/AIGs.

PRIMARY BENEFIT: Provides States with objective information that builds confidence in the capabilities of RSOOs and RAIOs and supports informed delegation decisions.

Priority 3: Harmonization of ICAO Global Safety Guidance

RSOO Manual **Doc 9734 Part B**

Covers the legal creation, institutional governance, and financial management of regional safety oversight bodies.

RAIO Manual **Doc 9946**

Provides the organizational blueprint for establishing effective regional accident and incident investigation organizations.

ICM Guidance **Material** **Doc (TBD)**

Provides guidance on the establishment and implementation of cooperation agreements for aircraft accident and incident investigation.

RRAP Manual (New) **Doc 9735 Part B**

Establishes standardized assessment policies and procedures, including workflows for RRAP activities.

The Strategic Alignment

One common language across establishment, cooperation, investigation and assessment — so States can delegate, cooperate and verify capability using the same definitions, templates and evidence base.

RSOO Safety Oversight Manual – What Changes are Coming?



KEY MESSAGE: The revised guidance connects formal RSOO arrangements with clearer delegation, monitoring and retained State accountability.

Priority 3: Targeted Strategic Support

01 ASSESS

Needs & capabilities

02 PRIORITIZE

Assistance and activities

03 MOBILIZE

Expertise & resources

04 DELIVER

Monitor results



PACIFIC ISLAND STATES | PASO

Direct Support and Strategic Guidance to PASO

- **Strengthen oversight.** Reinforce safety oversight and institutional sustainability.
- **Support delegation.** Workshops on delegated oversight and investigation functions.
- **Build capability.** Advise on organizational strengthening and development.

OUTCOME More effective and accountable regional oversight arrangements.



CARIBBEAN | CASSOS

Sustainable CAAs and a Strengthened CASSOS

- **Assess and prioritize.** Evaluate Member States and the RSOO, then focus on the top needs.
- **Harmonize foundations.** Harmonize legal and regulatory frameworks, plus a regional inspector cadre.
- **Mobilize partnerships.** Engage States and donors to reduce fragmented support.

OUTCOME Sustainable CAAs and a strengthened CASSOS.

What Member States Need To Do

01

Utilize Updated Tools and Guidance

Apply the updated ICAO guidance, model agreements and monitoring tools.

02

Verify Before You Delegate

Engage your RSOO/RAIO directly on its capabilities — and consult REMS once a RRAP is complete — before drafting delegation agreements.

03

Active RRAP Status

Encourage your regional organizations (RSOOs/RAIOs) to undergo a RRAP and to actively implement any CAPs.

04

Support Your Regional Organization

Provide the mandate, funding, personnel and governance your RSOO or RAIO needs to deliver and sustain services.

What RSOOs and RAIOs Need To Do

01

Build Strength on the Guidance

Use the updated ICAO guidance to strengthen your legal basis, governance and procedures, so your organization can take on delegated tasks with confidence.

02

Get Assessed, Stay Visible

Undertake a RRAP and maintain current, accurate information in REMS, so your real capabilities are visible to your Member States.

03

Stay on the Register

Maintain the governance standards and corrective action follow-through required to retain active RRAP Register status between assessment cycles.

04

Leverage Platforms

Actively participate in RSOO and RAIO Cooperative Platforms to share practices on qualified inspector rosters, harmonize procedures, financing and other sustainability issues.



What Each of Us Takes Forward

From Framework to Commitment

Regional Cooperation Framework

Priorities for the Next 3 Years

Roles and Homework

Thank You

