



## 危险物品专家组 (DGP)

### 第三十次会议

2025 年 10 月 6 日至 10 日，蒙特利尔

议程项目 5：在附件 18 中明确国家监督责任（编号：工作卡 DGP.005.05）

### 对附件 18 修订草案所载标准及技术细则有关报告要求的拟议修订

（由 D. Schlichting 提交）

#### 摘要

除危险物品专家组第二十九次会议（DGP/29）已经商定并在 DGP-WG/24 会议上建议的内容外，本文件建议对附件 18 第 10 章 — 危险物品安全情报的修订草案所载报告要求的措辞进行补充修订。建议将货物或邮件中发现未申报或错误申报危险物品以及不允许旅客或机组人员在行李中或人员身上携带危险物品的报告要求延伸至其他国家当局。如果该专家组同意此项拟议修订，则需要对《技术细则》作出相应的修改。

**危险物品专家组的行动：**请危险物品专家组：

- a) 根据本工作文件附录 A，审议修订附件 18 拟议修订所载有关货物或邮件中发现未申报或错误申报危险物品以及不允许旅客或机组人员在行李中或人员身上携带危险物品的运营人报告要求的标准和建议措施；
- b) 将该修订与根据本次会议议程项目 5 制定的对附件 18 的修订一并提交给空中航行委员会审查；和
- c) 根据本文件附录 B，审议修订《技术细则》所载相关主题的措辞。

\* 仅提供了摘要和附录的翻译。

## 1. INTRODUCTION

1.1 This working paper proposes to extend the requirements in the draft amendment to Annex 18 to require operators to report the discovery of undeclared or misdeclared dangerous goods in cargo or mail and dangerous goods not permitted to be carried by passengers or crew in baggage or on the person to additional States. A corresponding revision to the Technical Instructions would need to be made should the panel agree to this proposed amendment.

1.2 This working paper is a follow up on discussions of reporting requirements that were held at the Annex 18 Working Group meeting in Dubai in May of 2024. At that time, the changes proposed here were discussed among the attendees at the working group meeting, and there was general consensus to incorporate them. However, since the proposed changes are more than editorial in nature, it was noted that a working paper was required to be presented at the panel meeting so that the full panel could consider and discuss the proposed changes to the language in the previously agreed upon draft amendment to Annex 18.

1.3 In a review of Annex 19 – *Safety Management*, the purpose of reporting is to provide safety data to the States which they then use to maintain or improve safety. To be armed with the information needed to identify hazards and address safety issues where they occur, the State where the error occurred needs to be made aware, arguably more so than the State where it was discovered. If trends are identified that there are regular and/or repeated irregularities within a particular State, it is important that the State of Origin be made aware so that it can take steps to rectify the problem at its source, as opposed to simply making the State(s) of discovery aware, which may result in prohibitions without hazard resolution. The amendment to Annex 18, Chapter 10 – Dangerous Goods Safety Intelligence, 10.1.1.3, provided in Appendix A to this working paper is therefore proposed to include the State of Origin as one of the States for which the operator must report undeclared or misdeclared dangerous goods discovered in cargo or mail.

1.4 Additionally, the draft amendment to Annex 18 includes a similar Standard requiring an operator to report occasions when dangerous goods not permitted to be carried by passengers or crew members are discovered to the appropriate national authority of the State in which this occurred. Unlike the reporting requirement for undeclared or misdeclared dangerous goods, there may be ambiguity in the current language as to which State should be notified, as the current language requires the operator to report occurrences “...to the appropriate national authority of the State in which this occurred.” It is unclear whether “this occurred” is the carrying onto the aircraft or the discovery. Additionally, the requirement is only to report to the State in which it occurred, and not the State of the Operator. It is recommended to clarify that this requirement is to report to the State where this was discovered, as well as add the State of the Operator and the State where the passenger or crew member carried the dangerous goods aboard the airplane. Of the three proposed States to be notified, the State where the dangerous goods were discovered is arguably the least important of the three to be notified. The State of the Operator can increase oversight to the operator’s procedures to help prevent the introduction of prohibited items, increase assessment, or prescribe methods to resolve hazards. If trends are identified that a particular State has regular and/or repeated irregularities with passengers and crew, it is important that the State where they boarded be made aware so that it can take steps to rectify the problem at its source, as opposed to simply making the State(s) of discovery aware, which may result in prohibitions without hazard resolution. The amendment to Annex 18, Chapter 10 – Dangerous Goods Safety Intelligence, 10.1.1.4, provided in Appendix A to this working paper is therefore proposed to include the State of Origin and the State where the passenger or crew member carried the dangerous goods aboard the aircraft as States for which the operator must report occasions when dangerous goods not permitted to be carried by passengers or crew members are discovered.

1.5 Corresponding amendments to the language in the Technical Instructions would need to be made should the panel agree to the amendments proposed in Appendix A of this paper. Additionally, changes to the language in the Technical Instructions are proposed to align with the language proposed in the draft Annex 18, and to align the term of a singular “national authority” per existing 2.7 of the current Annex 18 and proposed 3.1 of the Annex 18 amendment. The reporting is to “States” plural, but the national authority within each State is singular. If, however, the existing plural/singular reference to national authority/authorities in the Technical Instructions is to be kept, then it is recommended to change the language in the draft Annex 18 amendment to align. The amendments to the Technical Instructions are proposed in Appendix B of this paper.

## 2. ACTION BY THE DGP

2.1 The DGP is invited to agree to:

- a) consider amending the SARPs in Annex 18 related to operator requirements to report the discovery of undeclared or misdeclared dangerous goods in cargo or mail and dangerous goods not permitted to be carried by passengers or crew in baggage or on the person in accordance with Appendix A of this working paper;
- b) include the amendment with the amendments to Annex 18 developed under Agenda Item 5 of this meeting for onward submission to the Air Navigation Commission for its review; and
- c) consider amending the language in the related topics within the Technical Instructions in accordance with Appendix B of this paper.

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## APPENDIX A

### PROPOSED REVISIONS TO AMENDMENT TO ANNEX 18 TO CLARIFY STATES' RESPONSIBILITIES WITH RESPECT TO THE SAFE TRANSPORT OF DANGEROUS GOODS BY AIR

#### Chapter 10

#### DANGEROUS GOODS SAFETY INTELLIGENCE

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##### 10.1.1 Mandatory safety reporting system

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10.1.1.3 States' mandatory reporting systems shall include a requirement for the operator to report occasions when undeclared or misdeclared dangerous goods are discovered in cargo or mail to the appropriate national authority of the State in which they were discovered ~~and~~, the State of the Operator, and the State of Origin.

10.1.1.4 States' mandatory reporting systems shall include a requirement for the operator to report occasions when dangerous goods not permitted to be carried by passengers or crew members are discovered by the operator, or the operator is advised by the entity that discovers the dangerous goods, either in the baggage or on the person, of passengers or crew members to the appropriate national authority of the State in which this ~~occurred~~ was discovered, the State of the Operator, and the State where the passenger or crew boarded the aircraft.

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## 附录B

### 对《技术细则》所载报告要求的拟议修订

## 第7部分

### 运营人的责任

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#### 4.5 关于未申报或错误申报的危险物品的报告

4.5.1 当在货物或邮件中发现未申报或错误申报的危险物品时，对于任何这样的事件，运营人必须向发现这一情况的现场所在国、运营人所在国和事件发生现场所在始发国的有关国家当局报告。

4.5.2 当运营人或发现危险物品的机构告知运营人在行李中或旅客或机组人员身上发现了根据8.1.1.1不允许的危险物品时，运营人必须向事件发生发现这一情况的现场所在国、运营人所在国和旅客或机组登机地点所在国的有关国家当局报告。

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