

COSCAP Cooperative Development of Operational Safety & Continuing Airworthiness Programme



North Asia

18th STEERING COMMITTEE MEETING **Discussion Paper 4**

Work Plan 2018 (Presented by Wayne Chapin)

SUMMARY

The purpose of this paper is to present the proposed COSCAP-NA 2018 Work Plan. The proposed Work Plan has been developed in collaboration with Member Coordinators based on the available resources and the priorities established by the COSCAP-NA Steering Committee. The COSCAP-NA has available one Chief Technical Advisor (CTA) and one full-time Programme Secretary supported by a Flight Operations Intern from China.

The 2018 Work Plan is shown at Attachment I. Emphasis for this work plan will be placed in part on continuing the implementation of SMS and the SSP, GASP safety priorities as well as monitoring USOAP Audit Corrective Action Plan (CAP) updating activities. In addition, a Summary Report by Activity Area for COSCAP-NA appears at Attachment II.

Based on the decisions of the Steering Committee, the CTA is to finalize the Work Plan for 2018 and the Summary Report and then forward the documents to Members for review, comment and confirmation as appropriate.

1 **Background**

- 1.1 Pursuant to the Institutionalization Framework and Administrative Procedures Manual (IFAPM), an Annual Work Plan needs to be prepared by the CTA and presented to the Steering Committee at its annual meeting.
- 1.2 COSCAP-NA now has Member Coordinators who function as communication links between the CTA and the Members. In developing the Work Plan the Member Coordinators are instrumental in identifying assistance needs for their respective organizations and incorporating them into the Work Plan framework.

2 Discussion

- 2.1 Steering Committee Meetings: The CTA is required to prepare numerous Discussion/Information Papers for review by the SC Meeting in order that they can establish the priorities for the programme for the period following the meeting of the Steering Committee and to update Members on recent developments.
- 2.2 Safety Team Meetings: With the establishment of the ICAO Regional Aviation Safety Group (RASG), and the Asia-Pacific Regional Aviation Safety Team (APRAST), COSCAP-NA is required to prepare for the RASG, APRAST and NARAST meetings to enable meaningful consideration

- of safety issues. In addition, COSCAP-NA will support Members to implement the ICAO safety enhancements in the areas of LOC, CFIT and Runway Safety that are priorities for the RASG/ APRAST activities.
- 2.3 Member Coordinator Meetings: The work and functions of the COSCAP-NA are determined and monitored by the Steering Committee which comprises the Heads of the respective member Civil Aviation administrations. The volume and success of the work undertaken by COSCAP-NA including its progress, is therefore primarily dependent on the degree of cooperation and coordination of matters with participating Members. In order to help COSCAP-NA carry forward its planned activities and programmes with a desired level of efficiency and productivity while maintaining the momentum that has been achieved, Member Coordinators in each member Civil Aviation administration readily assist the Steering Committee Member of that administration to perform his/her duties, functions and obligations towards the COSCAP-NA more diligently amidst many diverse tasks.
- 2.4 Technical Assistance: COSCAP-NA provides approximately 3 missions to each Member for incountry technical assistance during each cycle. In addition, other support in USOAP CMA related areas will be provided. This allotment may be altered depending on specific needs of a Member. Members are requested to notify the CTA preferably 3 months in advance regarding the activities which COSCAP-NA is required to attend or assist which are outside the Work Plan. The COSCAP-NA Work Plan is subject to revision and will be updated as required throughout the year.
- 2.5 COSCAP-NA Members are encouraged to seek the support of the Flight Procedures
 Programme (FPP) Office and APAC COSCAPs will support the development, amendment, and
 implementation of Member's respective PBN Plans as requested.
- 2.6 Safety Management: The implementation of safety management practices under both the Member State Safety Programme (SSP) and Safety Management Systems (SMS) is a priority of the COSCAP-NA programme. COSCAP-NA in collaboration with ICAO and donors will support both SSP and SMS implementation through training, workshops, international experts and consultation as requested by Members.
- 2.7 Training and Programme Support: Member requested training and/or workshops will be delivered onsite whenever possible. In situations where it is not possible to conduct more than one training activity for the whole Sub-Region, the location for the training will be selected taking into account the number of personnel to benefit and travel costs. Where appropriate, training will be conducted in collaboration with other APAC COSCAPs and the ICAO Regional Office Bangkok.
- 2.8 Members may request training in areas which are not mentioned in the Work Plan.

 Requests for such training should be made to the COSCAP-NA office as early as possible in advance of the proposed dates of the training and steps will be taken to provide such training depending on the availability of resources.

3 Summary Report by Activity Area for COSCAP-NA (2017-2018)

3.1 The Summary Report by Activity Area (Attachment II) is designed to map and track specific programme activity and feed into the COSCAP-NA Work Plan. While it is understood that Member needs are often dynamic in some areas, the focus of the Summary Report is on the priorities as defined in the Programme Document and the strategic priorities of the GASP. The Summary Report will be presented to the Steering Committee on an annual basis along with the Work Plan and adjusted as necessary to meet the needs of the Members.

4 Actions of the Meeting

- 4.1 The COSCAP-NA Steering Committee is invited to review the proposed Work Plan and the Summary Report by Activity Area and take decisions on the priorities for 2018.
- 4.2 Based on the decisions of the Steering Committee, the CTA is to finalize the Work Plan for 2018, adjust the Summary Report and forward to Members for review, comment and confirmation as appropriate.

	P=planned T=tentative		
	C=completed Member/		
S. No	Location	Training	Date (2018)
1	COSCAP-NA	23rd NARAST, 2nd MC Meeting (c)	February 27-28
2	DPRK	Reliability Programme Structural Integrity (c)	Mar 12-16
3	Mongolia	*Safety data collection and analysis *Root cause analysis (c)	April 9-13
4	Singapore	SMS Seminar Panel (c)	April 23-27
5	Katunayake Sri Lanka CAAS	The COSCAP South Asia (COSCAP-SA) Programme will hold a-5 day Initial Dangerous Goods Safety Oversight Training (IDGO) followed by another 5 day of OJT course on Dangerous Goods Inspections (P)	30 April to May 11
6 DPRK		Self-Assessment Practice (USOAP-CMA)/*Safety data collection and analysis (P)	May 7-11
7	COSCAP-NA Hangzhou, China	18th SCM	May 16-18
8	Mongolia	HIRM Workshop – expert SMS – ANSP - CTA	21-25 May
9	Regional	APRAST 12	May 29 - June 1
10	Mongolia	EDTO Workshop expert (T)	June 11-15
11	China	Recurrent Cabin Safety course (EASA) (P)	June 18-22
12	DPRK	Reporting System in SSP/SMS framework (Establishment of Reporting procedures, collecting information, Best Practices, Experiences, etc.) (T)	July 9-13
13	ROK	ATO Certification Training (T)	July 23-27
14	Mongolia	Safety Oversight (Generic) (T)	August 13-17
15	ROK	Medical Examiner Workshop experts (T)	August
16	Regional	RASG (T)	August
17	DPRK	CORSIA programme (T)	September
18	ROK	*Safety data collection and analysis *SMS training for safety oversight inspectors /implementation approval, SMS training program, ICAO SM ANNEX 19/ (T)	August
19	COSCAP-NA	24th NARAST (T) 3rd MC Meeting (T)	August

20	Mongolia	Auditing Ground Operations (T)	October	
21	COSCAP-NA Beijing, China	Human Factors Performance Limitations Beijing, China (T)	October	
22	Fiji	55th DGCA Conference	22 to 26 October 2018	
23	COSCAP-NA Beijing, China	DG Initial/Recurrent Training Beijing, China (T)	November	
24	Regional	APRAST 13 (T)	November	

Attachment II

Summary Report by Activity Area for COSCAP-NA Since the 17th Steering Committee Meeting

The following table outlines the work proposed and accomplished within the following areas for review and comment:

- Effective Safety Oversight (e.g. Legislation, Regulation, SARPS, USOAP, CAP, etc.)
- Safety Management (e.g. SSP, SMS,)
- Capacity Building (e.g. Training, Seminars, Workshops, Experts, etc.)
- Safety Enhancement (e.g. GASP/GASR, Safety Team work, Implementation support)
- Administration
- Cooperation

Note: The Activity Areas are Aligned Where Possible with the GASP and the RAGS-APAC Priorities and Targets

No.	Initiatives	Brief Description	Activity	Status
	Effective Safety Oversight			
1	USOAP Corrective Action Plan Follow-up for all Members	Review of CAP implementation status Review of CC & SAAQ status as part of on-site support Updating/Implementation of CAPs Facilitation with ICAO Regional resources Engagement of experts as needed & feasible	Support provided on-demand to Members; Will be conducted as part of regular missions, and; Member Members to identify needed expertise.	Delivered: Mission to DPRK USOAP CMA CAP update and Mongolia in support of preparations for an ICVM - 2017 Assistance provided on request
2	USOAP –CMA support for all Members.	- Briefing & familiarization for Management - Support for updating of EFoD - Assistance for NCMC and lead technical staff - Assistance on use of CMA Framework by CAA personnel - Assistance with the development of related procedures for CAP approval prior to posting to CMA framework - Identify possible CAPs where COSCAP could assist in providing evidence for validation by ICAO - Support Member's self-assessment (ex. Annex 19) for new PQs as required	 Support provided on-demand to Members; To be conducted as part of regular missions, and; Member Members to identify needed expertise. 	Delivered: DPRK Updating of OLF in Beijing COSCAP-NA Office 2017 2018 Safety data collection, analysis and sharing Workshop USOAP CMA Self-Assessment Workshop Assistance provided on request

No.	Initiatives	Brief Description	Activity	Status
	Safety Management			
3	SSP & SMS	SSP & SMS Concept training and support	On request from Members: 1) support related to performance measures and hazard identification and risk management 2) support in the conduct of GAP analysis 3) support in developing SSP Implementation Plan 4) support in acceptance and assessment of service provider SMS	Delivered: SSP Planning and Implementation concept support provided to DPRK and Mongolia in 2017/2018 Assistance provided on request
4	SSP & SMS	At the 4th ARAST (February 2011) members proposed that COSCAP SSP support efforts focus on ICAO SSP elements: - 1.4 Enforcement Policy - 2.2 Agreement on Service Provider Performance - 3.1 Oversight; and, - 3.2 Safety Data Collection Analysis and Exchange	On-demand from Members support related to: 1. SSP Element 1.4 Enforcement policy The Member has promulgated an enforcement policy that establishes the conditions and circumstances under which service providers are allowed to deal with, and resolve, events involving certain safety deviations, internally, within the context of the service provider's safety management system (SMS), and to the satisfaction of the appropriate Member authority. The enforcement policy also establishes the conditions and circumstances under which to deal with safety deviations through established enforcement procedures. 2. SSP Element 2.2 Agreement on the service provider's safety performance The Member has agreed with individual service providers on the safety performance of their SMS. The agreed safety performance of an individual service provider's SMS is periodically reviewed to ensure it remains relevant and appropriate to the service providers. 3. SSP Element 3.1 – Safety Oversight The Member has established mechanisms to ensure effective monitoring of the eight critical elements of the safety oversight function. The Member has also established mechanisms to ensure that the identification of hazards and the management of safety risks by service providers follow established regulatory controls (requirements, specific operating regulations and implementation policies). These mechanisms include inspections, audits and surveys to ensure that regulatory safety risk controls are appropriately integrated into the service provider's SMS, that they are being practised as designed, and that the regulatory controls have the intended effect on safety risks. 4. SSP Element 3.2 Safety data collection, analysis and exchange — The Member has established mechanisms to ensure the capture and storage of data on hazards and safety risks at both an individual and aggregate Member level. The Member has also established mechanisms to develop information from the stored data, and to actively exchange safety information with service providers and/ or	Members having a high level of Effective Implementation of SARPs must begin work on the development of their respective SSPs. Average EI for NA Members: China EI= 86.5 DPRK EI= 76.7 Mongolia EI= 89.6 ROK EI= 98.6 Delivered: SSP Planning and Implementation support provided (Gap analysis; safety policy; enforcement policy, performance indicators) to DPRK and Mongolia in 2017/2018 Assistance provided on request

*NEW 1. Support regional initiatives to develop data collection, analysis, and sharing "RASG-APAC should establish an action plan "RASG-APAC that facilitates the use of standardised systems including collaboration with existing data sharing systems ASIAS should facilitate taxonomies for data collection in the region. and IATA FDX programmes, 2. Support flight data sharing by NA air operators, and; initiatives to Standardised taxonomies, for example in the 3. Support the implementation of APAC's AIG recommendations. develop regional description of safety occurrences, ramp data collection, inspection outcomes and definitions of audit analysis and findings, would facilitate the benchmarking sharing systems, and sharing of data among Members. including In the longer term, RASG-APAC should put in collaboration with place a structure for the collection, analysis and sharing of safety and operational data in existing data sharing systems the region in support of predictive risk ASIAS and IATA management." FDX programmes, Members should consider it a priority to with support from implement the APAC AIG's recommendations. Members and it a priority to implement the APAC AIG's industry." recommendations. Members should consider it a priority to implement the APAC AIG's recommendations. Targets: Members to achieve at least 60% EI in AIG of USOAP CMA by 2017; To develop regional mechanism for data collection, analysis and sharing by 2017. 50% of APAC air

operators participating in flight data sharing

risk management is fully effective by 2027

APAC Members to provide assurance that predictive

Members' ICAO USOAP CMA EI rate for AIG module

initiative by 2016, and;

Metrics:

AIG EI for NA N	/lembers:
China	70.0
DPRK	87.1
Mongolia	95.0
ROK	97.0

Delivered:

Data analysis and sharing Workshops were provided in DPRK and Mongolia 2018

Assistance provided on request

6	*NEW	Action – Promotion of Effective Implementation of	1.	Support Member Members in implementing RST where required;	AGA EI for	NA Members:
	Aerodromes	AGA	2.	Support Member Members in addressing USOAP CMA AGA findings, and;	China -	88.0
		RASG-APAC should promote effective	3.	Support runway safety seminars, workshops, etc. in North Asia.	DPRK -	84.0
		implementation of AGA, with focus on runway			Mongolia -	- 86.0
		safety programmes that support the establishment			ROK -	99.0
		of Runway Safety Teams (RSTs) and implementation				
		of inter-organisational SMS and Collaborative			Delivered:	
		Decision Making schemes.			Emergency	Response Planning
						was delivered in
		Targets:				by Hong Kong
		Implement structures between RASG and			_	nal Airport staff in 2017.
		APANPIRG to facilitate collection and sharing				·
		of ATM data by end 2015;			Assistance	provided on request
		Members to achieve at least 60% EI in AGA of				
		USOAP CMA by 2017;				
		Promote runway safety through workshops				
		and seminars at least yearly, and;				
		All aerodromes in APAC region that are used				
		for international operations to have RSTs by				
		2017.				
		Metrics:				
		Structures in place to collect and share regional				
		ATM data;				
		Members' ICAO USOAP CMA EI rate for AGA				
		module;				
		Number of runway safety seminars, workshops				
		or other events at APRAST or RASG-APAC, and;				
		 Number of aerodromes with RSTs in APAC 				
		region that are used for international				
		operations.				

No.	Initiatives	Brief Description	Activity	Status
	Capacity Building			
7	Foreign Air Operators	Approval and Surveillance of Foreign Air Operators, to be delivered in cooperation with ICAO Regional Office & Training on Foreign Air Operator inspection database	Training, procedures and model regulations Support for implementation of Regional FAO programme (Validation and surveillance)	On request from Member Members
8	Foreign Air Operators	Approval and Surveillance of Foreign Air Operators training to be delivered in cooperation with ICAO Regional Office & Training on Foreign Air Operator inspection database	Support Implementation of Regional Database	On request from Member Members
10	PBN Implementation Support	Support implementation of past PBN Operational approval training / workshops	OJT using an actual PBN/RNP application and Job Cards	To be delivered in coordination with the FPP Office Delivered: Provided PBN expert for a one day workshop in advance of the PBNICG Meeting (2017) in Bangkok, Thailand PBN Ops Approval Workshop delivered in June 2017 in Pyongyang, DPRK On request from Members
11	Approved Training Organization Approval and Oversight	Workshop to train inspectors on approval and oversight of ATOs	On-demand from Members Member	On request from Members
12	Extended Diversion Time Operations (EDTO)	Workshop intended to train Inspectors (Ops and AIR) on the Annex 6 and 8 requirements and EDTO approval processes	 Workshops delivered in Beijing and Seoul To be arranged by ICAO Regional Office COSCAP to facilitate in consideration of Members needs 	Ongoing: Awaiting ANB EDTO Workshop to be delivered in APAC Delivered: On request from Member Members
13	ECCAIRS Training	Last provided under COSCAP 2008 APRAST-AIG seeking additional ECCAIRS training	APRAST-AIG AWG to organize training per demand to RO To be arranged by ICAO Regional Office COSCAP to facilitate in consideration of Members needs and available donor funding	Delivered: On request from Members
14	Wildlife Hazard	Workshops to be developed in cooperation with FAA and ICAO RO	Location and Specifics to be determined To be arranged by ICAO Regional Office COSCAP to support	

No.	Initiatives	Brief Description	Activity	Status
15	Airworthiness	Technical support and on-job-training		On request from Member Members Delivered: Reliability Programme and Aging Aircraft (Structures) Workshop delivered in March in Pyongyang, DPRK 2018
16	Flight Operations & Cabin Safety Inspection Refresher	Technical support and on-job-training		Delivered On request from Members Planned: EU/EASA Cabin Safety Workshop and practical training Chengdu, China June 12-13, 2018

No.	Initiatives	Brief Description	Activity	Status
17	Dangerous Goods – Inspection Training	DG Train the Trainer Training Course Initial and Recurrent Inspector Training	On request from Members	Delivered: Recurrent DG Inspector Training held in Beijing, China November 2017
				Delivered: The COSCAP South Asia (COSCAP-SA) Programme will hold a-5 day Initial Dangerous Goods Safety Oversight Training (IDGO) followed by another 5 day of OJT course on Dangerous Goods Inspections, which have been tentatively planned for 30 April to 4 May and 7 to 11 May 2018 in Katunayake, Sri Lanka kindly hosted by CAA Sri Lanka. Delivered On request from Members

No.	Initiatives	Brief Description	Activity	Status
	Safety Enhancements			
18	*NEW Regional Aviation Safety Teams	 CTA to support Member implementation of safety actions from NARAST and the RASG / APRAST. Action – Implement priority Safety Enhancement Initiatives (SEIs) RASG-APAC should continue its focus on the development of the current SEIs to address the priority areas of LOC-I, CFIT and Runway Safety. RASG APAC should continue to provide implementation support to Members and industry. Members and industry should likewise accord priority to the implementation of these SEIs. Targets: RASG-APAC to complete the development of currently identified priority SEIs by end 2016. Members and industry to complete the implementation of all priority SEIs in RASG APAC work programme by 2018. Reduction in the number of fatal accidents in 2018 compared to 2014 irrespective of the volume of air traffic in the APAC region Metric: Number of fatal accidents irrespective of the volume of air traffic in the APAC region. 	Ongoing - Monitor implementation status of safety enhancements Focus is GASP safety priorities – runway safety, controlled flight into terrain (CFIT) and loss of control (LOC)	Monitoring through NARAST Tracking Tool
19		NARAST: The CTA will report to the COSCAP-NA Steering Committee on the implementation status of safety enhancements.	Ongoing - To be presented to COSCAP-NA Steering Committee Meeting	Ongoing Delivered: 18 th Steering committee Meeting Discussion Paper 3

No.	Initiatives	Brief Description	Activity	Status
20		In coordination with other COSCAPs submit Information Papers or Discussion Papers to the APRAST on emerging safety issues.	Ongoing – coordinate with COSCAP-NA Member Members	Ongoing
	Administration			
21	Safety Team	COSCAP-NA will plan a NARAST meeting prior to scheduled APRAST meetings. COSCAP-NA will canvas members for agenda items in advance of the NARAST meeting and request updates on OPEN safety enhancement items.	NARAST Meeting	Ongoing Delivered: 22 nd and 23 rd NARAST Meetings held in Beijing, China
22	Steering Committee Meeting	COSCAP-NA CTA will plan COSCAP-NA Steering Committee Meeting (SCM) in accordance with decision of the previous SCM. COSCAP-NA CTA will canvas members/safety partners for agenda items in advance of the SCM.	COSCAP-NA Steering Committee Meeting	Ongoing Delivered: 18th COSCAP-NA Steering Committee meeting Hangzhou, China
23	Member Coordinators Meeting	Member Coordinators are nominated In order to help COSCAP-NA carry forward its planned activities and programmes with a desired level of efficiency and productivity while maintaining the momentum that has been achieved, it is considered necessary to have a dynamic mechanism in each member Civil Aviation Administration which will readily assist the Steering Committee Member of that administration to perform his/her duties, functions and obligations towards the COSCAP-NA more diligently amidst many diverse other tasks.	Member Coordinator Meetings	Ongoing Delivered: The 1st and 2nd Meetings of the COSCAP-NA were held in 2017 and 2018. Member Coordinator Meetings are planned to take place in advance of the APAC RASG/APRAST meetings.
	Cooperation			

No.	Initiatives	Brief Description	Activity	Status
24	COSCAP Performance Measurement	The COSCAP project document does not include performance measurement Reporting to SCM is based against activity ex workshops, missions, courses, etc. related to priorities Observation that there should be improved performance measurement Current programme measurement is activity based ICAO has previously completed various forms of programme audit on COSCAPs worldwide ICAO concluded that a traditional approach to programme audit is not adequate to assess programme effectiveness. Development of a performance measurement framework is needed Once developed for a specific COSCAP, the performance measurement would be included in the programme document Significant differences exist between COSCAPs, requiring tailored performance assessments	 ICAO Air Navigation Bureau, coordinated by the Implementation Support and Development Section (ISD), has responsibility for technical support to safety assistance activities, including COSCAPs, RSOOs as well as the newly formed Regional Aviation Safety Groups ISD has commenced work to develop a performance framework. 	Monitoring: COSCAP-NA will monitor activity and participate as requested.
25	Support for APAC COSCAP Members	Providing technical support to COSCAP Members upon request in the area of Flight Operations	Conduct technical support mission to APAC COSCAP Members upon request.	Ongoing Delivered: Conducted Combined Action Team mission to Myanmar October 29 – November 3, 2017