



# Workshop on Dangerous goods

## 11 - Safety Risks Analysis



European Union Aviation Safety Agency

EU-ASEAN Sustainable Connectivity Package Aviation Partnership Project  
(EU-ASEAN SCOPE APP)

This project is funded by the European Union and implemented by  
the European Union Aviation Safety Agency (EASA)

**Your safety is our mission.**

An Agency of the European Union

1



European Union Aviation Safety Agency

## 11 - Safety Risks Analysis

1. Regulation requirements
2. What is a safety risk analysis?
3. Example bowtie hazard analysis for lithium batteries



An Agency of the European Union

2

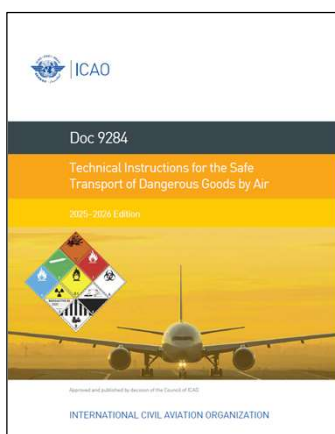
## 11 - Safety Risks Analysis

1. Regulation requirements
2. What is a safety risk analysis?
3. Example bowtie hazard analysis for lithium batteries

An Agency of the European Union 

3

### 11 - Safety Risks Analysis 01 – Regulation requirements



#### Part 7. OPERATOR'S RESPONSIBILITIES

Introductory notes .....	7-(i)
<b>Chapter 1. Acceptance procedures .....</b>	<b>7-1-1</b>
1.1 Cargo acceptance procedures.....	7-1-1
1.2 Acceptance of dangerous goods by operators .....	7-1-1
1.3 The acceptance check .....	7-1-1
1.4 Acceptance of freight containers and unit load devices .....	7-1-2
1.5 Special responsibilities in accepting infectious substances .....	7-1-2
1.6 Undeliverable consignments of radioactive material .....	7-1-3
1.7 Conducting safety risk assessments .....	7-1-3

#### 1.7 CONDUCTING SAFETY RISK ASSESSMENTS

Operators must include the transport of dangerous goods, including lithium batteries and cells as cargo, in the scope of their:

- a) safety management system (SMS) in accordance with Annex 19; and
- b) specific safety risk assessment on the transport of items in the cargo compartment in accordance with Annex 6 – Operation of Aircraft, Part I – International Commercial Air Transport – Aeroplanes.

*Note 1.— Guidance on implementation of an SMS is contained in the Safety Management Manual (SMM) (Doc 9859).*

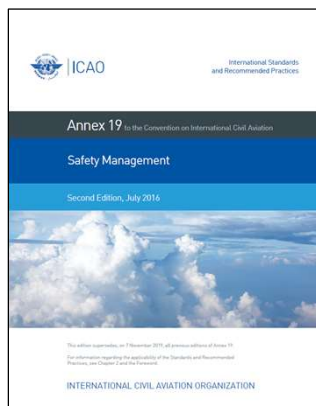
*Note 2.— Guidance on the conduct of a specific safety risk assessment on the transport of items in the cargo compartment is contained in the Cargo Compartment Operational Safety Manual (Doc 10102).*

*Note 3.— Specific guidance on safety risk assessments related to consignments containing COVID-19 pharmaceuticals is provided at [www.icao.int/safety/OPS/OPS-Normal/Pages/Safety-transport-vaccines.aspx](http://www.icao.int/safety/OPS/OPS-Normal/Pages/Safety-transport-vaccines.aspx).*

4

## 11 - Safety Risks Analysis

### 01 – Regulation requirements

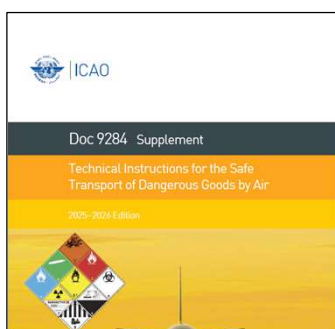


No dedicated chapter  
but safety risk analysis  
are addressed in many

<b>Chapter 4. Safety risk assessment</b>	.....
4.1 General	.....
4.2 Safety risk probability	.....
4.3 Safety risk severity	.....
<b>Chapter 5. Mitigation strategies</b>	.....
5.1 General	.....
5.2 Mitigation strategies to address the likelihood of occurrence	.....
5.3 Mitigating strategies to address the severity of consequences	.....

## 11 - Safety Risks Analysis

### 01 – Regulation requirements



S-1-1-4

Part S-1

#### ATTACHMENT I TO CHAPTER 1

#### GUIDANCE FOR PROCESSING EXEMPTIONS AND APPROVALS FOR THE SAFE TRANSPORT OF DANGEROUS GOODS BY AIR

#### Who must obtain an exemption or approval?

The responsibility for obtaining an approval or exemption may rest with the operator or with the shipper or with both depending on the nature of the request and on State procedures. The shipper should be requested to identify an operator that is prepared to carry the cargo should the approval or exemption be issued. It is also useful for States to include the operator in the consideration of the conditions that will apply to the approval or exemption so that the operator is able to conduct a specific safety risk assessment for the planned operation.

## 11 - Safety Risks Analysis

### 01 – Regulation requirements



#### ORO.GEN.200 Management system

Regulation (EU) No 965/2012

- (a) The operator **shall** establish, implement and maintain a management system that includes:
  - (3) the identification of aviation safety hazards entailed by the activities of the operator, their evaluation and the management of associated risks, including taking actions to mitigate the risk and verify their effectiveness;
- (b) The management system shall correspond to the size of the operator and the nature and complexity of its activities, taking into account the hazards and associated risks inherent in these activities.

#### AMC1 ORO.GEN.200(a)(1);(2);(3);(5) Management system

ED Decision 2017/007/R

##### NON-COMPLEX OPERATORS — GENERAL

- (b) The operator **should** manage safety risks related to a change. The management of change should be a documented process to identify external and internal change that may have an adverse effect on safety. It should make use of the operator's existing hazard identification, risk assessment and mitigation processes.

## 11 - Safety Risks Analysis

1. Regulation requirements
2. What is a safety risk analysis?
3. Example bowtie hazard analysis for lithium batteries

## 11 - Safety Risks Analysis

### 02 – What is a safety risk analysis?

There are a multitude of risk analysis models

JSA – Job Safety Analysis

PRA – Preliminary Risk Analysis

Fishbone diagram

Tree of causes and consequences

FMECA – Failure Modes, Effects and Criticality

HAZOP – HAZard and Operability analysis

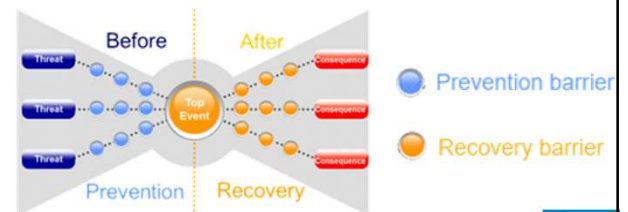
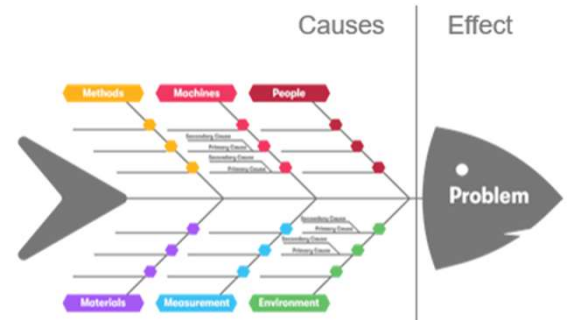
Kinney & Wiruth Method

LCA – Life Cycle based Analysis

SWOT matrix (Strengths, Weaknesses, Opportunities, Threats)

Etc.

Example used for this presentation: bowtie



EASA Workshop on Dangerous goods

9

9

## 11 - Safety Risks Analysis

### 02 – What is a safety risk analysis?

Risk analysis forms part of the SMS, which is expected to:

- identify hazards/events that could have an impact on flight safety;
- implement preventive (and protective) measures;
- continuously monitor the level of safety and adjust the associated procedures;
- be adapted to the complexity and size of the operation and its specific features.

Risk analysis is the process of identifying and analysing potential future events that could have a negative impact on operations.

- 1) Identification of potential threats;
  - 2) Assessment of the **likelihood** of an undesirable event occurring;
  - 3) Assessment of the potential **severity** of its consequences;
  - 4) Definition of risk **mitigation procedures**.
- } risk assessment phase → risk level

EASA Workshop on Dangerous goods

10

10



## 11 - Safety Risks Analysis

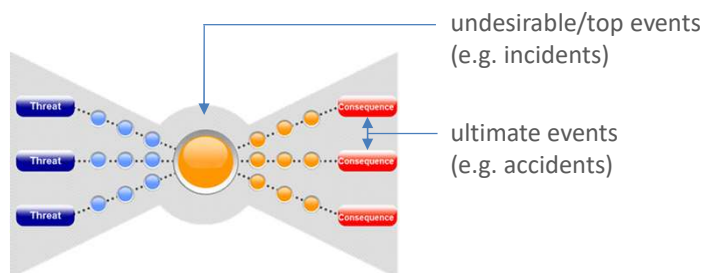
### 02 – What is a safety risk analysis?

#### 1) Identification of potential threats

There are different types of threats:

- Technical                      repetitive breakdown, failure, contradicting standards, etc.
- Human                        performance level, stress, overconfidence, communication, etc.
- Environmental                weather conditions, equipment ergonomics, etc.
- Organisational                unsuitable procedures, training problems, service provider, etc.
- Economic                      lack of resources, important growth, etc.
- Temporal                        e.g. customer pressure.

If they are not controlled, they can lead to...



## 11 - Safety Risks Analysis

### 02 – What is a safety risk analysis?

The risk assessment is carried out by taking into account existing systems and by estimating for each undesirable event:

- The probability of occurrence;
- The potential or actual severity of its consequences.

#### 2) Assessment of the likelihood of an undesirable event occurring

The aim is to establish the likelihood of an event occurring.

To do this, historical data, external conditions, human factors, etc. can be taken into account.

Example

Safety risk probability table			
Likelihood	Meaning	Frequency	Value
Frequent	Likely to occur many times (has occurred frequently)	5 times per year	5
Occasional	Likely to occur sometimes (has occurred infrequently)	5 times per year	4
Remote	Unlikely to occur, but possible (has occurred rarely)	once every 3 or 5 years	3
Improbable	Very unlikely to occur (not known to have occurred)	We don't know if it already happened	2
Extremely improbable	Almost inconceivable that the event will occur	-	1

## 11 - Safety Risks Analysis

### 02 – What is a safety risk analysis?

### 3) Assessment of the potential severity of its consequences

Assessment of the impact on operations, personal safety, infrastructure safety, etc.

Example

Safety risk severity table				
Severity	Meaning	Cost	Image	Value
Catastrophic	<ul style="list-style-type: none"> <li>Aircraft/equipment destroyed</li> <li>Multiple deaths</li> </ul>		worldwide media coverage	A
Hazardous	<ul style="list-style-type: none"> <li>A large reduction in safety margins, physical distress or a workload such that operational personnel cannot be relied upon to perform their tasks accurately or completely</li> <li>Serious injury</li> <li>Major equipment damage</li> </ul>		media coverage of a single country	B
Major	<ul style="list-style-type: none"> <li>A significant reduction in safety margins, a reduction in the ability of operational personnel to cope with adverse operating conditions as a result of an increase in workload or as a result of conditions impairing their efficiency</li> <li>Serious incident</li> <li>Injury to persons</li> </ul>		regional or local media coverage	C
Minor	<ul style="list-style-type: none"> <li>Nuisance</li> <li>Operating limitations</li> <li>Use of emergency procedures</li> <li>Minor incident</li> </ul>		information to the Authorities	D
Negligible	<ul style="list-style-type: none"> <li>Few consequences</li> </ul>		little or no impact	E

13

## 11 - Safety Risks Analysis

### 02 – What is a safety risk analysis?

### 3) Assessment of the potential severity of its consequences

Taking the previous examples, the level of risk is obtained by entering the determined levels of severity and likelihood in the risk assessment matrix below, at the intersection of the two values:

Safety risk		Severity				
Probability		Catastrophic A	Hazardous B	Major C	Minor D	Negligible E
Frequent	5	5A	5B	5C	5D	5E
Occasional	4	4A	4B	4C	4D	4E
Remote	3	3A	3B	3C	3D	3E
Improbable	2	2A	2B	2C	2D	2E
Extremely improbable	1	1A	1B	1C	1D	1E

The result is used to determine the acceptability of the risk:

Safety risk index range	Safety risk description	Recommended action
5A, 5B, 5C, 4A, 4B, 3A	INTOLERABLE	Take immediate action to mitigate the risk or stop the activity. Perform priority safety risk mitigation to ensure additional or enhanced preventative controls are in place to bring down the safety risk index to tolerable.
5D, 5E, 4C, 4D, 4E, 3B, 3C, 3D, 2A, 2B, 2C, 1A	TOLERABLE	Can be tolerated based on the safety risk mitigation. It may require management decision to accept the risk.
3E, 2D, 2E, 1B, 1C, 1D, 1E	ACCEPTABLE	Acceptable as is. No further safety risk mitigation required.

14

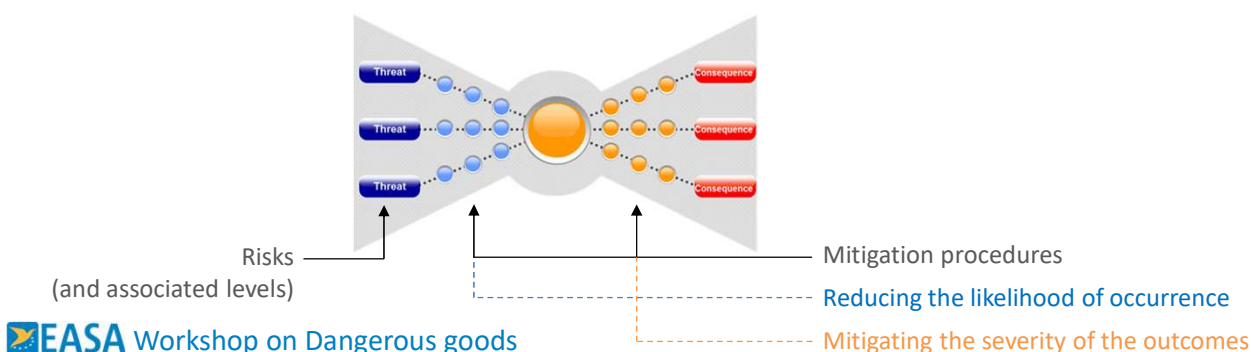
## 11 - Safety Risks Analysis

### 02 – What is a safety risk analysis?

#### 4) Definition of risk mitigation procedures

Depending on the level of risk, mitigation actions may need to be defined.  
These mitigation actions consist of:

- adding **prevention** barriers (e.g. creation of a new operational procedure);
- adding **recovery** barriers (e.g. creation of emergency procedures);
- reinforcing existing barriers (e.g. additional training, communication campaign).



15

15

## 11 - Safety Risks Analysis

### 02 – What is a safety risk analysis?

For an efficient risk analysis, it is necessary to:

- keep up to date with the regulations and latest safety directives;
- collaborate with experts (if necessary) to obtain information and advice;
- use information from **data collection** (occurrence reports, audit results, crash investigation reports, Authorities recommendations or bulletins, etc.);
- **constantly monitor** the levels of safety and **adjust** the associated procedures/barriers;
- **adapt** the risk assessment to the complexity and the size of the operator and its specific features;
- etc.

16

16



## 11 - Safety Risks Analysis

1. Regulation requirements
2. What is a safety risk analysis?
3. **Example bowtie hazard analysis for lithium batteries**

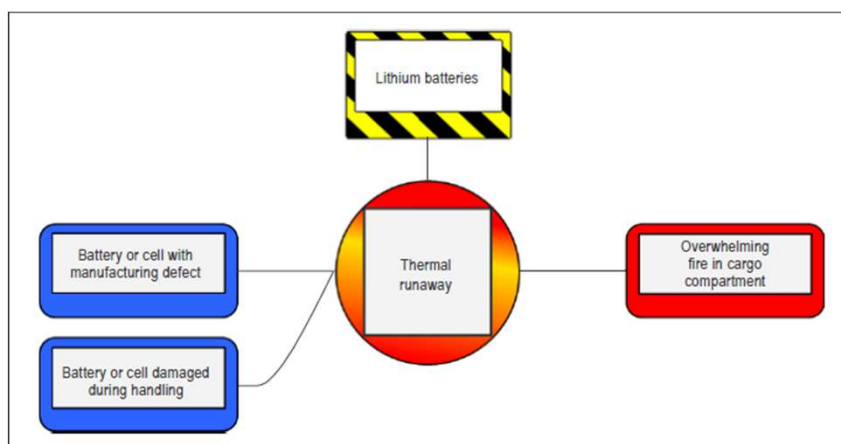
An Agency of the European Union 

17

### 11 - Safety Risks Analysis

#### 03 – Example bowtie hazard analysis for lithium batteries

Bowtie diagram for example threats and consequences for the hazard of lithium batteries  
(mitigation measures not implemented yet)

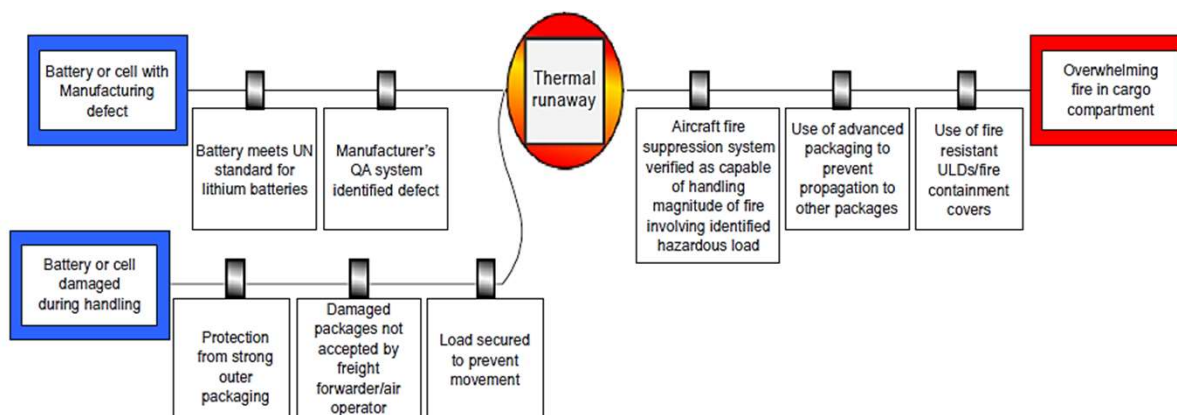


18

## 11 - Safety Risks Analysis

### 03 – Example bowtie hazard analysis for lithium batteries

Bowtie diagram with mitigation measures identified



19

## 11 - Safety Risks Analysis



For more information you can also visit the ICAO Safety Management Implementation website  
<https://www.unitingaviation.com/publications/safetymanagementimplementation/content/#>



20



11 - Safety Risks Analysis



Thank you for your attention



European Union Aviation Safety Agency

[easa.europa.eu/connect](https://easa.europa.eu/connect)



**Your safety is our mission.**

An Agency of the European Union 