



COMPREHENSIVE REGIONAL IMPLEMENTATION PLAN FOR AVIATION SAFETY IN AFRICA (AFI PLAN)

Fourteenth Meeting of the Steering Committee

Montreal, Canada, 24 October 2014

REPORT

This report has been approved by the Chairperson of the
AFI Plan Steering Committee, Mr. Moussa Halidou.

PREPARED BY:

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NB: in addition to the above Appendices the following meeting related documents are available at the AFI Plan website: <http://www.icao.int/safety/afiplan/Pages/14th-Steering-Committee.aspx>

1. Opening Remarks by the ICAO Secretary General
2. Opening Remarks by the AFI Plan Steering Committee Chairperson
3. Discussion Papers (DP01- 04 and Attachments)
4. SSFA presentation
5. Ebola Virus Disease Outbreak and ICAO CAPSCA Programme

¹ **Decisions** relate to matters on the internal arrangements of the Steering Committee and/or that require the direct action of the Secretariat and members.

² **Recommendations** deal with matters which merit the attention of AFI States in general, partner organizations, stakeholders, donors or on which further action is required to be initiated by the Secretary of the AFI Plan

PART I – INTRODUCTION

1.0 VENUE, DATE AND ATTENDANCE

1.1 The 14th meeting of the Comprehensive Regional Implementation Plan for Aviation Safety in Africa (AFI Plan) Steering Committee was held on 24 October 2014 at the ICAO Headquarters, Montreal, Canada. The meeting was attended by fifty-one (51) participants including members and observers from the ICAO Council and the Air Navigation Commission (ANC), and officials of invited Regional organizations. The list of participants is provided at Attachment A.

2.0 OPENING OF THE MEETING

2.1 During the opening session, two statements were delivered by Mr. Daniel Azema, Directeur de Cabinet, Office of the Secretary General, on behalf of the Secretary General and Mr. Halidou Moussa, Chairperson of the AFI Plan Steering Committee, respectively.

2.2 Mr. Daniel Azema, in his opening statement, highlighted key activities and some of the achievements in the implementation of the 2014 AFI Plan Work Programme with particular reference to the State specific ICAO Plans of Action and Abuja safety targets. He also informed the meeting of the new initiative establishing a Human Resources Development Fund for Africa which was recently approved by the Council, and is to start operations on 1 January 2015.

2.3 Mr. Halidou Moussa, on his part, thanked the President of the ICAO Council and the Secretary General and his team for their consistent and effective efforts that have significantly contributed to the success of the AFI Plan and the achievement of the highly appreciated results.

2.4 The Chairperson informed the meeting of a series of ICAO events, including the 15th AFI Plan Steering Committee meeting, that are to be held in Maputo in May 2015, at the kind invitation of the Government of Mozambique.

2.5 Finally Mr. Halidou Moussa proposed, and the meeting accepted, that discussions be focussed on major issues requiring the attention of the Steering Committee in order to achieve the objectives of the meeting within the limited time allocated.

2.6 Both Statements made reference to changes in the AFI Plan Secretariat occasioned by the appointment and transfer to ICAO HQ of Mr. Meshesha Belayneh, former ICAORD ESAF and AFI Plan Secretary, replaced as of 1 September 2014, by Mr. Mam Sait Jallow, ICAORD WACAF.

2.7 The opening ceremony was graced with the presence, acknowledged by the meeting, of the ICAO Council President and former AFI Plan Chairperson, Dr Bernard Olumuyiwa Aliu.

PART II – REPORT ON AGENDA ITEMS

ADOPTION OF THE AGENDA

3.1 The meeting reviewed and approved the draft agenda presented by the Secretary with the following amendments:

- a) That the presentation on the Safe Skies For Africa (SSFA) initiative and its proposed assistance be discussed immediately following Agenda Item 2 (Proposed Programme of Activities under AFI Plan in 2015); and

- b) To include under Agenda Item 4, Any Other Business, a presentation on the impact of the Ebola outbreak on the delivery of AFI Plan assistance to States in the Region, a brief on the CAPSCA Programme, update on the Human Resources Development Fund (HRDF) for Africa; and the date and venue of the next meeting.

DELIBERATIONS ON THE AGENDA

Agenda Item 1: Progress Report on the implementation of the AFI Plan since the 13th Steering Committee meeting, Collaborative Implementation Programme and status of implementation of the 2014 Work Programme.

1.1 The Secretary presented Discussion Paper 01 and its attachments (A, B, C and D) that contain detailed information on the implementation status of the recommendations and conclusions of the 13th meeting held on 29 and 30 May 2014 in Dakar, Senegal, including the Collaborative Implementation Programme, as well as the 2014 Work Programme in general.

1.2 The Secretary drew attention to the following specific issues:

- Delays in the establishment of the RSOO/RAIA for the Seven Partner States and the fact that South Sudan has yet to indicate its choice between joining the EAC or the Seven Partner States. Liaison with COMESA is therefore ongoing to find a way forward ;
- pending completion by the UEMOA Commission of the signing of the MOU concluded between AAMAC, CEMAC and UEMOA for the separation of functions of their respective RSOOs in line with the Abuja Declaration (already signed by AAMAC and CEMAC at the AFI Safety Symposium held in Dakar in May 2014);
- that some of the activities of the Collaborative Implementation Programme are included in the AFI Plan 2015 work programme;
- a finalized proposal of ANS Performance Indicators (PIs) and monitoring matrix, in line with the recommendations of the 13th Steering Committee meeting, that includes Search and Rescue (SAR);
- the associated challenges in the implementation of some training and capacity building activities in the 2014 work programme resulting in their postponement to 2015;
- the financial constraints and challenges of sourcing regional expertise in areas such as OPS (lack of French speaking inspectors) faced by AFCAC with respect to the AFI-CIS project, as well as lack of State cooperation in providing information for monitoring implementation of the Abuja safety targets. The meeting was informed of ICAO's approval of USD 50,000 from the SAFE fund to support the AFI-CIS project;
- progress and developments related to activities, membership and personnel of the African Flight Procedure Programme (AFPP) and in particular plans for the establishment of the AFPP Steering Committee in December 2014.

Progress Report on the outcome of AFI States inventory on training needs and courses available

1.3 The Manager of the ICAO Global Aviation Training (GAT) office presented a progress report jointly prepared by GAT, the Association of African Aviation Training Organizations (AATO) and Morocco on the inventory of training needs of States and courses available in the AFI region, which:

- Pointed out that so far no training needs analysis has been conducted for African

States, and concluded that conducting a regional training needs analysis using the current available internal resources is not practical ;

- listed the existing inventory of courses for aviation safety inspectors in various institutions in Africa; and
- indicated the existing challenges facing capacity building in Africa and outlined the way forward for the long and medium term sustainability of capacity building programmes in the region.

1.4 The Steering Committee discussed each of the above and other pertinent issues presented in DP 01 and DP 02, and their attachments. In conclusion, the meeting:

- noted the continuous efforts and challenges faced by the Secretariat in relation to the Seven Partner States and UEMOA in connection with the establishment and effective functioning of RSOOs/RAIAs;
- endorsed the proposed ANS PIs and requested the Secretariat to present them during the next meeting of APIRG for the development and adoption of the associated targets; and
- adopted the proposal that, as in similar regional programmes, donor States and AFCAC be included in the membership of the AFPP Steering Committee in order to strengthen the activities and sustainability of the programme.

Decisions (Dec) and Recommendations (Rec) on Agenda Item 1

SC14/Rec01: Support for the Collaborative Implementation Programme

Donor States and other partners are encouraged to continue supporting the Collaborative Implementation Programme and coordinate their areas of involvement with the AFI Plan Secretariat. The Steering Committee will be informed of the progress achieved at the next meeting.

SC14/Dec02: Establishment and Strengthening of Regional Safety Oversight Organizations

- a) *The AFI Plan Secretariat pursues the establishment and operationalization of Regional Safety Oversight Organisations;*
- b) *the ESAF Office is urged to continue liaising with COMESA in order for the Seven Partner States to move forward; and*
- c) *the WACAF Office, supported by the Representative of Burkina Faso at the ICAO Council, is urged to continue engaging UEMOA to ensure, without further delay, the signing of the MoU with AAMAC and CEMAC on the separation of functions of their respective RSOOs.*

SC14/Rec03: Implementation of the Abuja Safety Targets:

AFCAC is encouraged to continue to sensitize States for the implementation of the Abuja Safety Targets, and to report the outcome at the next Steering Committee meeting.

SC14/Dec04: Evaluation of the implementation of the Abuja Safety Targets

The AFI Plan Secretariat is requested to launch, with the support of AFCAC, the evaluation of the implementation of the Abuja Safety Targets in 2015.

SC14/Dec05: Adoption of AFI Air Navigation Performance Indicators and Targets:

The AFI Plan Secretariat is to present the Air Navigation Performance Indicators approved by the 14th Steering Committee meeting, to the next APIRG meeting, for the development and adoption of the associated targets.

SC14/Rec06: Endorsement of AFI Air Navigation Performance Indicators and Targets by the African Union

AFCAC is encouraged to coordinate with the African Union for the endorsement of the AFI Air Navigation Performance Indicators and Targets once adopted by APIRG.

SC14/Rec07: States' Participation in the ICAO CODEVMET Project

African States are encouraged to join and effectively participate in the ICAO Cooperative Development of MET services (CODEVMET) Project.

SC14/Rec08: Support for African Flight Procedure Programme (AFPP) Activities and Structure

- a) Donor States, industry, regional and international partners are encouraged to contribute to, and support the development and implementation of activities of the AFPP; and*
- b) the active membership of the AFPP Steering Committee should be extended to Donor States and AFCAC in order to facilitate involvement of partners and the effective implementation of the AFPP.*

SC14/Dec09: Information on available training courses and organizations

GAT, AATO and Morocco are requested to complete the information on the available courses and training organizations for the next AFI Plan Steering Committee meeting.

SC14/Dec10: Development of AFI States' roadmap for training needs

AATO is requested to prepare and present at the next AFI Plan SC meeting, with the support of GAT and other partners, a draft roadmap for training needs in Africa.

Agenda Item 2: Proposed Programme of activities under the AFI Plan in 2015

2.1 Under Agenda Item 2, the Steering Committee was presented the programme of activities proposed for the year 2015, taking into account the expansion of the scope of activities to include the Abuja Safety Targets and the Collaborative Implementation Programme. The 2015 work programme also includes training courses and activities deferred from the 2014 Work Programme.

Presentation by US Safe Skies for Africa on its assistance plans.

2.2 As per the relevant recommendation of the 13th AFI Plan Steering Committee the US Safe Skies for Africa and FAA made a presentation pledging continued support for Regional Safety Oversight Organizations (RSOOs), engagement in new disciplines and areas, including Air Traffic Management (ATM), airports, and engaging young African leaders on future aviation careers as well as to assist developing sustainable aviation academies that meet TRAINAIR Plus-certification. It was proposed to conduct two safety seminars in East Africa. The first of these will be for approximately 75-100 participants and will focus on the separation of safety oversight responsibilities from service

provision functions and the second, for up to 45 participants, will focus on ways of implementing safety oversight processes and procedures.

2.3 The Steering Committee reviewed and approved the overall AFI Plan work programme for 2015 with some amendments to include ECCAIRS courses, Aviation Training Organization (ATO) Certification, and two safety seminars proposed by the US Safe Skies for Africa initiative.

Decisions and Recommendation on Agenda Item 2

SC14/Dec11: Implementation of AFI Plan Work Programme for 2015

The AFI Plan Secretariat is requested to:

- a) *Coordinate and implement the 2015 work programme as amended and approved by the Steering Committee; and*
- b) *Assign a focal point to follow up and assist in the implementation of the two safety Seminars proposed by the US Safe Skies for Africa initiative as part of the 2015 AFI Plan work programme, and to report the outcomes to the next Steering Committee meeting.*

Agenda Item 3: ICAO Plans of Action for States under review of the MARB including priority States

3.1 The meeting reviewed the status of all thirty-one (31) States with a specific ICAO Plan of Action as presented by the Secretariat in Attachment A of Discussion Paper 04. It was noted that the Regional Office Safety Teams (ROSTs), COSCAPs / RSOOs, and AFI-CIS project have all been active in assisting States in the implementation of their Corrective Action Plans (CAPs) developed by States to address deficiencies identified by ICAO USOAP audits.

3.2 The Progress made by States towards attainment of key elements of the Abuja Safety Targets was examined by the meeting and it was noted that:

- out of the thirteen (13) States that have had SSCs between July 2012, when the Abuja Safety Targets were adopted, and October 2014, six (6) States have yet to resolve their SSCs;
- whereas the number of States that had attained the world average of 60% Effective Implementation (EI) of the critical elements of a State safety oversight system stood at fourteen (14) in 2012, this number has gradually increased to eighteen (18) by October 2014; and
- though the progress made is encouraging, the speed of implementation is not enough to achieve the Global and AFI EI target set for 2017.

Decisions and Recommendations on Agenda Item 3

SC14/Dec12: Implementation of State specific ICAO Plans of Action

The Regional Office Safety Team (ROST) and AFI-CIS missions are to be intensified so as to further assist States in the implementation of their Corrective Action Plans (CAP's) and to meet the Abuja Safety targets in time.

SC14/Rec13: AFCAC/AU Joint Missions to States with implementation challenges

AFCAC and the AU are requested to conduct joint missions to those States that continue to present difficulties in the implementation of the ICAO Plans of Action, if

possible, before the next AU Summit in January 2015.

SC14/Rec14: High level support in addressing States' aviation safety deficiencies

It is suggested that the ICAO Council President and the Secretary General as well as the African Group at the ICAO Council continue their efforts to engage, at the highest level, those States that are not cooperating and/or sufficiently advancing in addressing their aviation safety deficiencies.

Agenda Item 4: Any other business and closing ceremony

Impact of the Ebola Virus Disease (EVD) outbreak on the delivery of AFI Plan assistance to States and implementation of the CAPSCA Programme:

4.1 The Secretariat made a presentation on the evolution of the current Ebola Virus Disease outbreak and its impact on the implementation of AFI Plan activities. As the States that are worst affected (Guinea, Liberia and Sierra Leone) are also amongst the AFI States that need assistance the most, the imposition of travel restrictions coupled with the negative public perception, it has been challenging to coordinate programme activities in affected States. The meeting was also informed of the activities undertaken by ICAO in collaboration with the World Health Organization (WHO) since the spread of the disease and the Action Plan that was developed following a meeting held between ICAO and a number of African States and regional organizations on 1 October 2014, on the side of the Global Aviation Cooperation Symposium in Montreal.

4.2 In this regard the Steering Committee adopted the following recommendations:

SC14/Rec15: Implementation of CAPSCA and ICAO Action Plan on Ebola:

African States are encouraged to:

- a) Join the Collaborative Arrangement for the Prevention and Management of Public Health Events in Civil Aviation (CAPSCA) programme, in order to receive assistance and training to implement public health emergency management preparedness plans and procedures at airports, and*
- b) Support the ICAO/WHO Ebola Virus Disease Outbreak Aviation Action Plan to facilitate harmonized implementation of WHO recommendations relevant to the aviation sector.*

The Human Resources Development Fund (HRDF) for Africa

4.3 The Director of the Administration and Services Bureau of ICAO informed the meeting that, based on the recommendation of African Ministers responsible for aviation, the ICAO Council has approved the establishment of the voluntary Human Resources Development Fund (HRDF) in order to support capacity-building opportunities for the civil aviation sector in African States. Participation in the fund is voluntary. In this regard, the meeting proceeded to adopt the following recommendation:

SC14/Rec16: Contributions in Support of the Human Resources Development Fund (HRDF) for Africa

That:

Member States, international and regional organizations, as well as public and private entities associated with international civil aviation, are encouraged to make voluntary contributions to the Human Resources Development Fund for Africa.

Events for 2015:

4.4 The meeting was informed by the Chairperson that, at the kind invitation of the Government of Mozambique, the 15th AFI Plan Steering Committee meeting will be held in Maputo on 18 and 19 May 2015. The event will be preceded by the following:

- Second AFI Safety Symposium (19 – 20 May 2015);
- Second AFI SEC/FAL Meeting (21 May 2015); and
- AFI Human Resources Development Fund for Africa Meeting (21 May 2015)

4.5 The Steering Committee agreed on the date for its next meeting and advised the Secretary to coordinate with the host State, Mozambique, and communicate the relevant information to members in due course.

4.6 The Chairperson, after thanking members for their active participation and expressing his gratitude for the support received from donor States and Organizations, reiterated the goals that by the end of 2015: all SSCs be removed; at least half of the African States attain the 60% EI target and the capacity building and training activities be implemented according to the endorsed 2015 work programme. He finally declared the 14th meeting of the AFI Plan Steering Committee closed.

- END-

APPENDICES

Appendix A: List of Participants

COUNTRY/ ORGANIZATION	TITLE	NAME	ADDRESS	TELEPHONE/FAX	E-MAIL
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Appendix B – AFI Plan SC/14 Decisions and Recommendations Action Plan

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
SC14/Rec01	Support for the Collaborative Implementation Programme.	Donor States and other partners are encouraged to continue supporting the Collaborative Implementation Programme and coordinate their areas of involvement with the AFI Plan Secretariat.	Continuous	Financial and in-kind contributions	Donor States, Partners, AFI Plan Secretariat
SC14/Dec02	Establishment and Strengthening of Regional Safety Oversight Organizations	a) The AFI Plan Secretariat pursues the establishment and operationalization of Regional Safety Oversight Organisations;	Dec 2016	<ul style="list-style-type: none"> ▪ Fully functioning and sustainable RSOOs/ RAIAs 	AFI Plan Secretariat (ESAF/WACAF);
		b) the ESAF office is urged to continue liaising with COMESA in order for the Seven Partner States to move forward; and	May 2015	<ul style="list-style-type: none"> ▪ Membership decisions & established institutional framework for 7 Partner States 	COMESA. UEMOA
		c) For the WACAF Office, supported by the Representative of Burkina Faso at the ICAO Council, to continue engaging UEMOA to ensure, without further delay, signature of the MoU with AAMAC and CEMAC on the separation of functions of their respective RSOOs.	May 2015	Signed AAMAC/ CEMAC / UEMOA MoU	
SC14/Rec03	Implementation of Abuja Safety Targets	AFCAC is encouraged to continue to sensitize States for the implementation of the Abuja Safety Targets.	Continuous up to Dec 2017.	State letters; High level contacts; Increased number of States meeting targets.	AFCAC
SC14/Dec04		The AFI Plan Secretariat is requested to launch, with the support of AFCAC, the evaluation of the implementation of the Abuja Safety Targets in 2015.	May 2015	Report on status of implementation of safety target at individual State level and sub-regional/ regional	AFI Plan Secretariat; AFCAC

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
				aggregates.	
SC14/Dec05	Adoption of AFI Air Navigation Performance Indicators and Targets	The AFI Plan Secretariat is to present the Air Navigation Performance Indicators approved by the 14 th Steering Committee meeting, to the next APIRG meeting.	June 2015	<ul style="list-style-type: none"> ▪ Secretariat's Working Paper; ▪ APIRG/20 Conclusion/ Decision 	ICAORDs WACAF / ESAF
SC14/Rec06		AFCAC is encouraged to coordinate with the African Union for the endorsement of the AFI Air Navigation Performance Indicators and Targets to be adopted by APIRG.	Jan 2016	Decision Of AU Heads of State	AFCAC / AUC
SC14/Rec07		Encourage African States to join and effectively participate in the ICAO Cooperative Development of MET services (CODEVMET) Project.	March 2015 Dec 2015	State letter issued; State requests for membership Reduction of MET deficiencies	ESAF / WACAF offices, GAT States
SC14/Rec08	Support for African Flight Procedure Programme (AFPP) Activities and Structure.	a) Encourage donor States, industry, regional and international partners to contribute and support the development and implementation of activities of the AFPP.	Dec 2015	Providing information on AFI Plan / State activities and needs; Increased contribution of Donor States and industry	AFI Secretariat Donor States and Industry
		b) The active membership of the AFPP Steering Committee be extended to Donor States and AFCAC in order to facilitate involvement of partners and the effective implementation of the AFPP.	Dec 2015	Revised AFPP SC TOR and meeting Resolution; Donor states and AFCAC become AFPP SC members	AFPP office With the support of ESAF/WACAF,
SC14/Dec09	Development of AFI States' inventory of training needs and	GAT, AATO and Morocco are requested to complete the information on the available courses and training organizations for the next AFI Plan SC meeting.	April 2015	Document on available courses and training organizations in Africa	GAT, AATO and Morocco

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
	available courses.				
SC14/Dec10		AATO is requested to prepare and present at the next AFI Plan SC meeting, with the support of GAT and other partners, a draft roadmap for training needs in Africa.	April 2015	Training need road map for Africa	AATO
SC14/Dec11	Implementation of AFI Plan Work Programme for 2015	The AFI Plan Secretariat is requested to: a) coordinate and implement the 2015 work programme as amended and approved by the Steering Committee; and	Dec 2015	Timely Implementation of 2015 work programme	AFI Plan Secretariat
		b) assign a focal point to follow up and assist in the implementation of the two safety Seminars proposed by the US FAA Safe Skies for Africa initiative as part of the 2015 AFI Plan work programme.	Dec 2015	A Focal point assigned to coordinate with US FAA Delivery of the two seminars	AFI Plan Secretariat
SC14/Dec12	Implementation of ICAO Plans of Action.	The Regional Office Safety Team (ROST) and AFI-CIS missions be intensified so as to further assist States in the implementation of their Corrective Action Plans (CAP's) and to meet the Abuja Safety targets in time.	Dec 2015	Increased ROST and AFI -CIS missions. Improved implementation of CAPs & ICAO Plans of Action; Increase in states meeting Safety targets	WACAF, ESAF and AFCAC
SC14/Rec13		AFCAC and the AU are requested to conduct joint missions to those States that continue to present difficulties in the implementation of the ICAO Plans of Action, if possible, before the next AU Summit in January 2015.	Jan 2015	Reports of AFCAC and AU missions to select States; Increase in States implementing ICAO Plans of Action.	AFCAC and AU
SC14/Rec14		That the ICAO Council President and the Secretary General as well as the African Group at the ICAO Council continue their efforts to engage, at the highest level, those States that are not cooperating and/or sufficiently advancing in addressing their aviation safety deficiencies.	Continuous	Increased high level meetings and engagements; Increase in States implementing ICAO Plans of Action.	ICAO SG, Council President and African Group Members

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
SC14/Rec15	Implementation of CAPSCA and ICAO Action Plan on Ebola.	<p>African States are encouraged to:</p> <p>a) Join the Collaborative Arrangement for the Prevention and Management of Public Health Events in Civil Aviation (CAPSCA) programme, in order to receive assistance and training to implement public health emergency management preparedness plans and procedures at airports, and</p> <p>b) Support the ICAO/WHO Ebola Virus Disease Outbreak Aviation Action Plan to facilitate harmonized implementation of WHO recommendations relevant to the aviation sector.</p>	<p>Dec2015</p> <p>Dec 2015</p> <p>Nov 2014</p> <p>Dec 2015</p>	<p>State letter issued; State requests for membership; Increased number of Airport Assistance visits.</p> <p>Significant control of the spread of the Ebola outbreak.</p> <p>State letter distributing Ebola Action Plan; Implementation of WHO recommendations (removal of air travel restrictions; appropriate measures at airports etc);</p> <p>Significant control of the spread of the Ebola outbreak.</p>	WACAF/ESAF States
SC14/Rec16	Contributions in Support of the Human Resources Development Fund (HRDF) for Africa	That, Member States, international and regional organizations, as well as public and private entities associated with international civil aviation, are encouraged to make voluntary contributions to the Human Resources Development Fund for Africa	Continuous	<p>Official launching of HRDF to engage Donor States, International and regional organisation and industry.</p> <p>Financial and in-kind contributions</p>	<p>AFCAC/AU / ICAO</p> <p>Donor States, Partners</p>