



COMPREHENSIVE REGIONAL IMPLEMENTATION PLAN FOR AVIATION SAFETY IN AFRICA (AFI PLAN)

Fifteenth Meeting of the Steering Committee
Maputo, Mozambique, 19 May 2015

REPORT

This report has been approved by the Chairperson of the
AFI Plan Steering Committee, Mr. Moussa Halidou

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NB: in addition to the above Appendices the following meeting related documents are available at the AFI Plan website: <http://www.icao.int/safety/afiplan/Pages/15th-Steering-Committee.aspx>

1. Opening Remarks by the ICAO Secretary General
2. Discussion Papers (DP01- 06 and Attachments)
3. FAA presentation
4. EASA Presentation
5. Turkish DGCA Presentation
6. IATA Presentation

¹ *Decisions* relate to matters on the internal arrangements of the Steering Committee and/or that require the direct action of the Secretariat and members.

² *Recommendations* deal with matters which merit the attention of AFI States in general, partner organizations, stakeholders, donors or on which further action is required to be initiated by the Secretary of the AFI Plan.

PART I – INTRODUCTION

1.0 VENUE, DATE AND ATTENDANCE

1.1 The 15th meeting of the Comprehensive Regional Implementation Plan for Aviation Safety in Africa (AFI Plan) Steering Committee was held on 19 May 2015 at Joachim Chissano Conference Centre, in Maputo, Mozambique.

1.2 Held back to back with the AFI Security & Facilitation Plan (SECFAL) meeting, the Second AFI Aviation Safety Symposium and AFI Human Resources Development Fund (HRDF) meeting, in what is now a permanent arrangement of holding such meetings annually in Africa, the AFI Plan Steering Committee meeting attracted over 300 participants including members and observers from the ICAO Council and the Air Navigation Commission (ANC), officials of invited International and Regional Organizations, industry and other partners and stakeholders. The list of participants is provided at **Appendix B**.

2.0 OPENING OF THE MEETING

2.1 During the opening session, two statements were delivered by Mr. Raymond Benjamin, the Secretary General of ICAO and Mr. Halidou Moussa, Chairperson of the AFI Plan Steering Committee, respectively.

2.2 Mr. Benjamin in his opening statement highlighted key activities and some of the achievements and progress in the implementation of the decisions and recommendations of the 14th AFI Plan Steering Committee meeting and the 2015 AFI Plan work programme. He also recognized efforts being made by the aviation safety partners to assist States in establishing and maintaining effective oversight systems. He finally mentioned that as this meeting was the last meeting he will be attending as ICAO Secretary General he had high hopes that the AFI Plan will achieve the set goals and encouraged the secretariat and partners to keep up the excellent work that they have been doing.

2.3 Mr. Halidou Moussa, on his part, thanked the host State and Government of Mozambique as well as the Secretary General and his team for their efforts which have made the four day series of ‘AFI Aviation week’ meetings, so successful.

2.4 The Chairperson informed the meeting of a number of achievements and the progress made in aviation safety in Africa since the inception of the AFI Plan. He extended a special thank you to the Secretary General for his unconditional support and effective leadership in the implementation of the Programme that contributed significantly to the improvement of aviation safety in the Continent.

2.5 Finally Mr. Moussa proposed, and the meeting accepted, that discussions be focussed on major issues requiring the attention of the Steering Committee in order to achieve the objectives of the meeting within the limited time allocated, this being only a day.

PART II – REPORT ON AGENDA ITEMS

3.0 ADOPTION OF THE AGENDA

3.1 The meeting reviewed and approved the draft agenda as presented by the AFI Plan Secretary.

DELIBERATIONS ON THE AGENDA

Agenda Item 1: Progress Report on the implementation of the AFI Plan since the 14th Steering Committee meeting and status of implementation of the 2015 Work Programme.

1.1 The Secretary presented Discussion Paper 01 and its attachments (A and B) that contained detailed information on the status of implementation of the recommendations and conclusions of the 14th meeting held on 24 October 2014 in Montreal, Canada and the progress made so far in implementing the 2015 Work Programme.

1.2 The Secretary drew attention to the following specific issues:

- the particular focus on the status of implementation of the Abuja safety targets and specifically the key AFI Plan goals for 2015 relating to attainment of 60% EI and removal of SSCs and implementation of the 2015 work programme and training.
- the developments regarding the Arab Civil Aviation Commission (ACAC) and ICAO Middle East (MID) Region States' RSOO initiative and its anticipated impact on the scope of the RSOO for the Seven Partner States;
- the follow up made with the UEMOA Commission regarding the MOU on the separation of functions of AAMAC, CEMAC and UEMOA RSOOs;
- the progress made to develop targets for the ANS performance indicators to be adopted during the next meeting of the APIRG in October 2015;
- the challenges in the implementation of some training and capacity building activities; and
- the lack of State cooperation in providing information for monitoring implementation of the Abuja safety targets.

Progress Report on the Status of Implementation of the Abuja Safety Targets

1.3 AFCAC presented a progress report on the implementation of the Abuja safety targets (Discussion Paper 02), which pointed out that:

- the response from States to a joint letter signed by AFCAC and ICAO requesting for information is not encouraging;
- a Project Group (PG) comprising AFCAC, ICAO, IATA and ACI was established under the aegis of RASG-AFI to conduct the evaluation in 2015; and
- highlighted the progress made by the Project Group in collecting and analysing information for the evaluation of the Abuja safety targets.

Progress Report on available courses and training organizations in Africa

1.4 The Manager of the ICAO Global Aviation Training (GAT) office presented a progress report jointly prepared by GAT, Association of African Aviation Training Organizations (AATO) and Morocco on the inventory of training organizations and available courses in the AFI region (Discussion Paper 3). The Meeting noted with great satisfaction the inventory of existing courses and the list of the African Aviation Training Organizations presented in attachments of the paper. In addition, the Steering Committee noted that building capacity in aviation more specifically for Civil Aviation Authorities requires training strategies and a coordinated roadmap. The paper also pointed out the challenges facing capacity building in Africa and summarized the major ones as follows:-

- training and competency requirements not identified by Civil Aviation Authorities and the aviation industry;
- no Human Resources Development strategies established by aviation organizations including CAAs and aviation industry, therefore training is provided on ad-hoc basis rather than planned;
- on several occasions trainees have been identified as not meeting the required entry level; and
- training provided not being consistent with staff responsibilities.

Draft Training Road map for Africa

1.5 The Chairperson and the Deputy Chairperson of AATO presented a paper on the training roadmap for Africa under Discussion Paper 04. The paper highlighted the following challenges:-

- training needs in all aviation disciplines are increasing;
- the available aviation training organizations cannot cope with the increasing demand for training;
- there are inadequate qualified and competent instructors;
- modern training equipment are inadequate; and
- there are regional disparities on English proficiency of instructors.

The meeting was also informed of the future plans of AATO and the required assistance from ICAO especially in establishing the association's Secretariat in the host country and providing experts when required.

Presentation by Turkish DGCA

1.6 The Deputy Director General - Turkish Directorate General of Civil Aviation (DGCA) and President, EUROCONTROL Provisional Council made a presentation on Turkey's Efforts with ICAO for enhancing Aviation Safety in Africa. The presentation highlighted the significant growth registered in the last few years in trade and economic relations between Africa and Turkey. It also indicated the growth of Turkish airline operations during the same period and that aviation safety in Africa is of critical importance to Turkey.

1.7 In the presentation, it was also indicated that Turkey has keen interest to support the effort that has been made by ICAO to enhance aviation human resource capacity in Africa. Accordingly, the signing of the MOU between Turkey and ICAO on 19 February, 2015 demonstrates Turkey's commitment to support AFI Plan initiatives through training.

1.8 It was also pledged that Turkish Airline will provide 40 Air tickets with 50% discount for the use of ICAO AFI experts.

1.9 During the presentation mentioned was made of the effort and plans made by EUROCONTROL in collaboration with IATA to support Africa in the area of AIS/AIM.

Presentation by European Union – European Aviation Safety Agency (EU-EASA)

1.10 In this presentation various projects funded by the EU to enhance aviation safety in Africa were explained. It was also highlighted that EU-EASA will pursue its cooperation with Africa to deliver qualitative projects, avoid duplication between projects and misuse of funds as well as to share information and coordinate with various entities that have similar objectives.

1.1 The support of EU-EASA in the region extends to Regional Safety Oversight Organizations (RSOO's), specific State authorities responsible for safety oversight and technical assistance through the utilization of EASA experts etc.

Presentation by Federal Aviation Administration (FAA)

1.12 The FAA presentation covered the strategies followed to assist enhancing aviation safety in Africa and indicated some of the major focus areas and activities performed during 2014/15. It was also explained that planned activities for the remaining part of the year 2015 and 2016 included :-

- Increased Focus on Air Navigation;
- continued Technical Assistance with Aviation Safety;
- continued Technical Assistance – Aerodromes and;
- training.

Presentation by the International Air Transport Association (IATA)

1.13 The IATA presentation focused on the requirement of accurate information as one of the necessary conditions to conduct smooth and safe operations in the aviation industry. The meeting was informed that today aviation like any other industry relies heavily on the accuracy of the information in automated databases for its day to day operation. This includes various systems and applications, where data accuracy and integrity is a fundamental requirement.

1.14 The presentation highlighted some of the major challenges regarding availability of quality information, including:-

- Lack of AIRAC adherence (late source, late postponements);
- inconsistent and inadequate data in the AIPs, and
- unreliable communication channels.

1.15 It was also indicated that in order to overcome this challenge IATA and EUROCONTROL have developed a workshop using examples affecting identified States. The meeting was requested to consider incorporating the various initiatives related to quality AIS information in the AFI Plan work programme.

1.16 The Steering Committee discussed each of the above and other pertinent issues presented under Agenda item 1 (DP 01, DP 02, DP03 and DP04 and related attachments, as well as the four presentations made by partners) and decided and recommended the following:-

Decisions (Dec) and Recommendations (Rec) on Agenda Item 1

SC15/Rec01: Integration of the recommendation of the 2nd AFI Safety Symposium with AFI Plan Work Programme

That the AFI Plan Secretariat streamlines the outcomes of the Second AFI Safety Symposium with the Collaborative Implementation Programme and to integrate them into the AFI Plan work programme and to present the implementation status to the 16th AFI Plan SC.

SC15/Dec02: Establishment and Strengthening of Regional Safety Oversight Organizations

That:

- a) the AFI Plan Secretariat pursues the establishment and operability of Regional Safety Oversight Organisations;*
- b) the AFI Plan Secretariat monitors developments regarding the Arab Civil Aviation Commission (ACAC) and ICAO Middle East (MID) Region States' RSOO initiative and report to the 16th AFI Plan SC meeting so as to inform deliberations on the RSOO for the Seven Partner States; and*
- c) the AFI Plan Secretariat continues following up with the UEMOA Commission regarding the signing of the MOU on the separation of functions of AAMAC, CEMAC and UEMOA RSOOs.*

SC15/Rec03: Implementation of Abuja Safety Targets:

AFCAC is encouraged to continue to sensitize States for the implementation of the Abuja Safety Targets, and report on the outcome at the next meeting.

SC15/Dec04: Evaluation of the implementation of Abuja Safety Targets

That, AFCAC, in collaboration with the AFI Plan Secretariat, pursues efforts to get the required information from States on the status of implementation of the Abuja safety targets and present a comprehensive report at the next meeting.

SC15/Dec05: Adoption of AFI Air Navigation Performance Indicators and Targets

The AFI Plan Secretariat to report to the next AFI Plan SC meeting on the progress made on the development and adoption of corresponding targets for the ANS performance indicators which were adopted during the 14th AFI Plan SC meeting.

SC15/Rec06: Endorsement of AFI Air Navigation Performance Indicators and Targets by the African Union

AFCAC is encouraged to continue coordinating with the African Union for the endorsement of the AFI Air Navigation Performance Indicators and Targets to be adopted by APIRG.

SC15/Rec07: Support for the Association of African Training Organization (AATO)

The AFI Plan Secretariat is to assist AATO in matters related to selecting a host

country and providing experts when required.

SC15/Dec08: Information on available training courses and organizations

That GAT continues to coordinate with AATO, Morocco and other States the preparation of a comprehensive inventory of training organizations and available courses in the AFI region, and report progress to the next meeting of the AFI Plan Steering Committee.

SC15/Dec09: Development of AFI States' roadmap of training needs

AATO is to continue, with the support of ICAO and partners such as Singapore, EASA, FAA etc., the development of the Training Roadmap for Africa and report the progress to the next SC meeting.

SC15/Dec10 SMS and SSP Courses

That:

- a) *the ICAO Secretariat makes available the SMS and SSP courses;*
- b) *the ICAO Secretariat in coordination with training organizations and partners develops relevant training materials in English and French.*

SC15/Dec11 Programmes and activities of aviation safety partners in Africa

The AFI Plan Secretariat is to coordinate and include the activities of Partners related to aviation safety in its work programme and regularly monitor and report to the Steering Committee.

Agenda Item 2: ICAO Plans of Action for States under review of the MARB including priority States

2.1 The meeting reviewed the status of all thirty-one (31) States with a specific ICAO Plans of Action as presented by the Secretariat in Attachment A of Discussion Paper 05. It was noted that the Regional Office Safety Teams (ROSTs), COSCAPs, RSOOs, and AFI-CIS project have all been active in assisting States in the implementation of their Corrective Action Plans (CAPs) developed by States to address deficiencies identified by ICAO USOAP audits.

2.2 The Progress made by States towards attainment of key goals set by the Steering Committee for 2015 including attainment of the Abuja Safety Targets was examined by the meeting and it was noted that:

- A number of States have improved EIs by 10 to 20% as a result of offsite validations or ICVMs;
- total of 10 additional States (3 WACAF & 7 ESAF) need to attain 60% EI before Dec 2015;
- the number of SSCs has remained at 6 (1 WACAF and 5 ESAF); and
- though the progress made is encouraging, the speed of implementation is not enough in terms of both SSC and EI targets.

Decisions and Recommendations on Agenda Item 2

SC15/Dec12: Implementation of State specific ICAO Plans of Action

The AFI Plan Secretariat, in addition to assisting States with low EIs, is to also

encourage those States with acceptable levels of EI to sustain what has been achieved so far.

SC15/Rec13: AFCAC/AU Joint Missions to States with implementation challenges

AFCAC and the AU are requested to conduct joint missions to those States that continue to present difficulties in the implementation of the ICAO Plans of Action.

SC15/Rec14: High level support in addressing States' aviation safety deficiencies

That the ICAO Council President and the Secretary General as well as the African Group at the ICAO Council continue their efforts to engage, at the highest level, those States that are not cooperating and/or sufficiently advancing in addressing their aviation safety deficiencies.

Agenda Item 3: AFI Regional Cooperation and Peer Review to Improve Air Navigation Performance

3.1 The AFI Plan Secretariat and ASECNA on behalf of the African Air Navigation Services Providers Steering Group, provided the meeting with information related to the African ANSP Safety and Quality Assurance (ASQA) Programme aimed at establishing a regional framework of cooperation and peer review mechanism by African Air Navigation Services Providers (ANSPs) to improve air navigation performance in the region.

Decisions and Recommendations on Agenda Item 3

SC15/Dec 15: Support the African ANSP Safety and Quality Assurance (ASQA) Programme

The AFI Plan Secretariat is to assist and support the ANSP Safety and Quality Assurance (ASQA) programme and report the progress made by during the 16th AFI Plan Steering Committee meeting.

Agenda Item 4: Any other business and closing ceremony

4.1 Under Agenda Item 4, a Memorandum of Understanding was signed between the International Civil Aviation Organization (ICAO) and the Ministry of Land, Infrastructure and Transport of the Republic of Korea on Human Resources Capacity-Building and Training Programme for African Member States.

4.2 The Steering Committee agreed that the next AFI Plan Steering Committee meeting would take place in Montréal, Canada. Information about the exact dates would be transmitted by the AFI Plan Secretary as soon as clearance is received from the Secretary General.

Decisions and Recommendations on Agenda Item 4

SC15/Rec 16 MOU between the International Civil Aviation Organization (ICAO) and the Ministry of Land, Infrastructure and Transport of the Republic of Korea

The AFI Plan Secretariat to coordinate and follow up the implementation of the MOU.

S15/Rec 17 ***Annual Holding of an AFI Plan Steering Committee meeting in Africa in combination with AFI Safety Symposium***

Given the different dimension of the challenges faced by African States, the ICAO Secretariat is to consider continuing to hold one annual AFI Plan Steering Committee meeting in Africa, combined with the AFI Safety Symposium, because of the added value resulting from increased commitment of African States and aviation safety partners.

Appendix A – AFI Plan SC/15 Decisions and Recommendations Action Plan

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
SC15 /Rec01	Integrate the recommendations of the 2nd Safety Symposium with AFI Plan work Programme	The AFI Plan Secretariat to streamline the outcomes of the Second AFI Safety Symposium with the Collaborative Implementation Programme and to integrate them into the AFI Plan work programme and to present the final document to the 16th AFI Plan SC.	Nov 2015	Integrated AFI Plan Work Programme	AFI Plan Secretariat
SC15/Dec02	Establishment and Strengthening of Regional Safety Oversight Organizations	a) The AFI Plan Secretariat pursues the establishment and operability of Regional Safety Oversight Organizations;	Dec 2016	<ul style="list-style-type: none"> ▪ Fully functioning and sustainable RSOOs/ RAIAs 	AFI Plan Secretariat (ESAF/WACA
		b) the AFI Plan Secretariat to monitor developments regarding the Arab Civil Aviation Commission (ACAC) and ICAO Middle East (MID) Region States' RSOO initiative and report to the 16th AFI Plan SC meeting so as to inform deliberations on the RSOO for the Seven Partner States;	Nov 2015	<ul style="list-style-type: none"> ▪ Progress Report 	F) COMESA UEMOA
		c) the AFI Plan Secretariat to continue following up with the UEMOA Commission regarding the proposed MOU on the separation of functions of AAMAC, CEMAC and UEMOA RSOOs.	May 2015	Signed AAMAC/ CEMAC/ UEMOA MoU	
SC15/Rec03	Implementation of Abuja Safety Targets	AFCAC is encouraged to continue to sensitize States for the implementation of the Abuja Safety Targets.	Continuous up to Dec 2017.	State letters; High level contacts; Increased number of States meeting targets.	AFCAC
SC15/Dec04		AFCAC, in collaboration with the AFI Plan Secretariat, pursue efforts to get the required information from States on the status of implementation of the Abuja safety targets and present a comprehensive report at the next meeting	Nov 2015	Report on status of implementation of safety target at individual State level and sub-regional/regional aggregates.	AFI Plan Secretariat; AFCAC

Appendix A – AFI Plan SC/15 Decisions and Recommendations Action Plan

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
SC15/Dec05	Adoption of AFI Air Navigation Performance Indicators and Targets	The AFI Plan Secretariat to report to the next AFI Plan SC meeting on the progress made on the development and adoption of corresponding targets for the ANS performance indicators which was adopted during the 14th AFI Plan SC meeting	Nov 2015	<ul style="list-style-type: none"> ▪ Secretariat’s Working Paper; ▪ APIRG/20 Conclusion/ Decision 	AFI Plan Secretariat ICAO ESAF and WACAF
SC15/Rec06		AFCAC is encouraged to coordinate with the African Union for the endorsement of the AFI Air Navigation Performance Indicators and Targets to be adopted by APIRG.	Jan 2016	Decision Of AU Heads of State	AFCAC / AUC
SC15/Dec 07	Support for Association of African Training Organization	The AFI Plan secretariat to assist AATO in matters related to host country and providing experts when required.	Nov 2015	Assist AATO	AFI Plan Secretariat and ESAF offices,
SC15/Dec08	Information on Available Training Courses and Organizations	GAT, AATO and Morocco are requested to complete the information on the available courses and training organizations for the next AFI Plan SC	Nov.2015	Document on available courses and training organizations in Africa	GAT, AATO and Morocco
SC15/Dec09	Development of AFI States’ roadmap for training needs	AATO to continue, with the support of ICAO and partners such as Singapore, EASA, FAA etc., in the development of the Training Roadmap for Africa and report the progress in the next SC meeting.	Nov 2015	Training need roadmap for Africa	AATO, ICAO and Partners
SC15/Dec10	SMS AND SSP Courses	a) The ICAO secretariat make available the SMS and SSP courses.	Dec 2015	SMS and SSP courses	ICAO Secretariat

Appendix A – AFI Plan SC/15 Decisions and Recommendations Action Plan

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
		b) The ICAO Secretariat in coordination with training organization and partners to develop relevant training materials in English and French.	Dec 2015	Training Materials in English and French	ICAO Secretariat
SC15/Dec11	Programs and activities of aviation safety partners in Africa.	The AFI Plan Secretariat to coordinate and include Partners activities related to aviation safety in its work programme and regularly monitor and report to Steering Committee	Nov 2015	Integrated AFI plan Work Programme	AFI Plan Secretariat
SC15/Dec12	Implementation of ICAO Plans of Action.	The AFI Plan Secretariat, in addition to assisting States with low EIs, to also encourage those States with acceptable levels of EI to sustain what has been achieved so far.	Dec 2015	Increased ROST and AFI - CIS missions. Improved implementation of CAPs & ICAO Plans of Action; Increase in states meeting Safety targets	WACAF, ESAF and AFCAC
SC15/Rec13		AFCAC and the AU are requested to conduct joint missions to those States that continue to present difficulties in the implementation of the ICAO Plans of Action, if possible, before the next AU Summit in January 2015.	Jan 2016	Reports of AFCAC and AU missions to select States; Increase in States implementing ICAO Plans of Action.	AFCAC and AU
SC15/Rec14		That the ICAO Council President and the Secretary General as well as the African Group at the ICAO Council continue their efforts to engage, at the highest level, those States that are not cooperating and/or sufficiently advancing in addressing their aviation safety deficiencies.	Continuous	Increased high level meetings and engagements; Increase in States implementing ICAO Plans of Action.	ICAO SG, Council President and African Group Members

Appendix A – AFI Plan SC/15 Decisions and Recommendations Action Plan

Decision/ Recommendation Reference	Title	Text	Deadline	Deliverable(s)	Responsibility
SC15/Dec15	Support the African ANSP Safety and Assurance Programme; and Quality (ASQA)	The AFI Plan Secretariat to assist and support the ANSP Safety and Quality Assurance (ASQA) programme and report the progress made by during the 16th AFI Plan Steering Committee meeting.	Nov 2015	Progress Report	AFI Plan Secretariat
SC14/Rec16	MOU between the International Civil Aviation Organization (ICAO) and the Ministry of Land, Infrastructure and Transport of the Republic of Korea	It is suggested that the AFI Plan Secretariat to coordinate and follow up the implementation of the MOU	Continuous	Progress Report	AFI Plan Secretariat
SC14/Rec17	Annual Holding of an AFI Plan Steering Committee meeting in Africa in combination with AFI Safety Symposium	Given the different dimension of the challenges faced by African States, the ICAO Secretariat is to consider continuing to hold one annual AFI Plan Steering Committee meeting in Africa, combined with the AFI Safety Symposium, because of the added value resulting from increased commitment of African States and aviation safety partners.	Annual	Meeting Report	ICAO / AFI Plan Secretariat

Appendix B – AFI Plan SC/15 List of Participants

COUNTRY/ ORGANIZATION	TITLE	NAME	ADDRESS	TELEPHONE/FAX	E-MAIL
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