



AVIATION FREQUENCY SPECTRUM AND THE ITU WORLD RADIOCOMMUNICATION CONFERENCES (WRC)



ITUWRC
DUBAI 2023

APAC Preparatory Workshop for the
ITU World Radiocommunication
Conference 2023 (WRC-23)



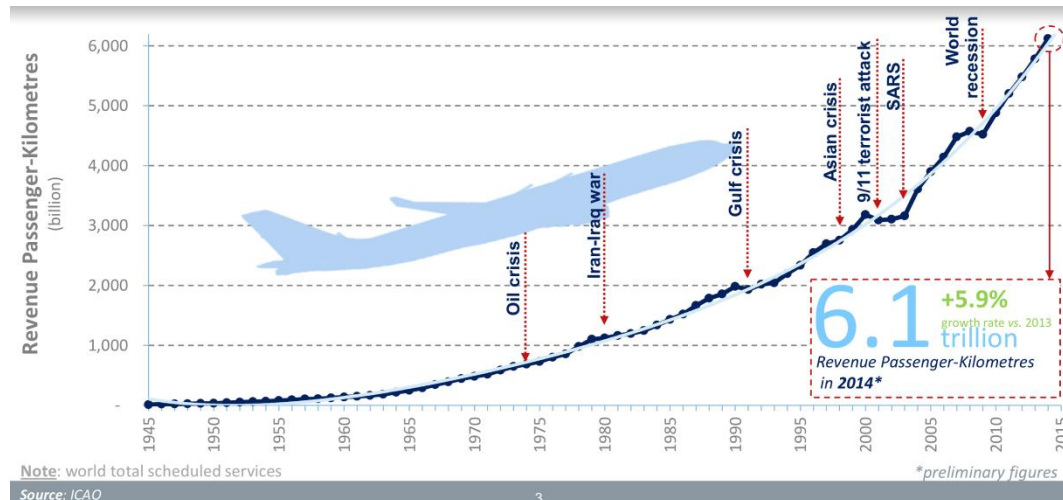
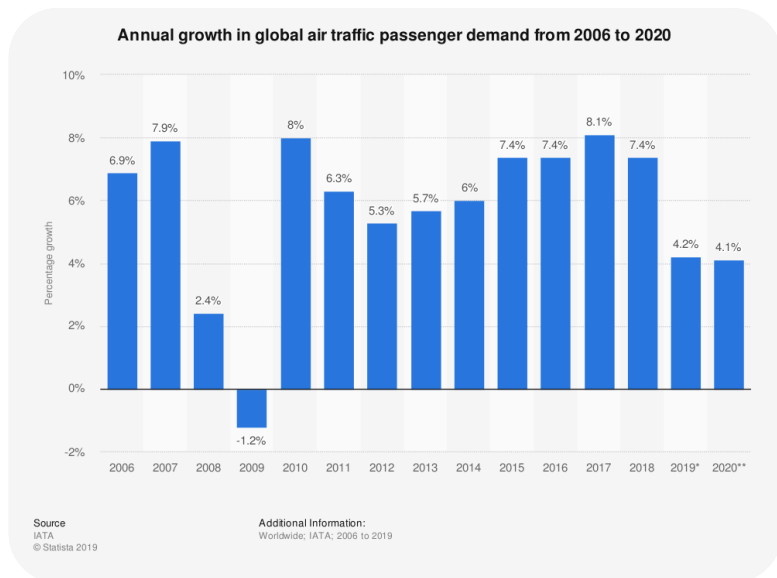
Bangkok, Thailand, 13-14 February 2023



Loftur Jónasson
Chief CNS and Spectrum
International Civil Aviation
Organization (ICAO)



Aeronautical Frequency Spectrum Management



World wide consistent growth of air traffic Doubles every 15 years

- ➔ In 2019 over 4.5 billion scheduled passengers
- ➔ Air transport now carries 35% of world trade, by value

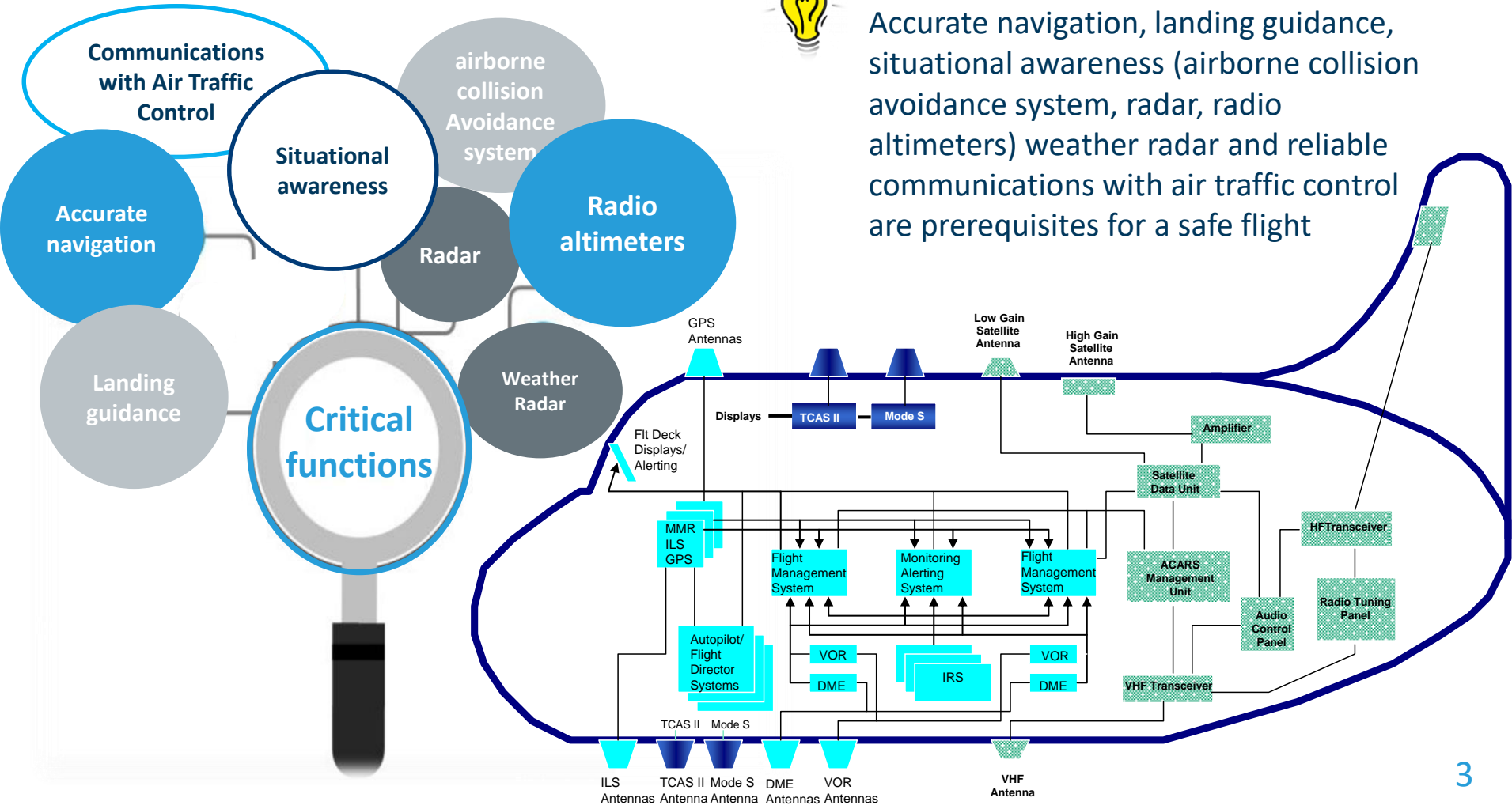
- ➔ Between 2019 and 2038, 4.6 % expected growth of no. of airline passengers (pre-Covid-19 numbers)



Aeronautical Frequency Spectrum Management



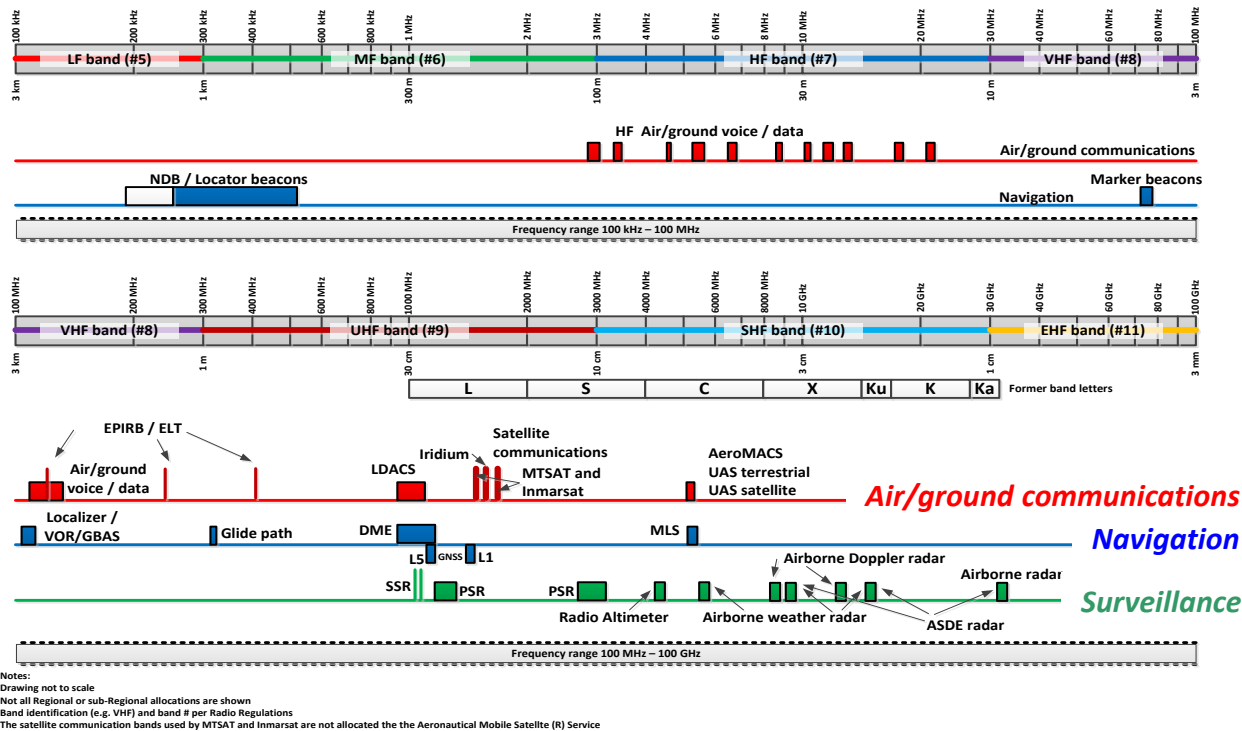
Accurate navigation, landing guidance, situational awareness (airborne collision avoidance system, radar, radio altimeters) weather radar and reliable communications with air traffic control are prerequisites for a safe flight





Aeronautical Frequency Spectrum Management

Over 1 GHz of frequency spectrum in global allocations to aeronautical safety services



All those allocations are adjacent to other services:

- Radio and television broadcast, satellite, cell phone, WiFi ...

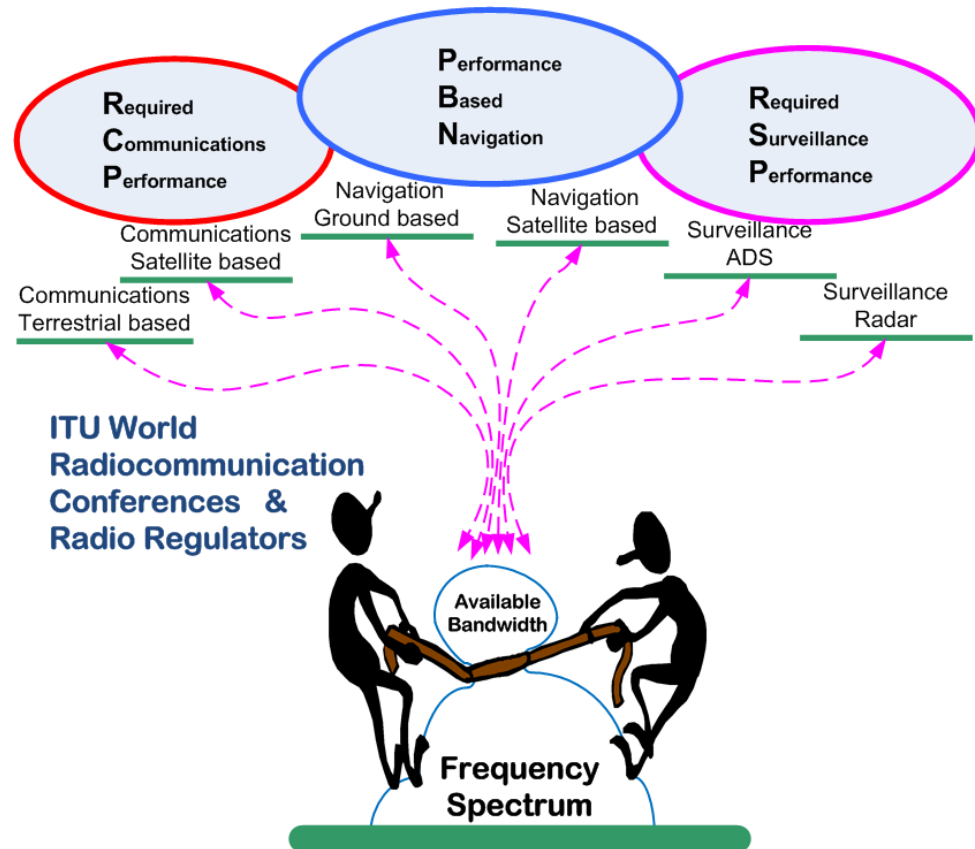


Performance of Air Traffic Management



Availability and access to frequency spectrum is completely dependent on an outside program:

The ITU World Radiocommunication Conferences; and the WRC preparatory process in the ITU and the Regional Telecommunication Organizations





Aeronautical Frequency Spectrum Management

Scarce natural resource
with finite capacity limits
and constantly
increasing demands



Congestion imposes the
need for efficient
frequency spectrum
management

SPECTRUM MANAGEMENT

Combination of administrative and
technical procedures



SPECTRUM MANAGEMENT

necessary to ensure interference
free and efficient operation of
radio services (e.g. Air/Ground
Communications and
Radionavigation)



Aeronautical Frequency Spectrum Management



The highest level of Spectrum Management takes place at the ITU World Radiocommunication Conferences (WRC), held every four years



Maintenance of the International provisions for Spectrum Management, contained in the ITU Radio Regulations (RR)



This includes maintenance of the Table of Frequency Allocations



A consequence of this process is that aeronautical frequency managers need to develop, and lobby for an aviation position on frequency spectrum use





Aeronautical Frequency Spectrum Management

National level



- National position is developed and coordinated by the National Frequency Spectrum authority
- Aviation is but one of many users that lobby for attention

Regional Level



- National telecommunications authorities co-ordinate their position through regional organizations
- Aviation representatives may not be allowed to speak up as the National Frequency Spectrum Authority has only “one official position”
- ICAO is allowed to participate

International level



- National telecommunications authorities co-ordinate their position through the ITU-R Study Groups
- National delegation has only “one official position”
- States look to ICAO for guidance on aviation matters



ITU in brief

UN Specialized agency established to standardize and regulate international radio and telecommunications



Radio Regulations

International treaty

- Facilitate equitable access to and rational use of the radio frequency spectrum and the geostationary orbit
- Ensure availability and protection from harmful interference of frequencies for distress and safety purposes
- Assist in prevention and resolution of cases of harmful interference
- Facilitate efficient and effective operation of radiocommunications services
- Provide for, and regulate new applications of telecommunications technology





ITU WRC - General overview

1

WRCs update the International Radio Regulations

2

Held every 4 years

- Last was 28 Oct - 22 Nov 2019
- Next in Q4 2023

3

Main purposes

- To revise the Radio Regulations (RR);
- To address Radiocommunication issues of a worldwide character.

4

Why participate at World Radiocommunication Conferences

- To protect existing services
- To obtain access to spectrum for new services
- To enhance spectrum access for existing services
- To facilitate market access for radio equipment manufacturers; and
- To provide regulatory certainty to operators





ITU WRC

WRC-19 by numbers

**~3500
delegates**



- Over 50 meetings/day, including weekends
 - After 4AM – latest finish to a meeting
 - 9AM - ...start time the next (same) morning
-

4 Weeks

(5 ½ weeks, when counting RA-19 and CPM19-1)



- 165 Administrations
 - Several UN specialized agencies and offices, including ICAO, IMO, WMO, UNOOSA...
 - 260 other international / regional, scientific and industrial agencies or organizations.
-



ITU WRC-19 Main Outcomes



- **Aeronautical communications**

Agenda Item 1.10: Spectrum needs and regulatory provisions for the introduction and use of the global aeronautical distress and safety system (GADSS)

- A proposal was supported by many administrations, requiring that details on the technical characteristics for radiocommunication systems used for GADSS should be reflected in the ITU Regulatory framework.
- This proposal, if enacted, could potentially delay implementation of the GADSS
- Proposal was averted, thus **ensuring that GADSS provisions can continue to stay performance based**



ITU WRC-19 Main Outcomes



- **Maritime communications**

Agenda Item 1.8: Possible regulatory actions to support the modernization of global maritime distress and safety systems (GMDSS)

- Measures were adopted to modernise the GMDSS and to include a new satellite system provider
- The proposals for the conference, if enacted, **would have lost the priority and protection access by aviation** to the system operated by the same satellite provider
- Through ICAO efforts, **this was averted** and in fact the aeronautical priority access was strengthened by removing existing inconsistencies



ITU WRC-19 Main Outcomes



- **Scientific use of spectrum**

Agenda Item 1.7: Spectrum needs for telemetry, tracking and command in the space operation service (SOS) for non-GSO satellites with short duration missions (non-GSO SD)

- A large number of non-GSO SD satellites are envisaged, causing considerable loading on frequency band(s) selected
- The aeronautical VHF Data Link Mode 2 (VDLM2) system, operating at the top of the aeronautical VHF band (136.975 MHz) at high risk of interference
- Very difficult discussion resulted in a compromise:
 - a 25 kHz guard band; and
 - an ITU Resolution which requires as a minimum, the whole of the occupied bandwidth of the emissions by the non-GSO SD SOS stations is maintained completely above 137 MHz
- Efforts need to be undertaken by aviation stakeholders to ensure the continued safe operation of VDLM2



ITU WRC-19 Main Outcomes



- **Other relevant items**

Agenda Item 9.1.4: Stations on-board sub-orbital vehicles

- A new WRC-23 item decided, to consider regulatory provisions to facilitate the introduction of sub-orbital vehicles, in particular any potential new/modified definitions in the RR to accommodate such operations
- ICAO to participate in the studies and provide ITU with the relevant technical characteristics required for the studies
- Appropriate solution by WRC-23 could for instance facilitate tracking of space launch vehicles by ADS-B, thus reducing any impact caused by space launches and by reducing the size of the restricted area of affected airspaces



Aeronautical Frequency Spectrum Management

ITU Radio Regulations update cycle

➤ A very competitive environment

➤ Aviation or any other sector cannot expect preferential treatment

➤ Those that do their homework and participate succeed, others lose



Definition of Radio Frequency Management:

“Radio frequency management is done by experts who meld years of experience with a curious blend of regulation, electronics, politics and not a little bit of larceny. They justify requirements, horsetrade, coerce, bluff and gamble with an intuition that cannot be taught other than by long experience.”

Vice Admiral Jon L. Boyes
U.S. Navy



The ITU WRC-23 agenda

will be very busy
for aviation

1

Spectrum use by sub-orbital vehicles

2

potential facilitation of aeronautical VHF over satellite

3

Finalization of a satellite allocation enabling beyond-line-of-sight C2-link for RPAS

4

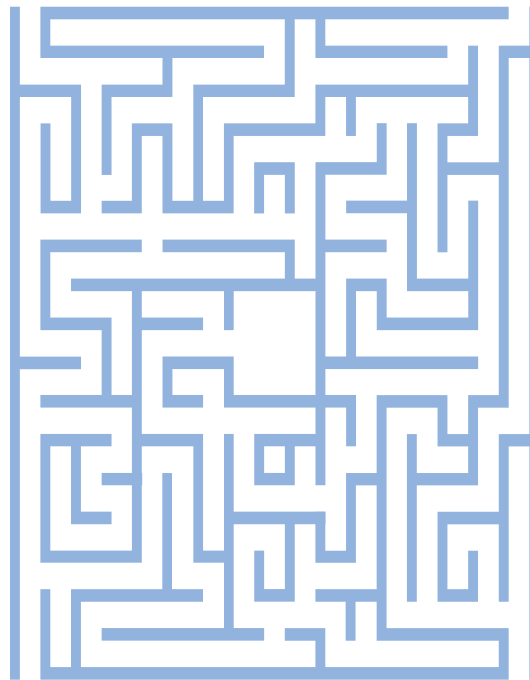
Modifications to aeronautical HF, potentially enabling crystal clear and reliable HF voice as well as HF data

5

Potential new non-safety aeronautical mobile service allocations

6

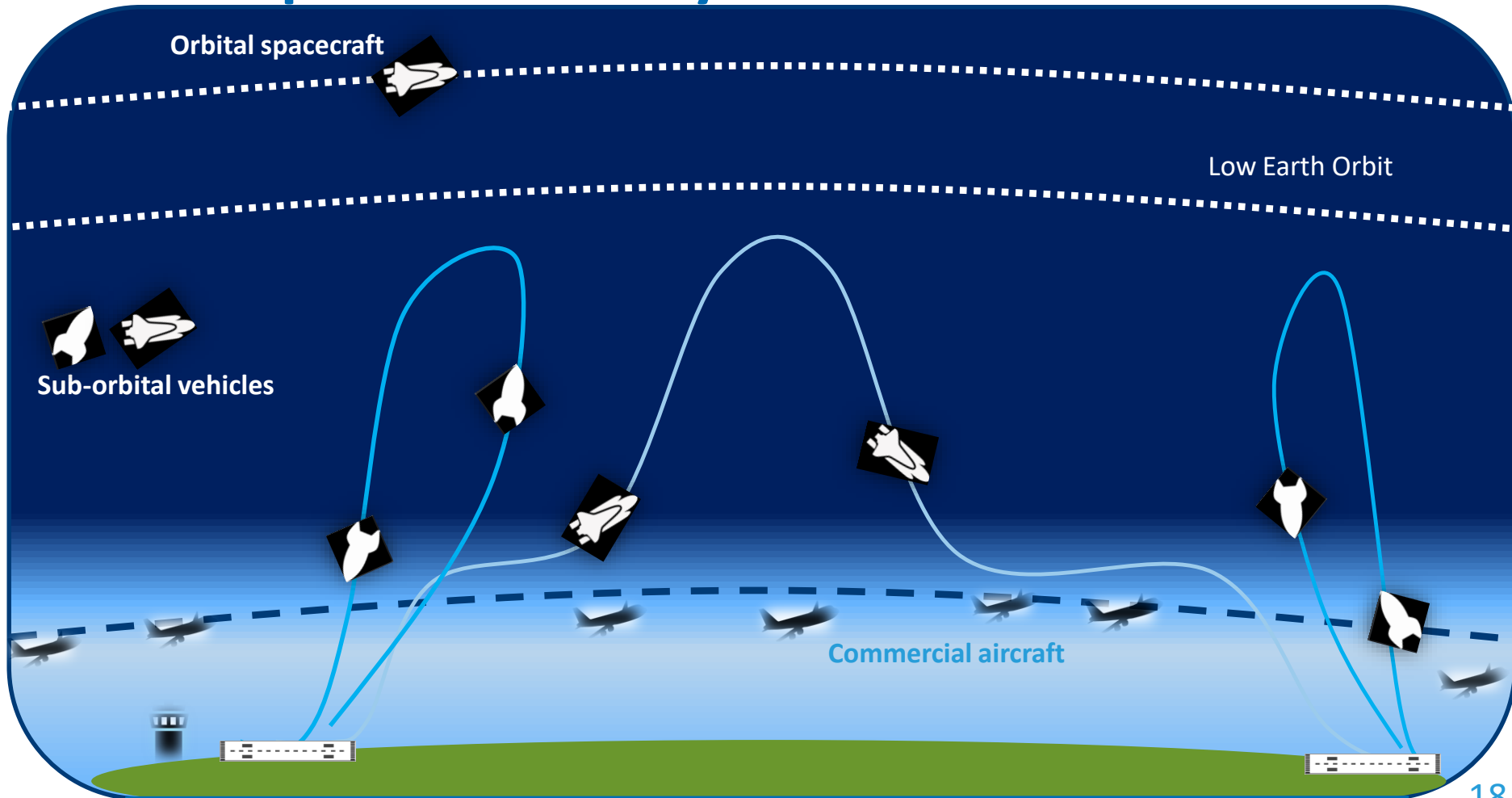
Difficulties or inconsistencies encountered in the application of the Radio Regulations





WRC-23

WRC-23 Agenda Item 1.6: Spectrum use by sub-orbital vehicles

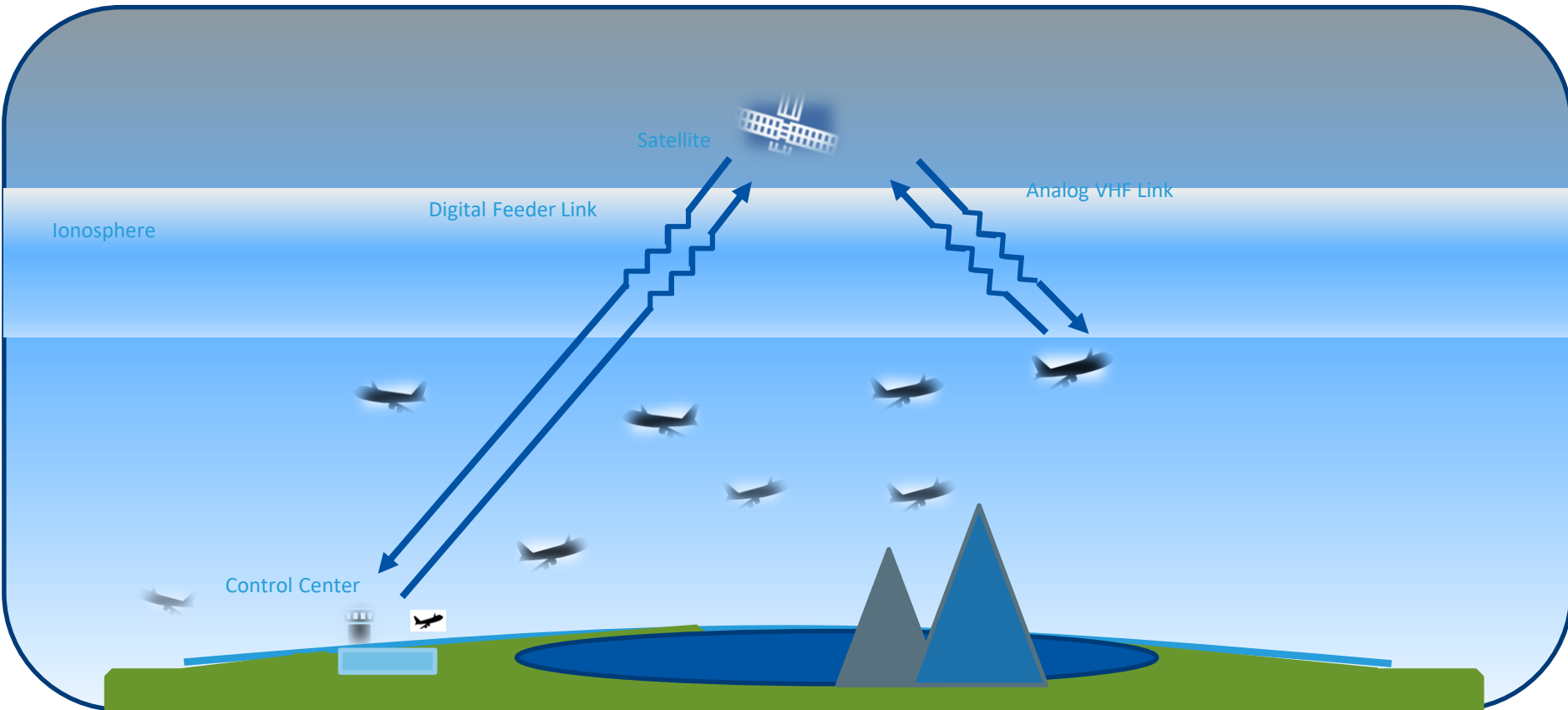




WRC-23

WRC-23 Agenda Item 1.7:

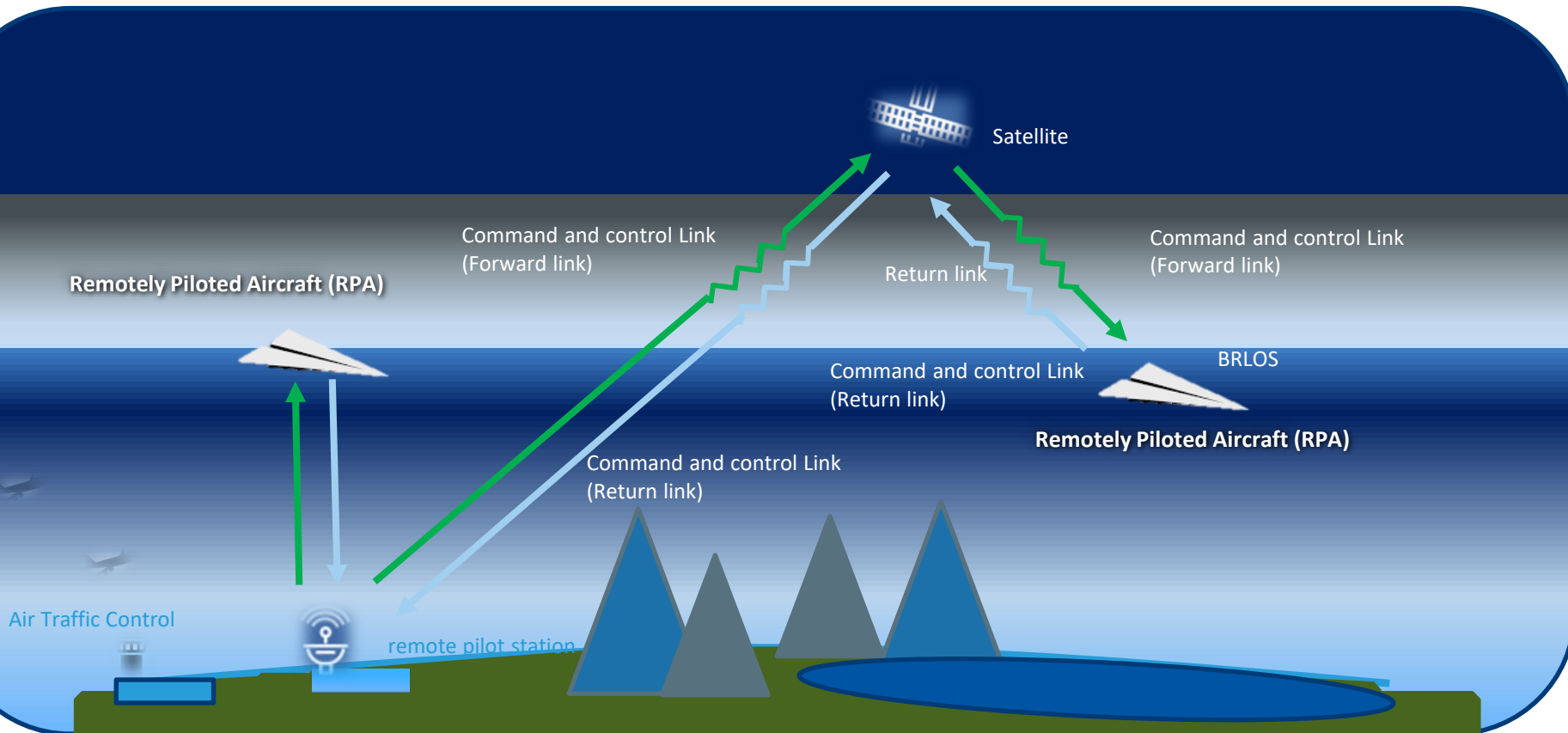
Potential facilitation of aeronautical VHF over satellite





WRC-23

WRC-23 Agenda Item 1.8: Finalization of a satellite allocation enabling beyond-line-of-sight C2-link for RPAS



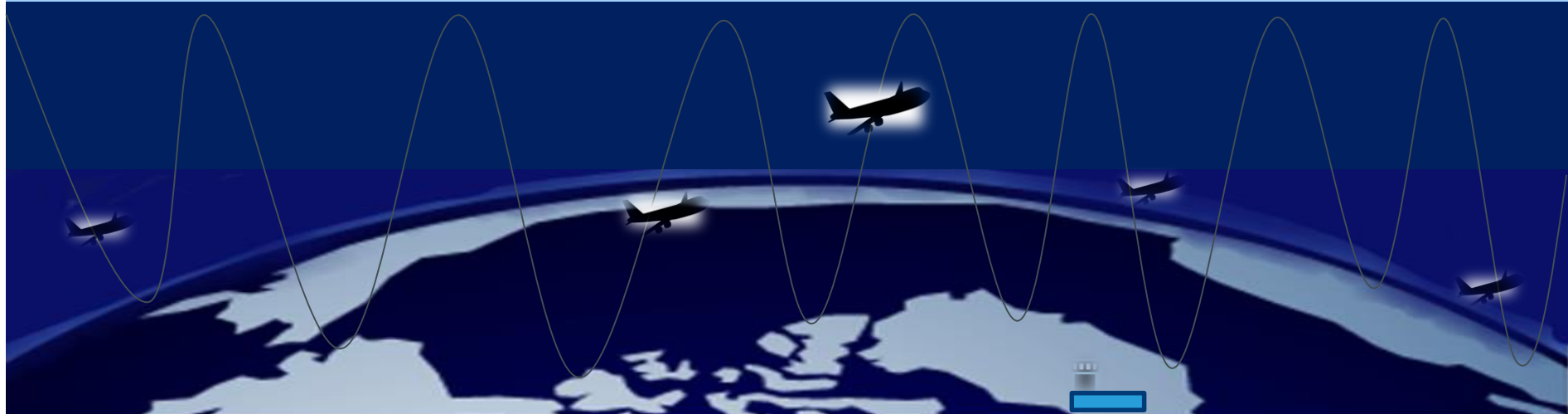


WRC-23

WRC-23 Agenda Item 1.9:

Modifications to aeronautical HF, potentially enabling crystal clear and reliable HF voice as well as high speed HF data

Ionosphere





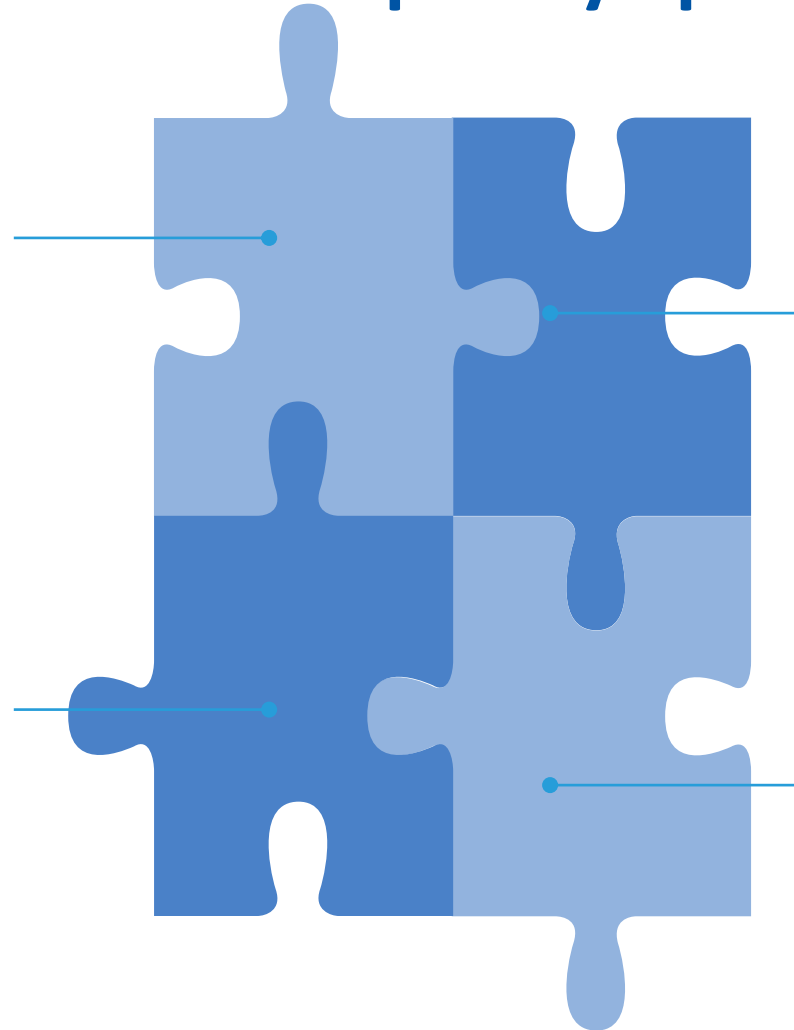
Management and Defence of Aviation Frequency Spectrum

ICAO Frequency Spectrum Strategy

High level vision on existing and future spectrum requirements in support of the evolving CNS systems and infrastructure requirements

ICAO Frequency Policy Statements

Statements of official policy on each and every frequency band used by aeronautical systems for the provision of CNS



ICAO Position for WRC

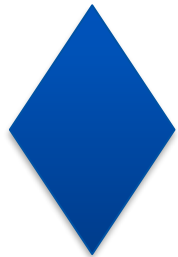
ICAO Position on the specific agenda items of the upcoming ITU WRC to ensure that aeronautical requirements and safety concerns are met

Strategy for establishing and promoting the ICAO WRC Position

➤ including Assembly Resolution A41-7



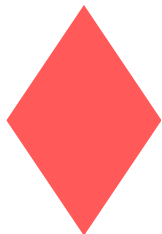
ICAO Spectrum Strategy AN-Conf/12 Recommendation 1/12



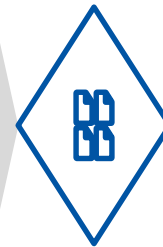
- › timely availability and appropriate protection of adequate spectrum
- › create a sustainable environment for growth and technology development to support safety and operational effectiveness for current and future operational systems
- › allow for the transition between present and next generation technologies



- › demonstrate efficient use of the spectrum allocated through efficient frequency management and use of best practice.



- › clearly state in the strategy the need for aeronautical systems to operate in spectrum allocated to an appropriate aeronautical safety service



Develop and implement a comprehensive aviation frequency spectrum strategy to be referenced in the GANP

GLOBAL STRATEGIC
GLOBAL TECHNICAL
REGIONAL
NATIONAL





ICAO Spectrum Policy Statements

- WRC is limited to certain issues and certain frequency bands
- ICAO position only addresses spectrum usage in context with issues identified in the pre-set WRC agenda



The Policy Statements are “Official ICAO Policy” approved by Council



ICAO Policy Statements indicate overall ICAO policy for every frequency band used by aviation safety



The ICAO Policy Statements are contained in Chapter 7 of the Radio Frequency Handbook





Assembly Resolution A41-7

Urges Member States, international organizations and other civil aviation stakeholders to support firmly the ICAO frequency spectrum strategy and the ICAO position at WRCs and in regional and other international activities conducted in preparation for WRCs, including by the following means:

EFFECTIVE RESOURCE MANAGEMENT

Working to deliver efficient aeronautical frequency management and “best practices” to demonstrate the effectiveness and relevance of the aviation industry

SUPPORT AVIATION SPECTRUM STRATEGY

Supporting ICAO activities relating to the aviation frequency spectrum strategy and policy through relevant meetings and regional planning groups

ADOPT ICAO WRC POSITION IN NATIONAL DELIBERATIONS

Undertaking to provide for aviation interests to be fully integrated in the development of their positions, to the extent possible, material consistent with the ICAO Position

SUPPORT ICAO POSITION AT ITU WRCs

Supporting the ICAO position and the ICAO policy at ITU WRCs

PARTICIPATE IN NATIONAL AND REGIONAL SPECTRUM PROCESS

Undertaking to provide civil aviation experts to fully participate in the development of States’ and regional positions and development of aviation interests at the ITU

REPRESENT AVIATION INTERESTS IN NATIONAL SPECTRUM DELEGATION

Ensuring their delegations to regional conferences, ITU study groups and WRCs include experts from their civil aviation authorities and other civil aviation stakeholders who are fully prepared to represent aviation interests

CONSIDER PUBLIC AND AVIATION SAFETY - ALSO WHEN ENABLING NEW NON-AVIATION SERVICES

Consider as a priority, public and aviation safety when deciding how to enable new or additional services, and to consult with aviation safety regulators, subject matter experts and airspace users, to provide all necessary considerations and to establish regulatory measures to ensure that incumbent aviation systems and services are free from harmful interference



Assembly Resolution A41-7

Urges Member States, international organizations and other civil aviation stakeholders to support firmly the ICAO frequency spectrum strategy and the ICAO position at WRCs and in regional and other international activities conducted in preparation for WRCs, including by the following means:

Requests the Secretary General to bring to the attention of ITU the importance of adequate radio frequency spectrum allocation and protection for the safety of aviation; and

Instructs the Council and the Secretary General, as a matter of high priority within the budget adopted by the Assembly, to ensure that the resources necessary to support the development and implementation of a comprehensive aviation frequency spectrum strategy as well as increased participation by ICAO in international and regional spectrum management activities are made available



Long Term Evolution of CNS and Spectrum matters

- In addition to the continued engagement in the ITU spectrum management process, aviation also needs to engage in a proactive and long-term evolution of the CNS systems

AN-Conf/13 Recommendation 2.2/1



- › ICAO to launch a study on evolving the required CNS and spectrum access strategy in the long term, to ensure that CNS systems remain efficient users of the spectrum resource



- › request States to engage in the spectrum regulatory process to ensure the continued necessary access and protection of the safety critical aeronautical CNS systems

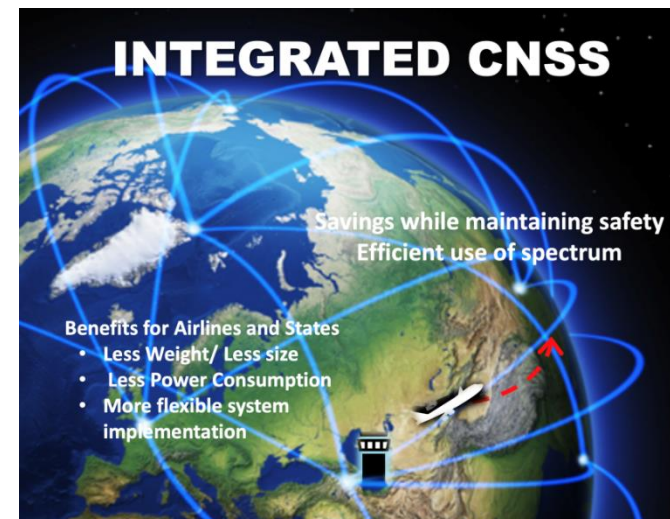


At 41st ICAO Assembly, an initial Draft Deliverable:

Draft Global Concept for Integrated CNS and Spectrum

introduced through **A41-WP/58**

https://www.icao.int/Meetings/a41/Documents/WP/wp_058_en.pdf





Long Term Evolution of CNS and Spectrum matters

- In addition to the continued engagement in the ITU spectrum management process, aviation also needs to engage in a proactive and long-term evolution of the CNS systems

41st ICAO Assembly (27 Sep – 7 Oct 2022), Proposed Actions:

Standardization

- Continue the evolution and improvement of the Standards-making process in order to be aligned with the global best practices, considering a structured, sustainable, and systematic process of improving its regulatory governance.
- Continue its work on the development and implementation of performance-based Standards and Recommended Practices (SARPs) and on guidance material to promote their implementation in support of innovative and emerging technologies.
- Continue to develop and finalize a new streamlined framework for CNS and frequency spectrum standardization, considering the perspectives expressed, including the importance of transparency and consultation with Member States.
- Underscore the importance of a mechanism and engagement from industry to ensure the foreseen ICNSS roadmaps and concepts to be addressed across all ICAO activities.

Integrated CNS and spectrum (ICNSS)

- Refer to the appropriate expert group the optimization of certain Standards-making processes related to the ICNSS project.



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Thank You!

More information: Frequency Spectrum Management Panel (FSMP)
<https://www.icao.int/safety/FSMP>