



**Fifth GREPECAS–RASG-PA Joint Meeting (GREPECAS-RASG-PA/5) and
 Twenty-Third Meeting of the CAR/SAM Regional Planning and Implementation Group
 (GREPECAS/23)**

Virtual Phase (Asynchronous, 19 January to 17 February 2026)
 In-Person Phase (Mexico City, Mexico, 4 to 6 March 2026)

Agenda Item 8: CAR/SAM Air Navigation Implementation

**SHARING CONTINGENCY ROUTES AND USE OF ROUTES WITHOUT SURVEILLANCE
 AND COMMUNICATION CAPABILITIES**

(Presented by the United States)

EXECUTIVE SUMMARY	
<p>The United States Federal Aviation Administration (FAA) has demonstrated a commitment with our international partners to ensure the continuity of services and the safety of aviation procedures during contingency operations. This WP contains the FAA response to ICAO and State requests made regarding sharing contingency routes and use of routes without surveillance and communication capabilities during past GREPECAS, NACC WG and NAM/CAR/CONT meetings.</p>	
Action:	<p>a) The States/CAR Region Area Control Centres (ACCs) collaborate with the FAA’s ATC facilities to update existing letters of agreement and operational contingency plans, as needed, to improve and better harmonize regional contingency plans.</p> <p>b) Recommend any additional actions deemed appropriate.</p>
<i>Strategic Objectives 2026-2050:</i>	<ul style="list-style-type: none"> • Every flight is safe and secure • Aviation is environmentally sustainable • Aviation delivers seamless, accessible, and reliable mobility for all • No country left behind • The International Civil Aviation Convention and Other Treaties, Laws and Regulations Address All Challenges • The Economic Development of Air Transport Assures the Delivery of Economic Prosperity and Societal Well-Being for All
<i>References:</i>	<ul style="list-style-type: none"> • ICAO NACC WG/10, IP06 • NACC WG/10, Conclusion 10/14 • GREPECAS/22, Conclusion 22/5 b • GREPECAS/13, Conclusion 13/68 • ICAO NAM/CAR/CONT 2, 3, 4 and 5 Reports

1. Introduction

1.1 During the 13th meeting of GREPECAS, the meeting agreed to Conclusion 13/68, ATM CONTINGENCY PLANS FOR THE CAR/SAM REGIONS, which stated that the CAR/SAM States/Territories:

- a) Develop their ATM contingency plans for their airspace under their jurisdiction;
- b) Establish bilateral or multi-lateral agreements with the States/Territories/International Organizations responsible for the adjacent airspace, in coordination with the ICAO Regional Offices, in order to develop an ATM Contingency Plan, using the guidance in Appendix AO to this part of the Report; and
- c) Send to the corresponding ICAO Regional Office a copy of their ATM Contingency Plan

1.2 In response to the above GREPECAS/13 Conclusion, the FAA has -for many years- complied with a) however, internal FAA policies have limited our ability to fully comply with actions b) and c).

2. Discussion

2.1 During NAM/CAR/CONT/2, some States shared that a lack of adequate planning and implementation of contingency procedures by (and among) regional ANSPs was the main impediment to providing harmonized ATC responses to emergency situations for several States/Territories and Service Providers in the CAR Region.

2.2 During NAM/CAR/CONT/3 some States emphasized the challenges they face with the use of contingency routes where no surveillance and communication services are being provided. Since the use of these routes need to be agreed upon by the ANSPs that will utilize these routes, Letter of Agreement (LOAs) will be needed to document the approval of all ANSPs involved. Most States/Territories in the CAR Region that have used contingency routes where no surveillance and communication services were available have established an ATS contingency routes scheme to be used in the case of total disruption of ATS, resulting in operators navigating through the affected airspace without ATS surveillance or two-way communications. This ATS contingency routes scheme requires coordination with adjacent ATS units and is normally reflected in bilateral LOAs.

2.3 During NAM/CAR/CONT/4, some States expressed difficulties in harmonizing their contingency plans, as well as the lack of awareness of the contingency plans of adjacent Area Control Centers (ACCs).

2.4 During NAM/CAR/CONT/5 participants, including the ICAO Secretariat, emphasized the need for a greater commitment from States to harmonize contingency plans, share safety-related information, and update LOAs accordingly.

2.5 During each of the previous CONT meetings, the FAA committed and recommitted to reviewing all its Operational Contingency Plan (OCPs) and LOAs which contained contingency procedures. The goal has always been to ensure support facility procedures were clear and did not include non-surveillance routes that also lacked communication capabilities

3. Update

3.1 After completing the previously mentioned review of our OCPs and LOAs which contained OCPs, and thorough and comprehensive internal collaboration regarding ICAO's request to develop contingency

routes that will redirect aircraft around affected airspace, as well as being able to share these routes in advance, we are pleased to report that the FAA will be updating its existing policy (JO 1900.47H, Air Traffic Control Operational Readiness and Contingency Planning) to include operational contingency procedures in section 3.2 below.

3.2 The FAA is reinforcing its commitment to our international partners to ensure the continuity of services using safe and orderly procedures during contingency operations. To further this effort, while meeting regulatory requirements and customer needs, the FAA has determined the following:

3.2.1 All FAA Air Traffic Control Centers that are adjacent to international Air Navigation Service Providers (ANSPs) Air Traffic Control facilities will collaborate with those adjacent facilities, and any support facilities, to develop contingency routes that will redirect aircraft around the affected airspace when they declare an Operational Contingency Level (ATC-Limited or ATC-Zero).

a. These routes must be shared with all adjacent ANSPs to ensure strategic actions can be taken when an FAA facility is affected by a contingency event.

b. All procedures must be formally documented in an LOA and included in their OCP.

3.2.2 Where no viable surveillance alternatives are available, non-radar routes must only be used if communications with aircraft can be maintained and when facility procedures have been established and any associated training has been completed.

3.2.3 However, if a neighbouring international ANSP includes non-radar routes with no or limited communication capabilities in their own operational contingency plans, FAA facilities will still collaborate to develop viable options in support of any agreements, ensuring compliance with our standards outlined in 3.2.2.

3.3 While this policy update is pending, it should be noted that nothing in our current policy prohibits FAA ATC facilities from starting this type of coordination or sharing their contingency information with relevant stakeholders, if requested.

4. Conclusion

4.1 As previously mentioned, these operational contingency procedures will be incorporated into an existing FAA policy to ensure facilities collaborate with their foreign partners in the development of these routes. It is our hope that this will allow us to strengthen our regional collaboration with ICAO and member States in the CAR/SAM region.

5. Suggested Actions

5.1 The meeting is invited to consider the following Actions:

a) The States/CAR Region Area Control Centres (ACCs) collaborate with the FAA's ATC facilities to update existing letters of agreement and operational contingency plans, as needed, to improve and better harmonize regional contingency plans.

b) Recommend any additional actions deemed appropriate.