

**INTERNATIONAL CIVIL AVIATION ORGANIZATION**



**FINAL REPORT**

**7<sup>th</sup> AFI SECFAL Plan Steering Committee Meeting**

*19 July 2018, Niamey, Niger*

**PREPARED BY THE AFI SECFAL PLAN SECRETARIAT**

## TABLE OF CONTENTS

1.0	Introduction .....	3
1.1	Venue, Date and Attendance .....	3
1.2	Opening Remarks .....	3
1.3	Adoption and Discussion of the Agenda .....	4
Agenda Item 1: AFI SECFAL PLAN Implementation Reports .....		4
2.1	Matters Arising/Status of Implementation of the 6 <sup>th</sup> SC Meeting Decisions and Recommendations.....	4
2.2	Report of the 5 <sup>th</sup> RASFALG-AFI Meeting .....	5
Agenda Item 2: Secretariat Presentations .....		6
2.3	Report on the Analysis of USAP-CMA Results to determine Common Areas of Deficiencies, Needs and Projects.....	6
2.4	Financial Status of the AFI SECFAL Plan .....	8
2.5	Status of Implementation of ICAO Trip Strategy, PKD, API in Africa and issuance of Proposed African Passport.....	9
2.6	Progress Report on the implementation of the Windhoek Declaration and Targets.....	10
Agenda Item 3: Presentation by Partners.....		11
3.0	Implementation by ACI of the APEX in Security Project in Africa towards the support of The AFI SECFAL PLAN Objectives .....	11
3.2	Update On the implementation of CASE Project in Africa.....	12
Agenda Item 4: Briefing On the outcome of the Third AFI Aviation Security and Facilitation Symposium .....		13
Agenda Item 5: Date And venue of Next Steering Committee Meeting .....		13
Attachment A .....		14
Attachment B .....		15
Attachment C: .....		17

**NB:** All updated AFI SECFAL Plan documents and planned activities are published on the website: <https://www.icao.int/ESAF/AFISECFAL/Pages/default.aspx>

# FINAL REPORT OF THE 7<sup>TH</sup> AFI SECFAL PLAN STEERING COMMITTEE MEETING

## 1.0 INTRODUCTION

### 1.1 VENUE, DATE AND ATTENDANCE

1.1.1 The Seventh meeting of the Comprehensive Regional Implementation Plan for Aviation Security and Facilitation in Africa (AFI SECFAL Plan) Steering Committee (SC) was held on 19 July 2018 in Niamey, Niger. The list of participants is attached as **Attachment C** to this report.

### 1.2 OPENING REMARKS

1.2.1 The Chairperson of the AFI SECFAL Plan SC, Mr. Kabbs Twijuke, welcomed the SC members, States and other partners and expressed thanks for their continued support for the AFI SECFAL Plan.

1.2.2 In her opening remarks, the ICAO Secretary General, Dr Fang Liu thanked the Steering Committee for their efforts towards achieving sustainable improvements in Aviation Security and Facilitation and appreciated progress realized since the inception of the AFI SECFAL Plan in 2015. She cited the key achievements as being the implementation of most of the short term Work Programme objectives (2015-2017).

1.2.3 Dr. Liu urged the SC to remain committed to the pursuit of the objectives of the Plan, and address the existing challenges of the Plan to assist States. She mentioned the main challenges as being resources required to cope with aviation security and facilitation emerging issues and threats, and lack of a sustainable funding mechanism to support the Plan activities and projects.

1.2.4 She urged the SC to work towards strengthening cooperation and collaboration with States and partners to foster resource mobilization, implementation of the outcomes and recommendations of the analysis of the available Universal Security Audit Programme (USAP) results and other surveys aimed at prioritization of projects targeting assistance and support to States which have specific challenges, and resolving of Significant Security Concerns (SSECs) and preventing potential SSECs.

### 1.3 ADOPTION AND DISCUSSION OF THE AGENDA

The meeting adopted the agenda with amendments.

#### AGENDA ITEM 1: AFI SECFAL PLAN IMPLEMENTATION REPORTS

### 2.1 MATTERS ARISING/STATUS OF IMPLEMENTATION OF THE 6TH SC MEETING DECISIONS AND RECOMMENDATIONS

2.1.1 The AFI SECFAL Plan Secretariat presented a report on the Status of implementation of the Decisions and Recommendations made by the 6<sup>th</sup> Steering Committee Meeting held in Montreal, Canada on 8 December 2017, including a matrix on an overview and assessment of implementation of the AFI SECFAL Plan performance with regard to outstanding short term and ongoing medium-term (2018-2020) activities.

2.1.2 The Secretariat reported that during the period of implementation (December 2017- June 2018), some of SC decisions and recommendations have been implemented in full while some are ongoing, which required more time. The SC was further informed that the Secretariat will continue to provide updates from time to time, particularly during subsequent meetings.

2.1.3 Notable outstanding decisions and recommendations are attached to this report as **Attachment A**. The Steering Committee made the following decisions and recommendations:

#### ***SC07/Dec 01:***

##### ***The SC:***

- a) *Directed the Plan Secretariat to continue implementing the AFI SECFAL Plan Work Programme and, in particular, to expedite alignment of the Plan's targets with GAsEP in collaboration with AUC and AFCAC.*

#### ***SC07/Rec 01:***

##### ***The SC:***

- a) *Urged Member States to join the ICAO PKD to optimise the use and reading of e-Passports, in accordance with Annex 9 – Facilitation.*

- b) *Encouraged Member States to establish links with INTERPOL to use, and provide updates to, INTERPOL border control systems (e.g. the Stolen and Lost Travel Documents database).*
- c) *Urged ICAO Regional Offices and AFCAC to provide information and to assist States where necessary for them to effectively exploit the facilities and advantages of PKD.*
- d) *Requested ICAO and AUC to provide more information on the issuance of the African e-passport and the associated technical requirements, including membership of the ICAO PKD.*

## **2.2 REPORT OF THE 5<sup>TH</sup> RASFALG-AFI MEETING**

2.2.1 AFCAC presented for noting and approval the report of the 5<sup>th</sup> Regional Aviation Security and Facilitation Group RASFALG-AFI held in Nairobi, Kenya, from 11 to 12 June 2018. The report provided information regarding the progress made on the implementation of the decisions and recommendations of the 4<sup>th</sup> RASFALG-AFI meeting, the 6th AFI-SECFAL Plan Steering Committee meeting, the status of implementation of the Windhoek Declaration and Targets, consideration of the draft amendments to the Terms of Reference (ToRs) of the RASFALG-AFI and operationalization of the AFI Security Cooperative Experts Cooperative Scheme (CES). The Meeting made the following decisions and recommendations:

### ***SC07/Dec 02:***

#### ***The SC:***

- a) *Approved, in principle, the draft amendments of the RASFALG-AFI Terms of Reference (TORs) and urged AFCAC and ICAO to update those provisions which need further review for consideration by the RASFALG-AFI and subsequent SC-SECFAL meetings, including the need for financing the team of Experts of RASFALG-AFI activities.*

### ***SC07/Rec 02:***

#### ***The SC:***

- a) *Requested ICAO to help in developing State-specific plan of actions to implement the aligned targets (AFI SECFAL Plan Targets, Windhoek*

*Targets, AFI and Middle East Road Map with GAsEP) as well as elevating overall effective implementation of aviation security and facilitation SARPs.*

- b) Urged AFCAC to ensure that Windhoek Targets aligned with GAsEP are presented to the AUC for approval and subsequent endorsement, as appropriate.*
- c) Urged AFCAC and ICAO to continue working on the proposed options for the operationalization of the AFI Security and Facilitation Cooperative Experts Scheme (CES) as proposed by the 5<sup>th</sup> RASFALG-AFI Meeting with the objective of optimal use of the team of Experts to assist member States and its financing under the AFI SECFAL Plan*

## **AGENDA ITEM 2: SECRETARIAT PRESENTATIONS**

### **2.3 REPORT ON THE ANALYSIS OF USAP-CMA RESULTS TO DETERMINE COMMON AREAS OF DEFICIENCIES, NEEDS AND PROJECTS.**

2.3.1 The AFI SECFAL Plan Secretariat presented an in-depth report of AFI States' deficiencies and needs based on an analysis of the results of the USAP-CMA audits and ICAO Regional Office mission reports. The report proposed '*State needs-based*' remedial measures to address the common deficiencies and needs, in a more specific way for more credible, reliable and sustainable results of the Plan through assistance projects and related activities.

2.3.2 The report indicated the common areas of deficiencies and needs for the AFI States pertaining to Annex 17 SARPs and Security related provisions of Annex 9 (Facilitation) to be in Critical Elements (CEs) 4 through 8. Nevertheless, it was noted that, although CEs 1 through 3 appear to have relatively fair performance, the root cause for deficiencies in CEs 6 through 8 are prompted by the deficiencies of some aspects of CEs 1 through 5. Therefore, to remedy weaknesses in the "implementation CEs" (6 to 8), there is a need, as a priority, to address weaknesses in the "establishment CEs" (CEs 1 through 5).

2.3.3 Given the diverse nature of the deficiency root causes in the States, five “State needs-based” Projects were proposed to sustainably remedy the major deficiencies as follows:

- a) *Enhancement of primary aviation security legislation, national civil aviation security programmes and regulations; and the State appropriate authority for aviation security and its responsibilities.*
- b) *Operational capacity building, especially the improvement of personnel qualifications and training.*
- c) *Development of technical guidance, tools and security-critical information to improve the certification and approval capabilities of States.*
- d) *Strengthening States’ quality control obligations and resolution of security concerns.*
- e) *Improvement of implementation of national air transport facilitation Programmes and the ICAO Traveler Identification Programme (TRIP) Strategy.*

2.3.4 The meeting commended the Secretariat for the detailed analysis report and made the following decisions and recommendations:

**SC07/Dec 03**

***The SC:***

- a) *Approved in principle, the “State needs-based” approach/methodology, and the proposed projects, aimed at addressing the common deficiencies and needs identified in the analysis for specific and sustainable remedy of low EI areas arranged in a prioritized manner to be established.*
- b) *Directed the Secretariat to coordinate with States, development partners such as EU/ECAC, IATA, UNCCT, and with other international organizations to harmonize capacity building Programmes relating to aviation security and facilitation in Africa to prevent duplication of activities and to ensure efficient use of limited resources.*

## **SC07/Rec 03**

### ***The SC:***

- a) Encouraged Member States with weak aviation security oversight systems to arrange bilateral support from States with strong aviation security oversight systems.*
- b) Encouraged Member States in need to seek assistance under the Security/Facilitation Cooperative Experts Scheme once it has been operationalized.*
- c) Urged AFCAC to give priority to States under SSeCs in the deployment of assistance missions by the Team of Experts of the RASFALG-AFI.*

## **2.4 FINANCIAL STATUS OF THE AFI SECFAL PLAN**

2.4.1 The AFI SECFAL Plan Secretariat presented the financial status report of AFI SECFAL Plan since its inception in 2015. Aspects highlighted in the report included voluntary resources so far received from AFI States, donors and partners, the performance of the AFI SECFAL Fund, the need for a sustainable funding mechanism and priority project proposals and activities to assist and support five (5) States identified by the Secretariat.

2.4.2 The AFI SECFAL Plan Fund established in 2017, has received from States (Kingdom of Saudi Arabia, Malaysia, Uganda and Belgium) voluntary cash contribution of CAD 833,931.98, and in kind contribution through an expert from France to support the implementation of the Plan for two years renewable. Under the Fund, several projects have been successfully completed so far including:

- a) Three ( 3) sessions on ICAO Training Package on Control of the Authenticity and Validity of Travel Document at Airport Borders – Level 1 conducted in - (Moshi, Tanzania); Abuja, Nigeria) and Niamey, Niger) with a participation of 7 states;
- b) Two (2) Crisis Management Workshops and Two (2) Risk Management Workshops held in Dakar, Senegal and Nairobi, Kenya respectively and attended by 62 participants;
- c) Legal Seminar held in Nairobi Kenya, and was attended by 80 participants from 20 States and 3 Regional Organizations from AFI region.



2.4.3 As of 29 June 2018, the AFI SECFAL Plan Fund was reported to have a balance of CAD 665,682.92 which can be utilized to support proposed projects and activities to assist States SSeCs and identified priority areas between 2018 and 2020.

2.4.4 The report supported a resource mobilization strategy based on a sustainable funding mechanism, especially the inclusion of the AFI SECFAL Plan in ICAO regular programme budget.

2.4.5 The meeting commended the Secretariat for a credible financial report, indicating transparency in the management of the AFI SECFAL Plan financial matters and made the following decision and recommendations:

***SC07/Dec 04***

***The SC:***

- a) Approved in principle the 2018-2020 projects and activities.*
- b) Commended the financial report presented by the Secretariat.*

***SC07/Rec 04***

***The SC:***

- a) Encouraged Member States, international organizations and partners to continue contributing towards the AFI SECFAL Plan thus supporting aviation security and facilitation projects.*
- b) Requested continued advocacy to the ICAO Council to include the funding of the AFI SECFAL Plan in the regular programme budget of ICAO from 2019.*

**2.5 STATUS OF IMPLEMENTATION OF ICAO TRIP STRATEGY, PKD, API IN AFRICA AND ISSUANCE OF PROPOSED AFRICAN PASSPORT**

2.5.1 The AFI SECFAL Plan Secretariat presented the status of implementation of the ICAO TRIP Strategy, Public Key Directory (PKD), Advance Passenger Information systems (API) in Africa and the proposed issuance of the African passport. The Secretariat emphasized that the ICAO TRIP Strategy, the ICAO *No Country Left Behind* initiative and UN Security Council resolutions 2178 and 2309 approved in 2014 and 2016 respectively, assist and guide Member States in addressing the threat posed by foreign terrorist fighters (FTFs).

2.5.2 It was reported that the implementation of new border control initiatives such as API, greater use of automated border control systems, and increase in the use of electronic travel systems that require a visa-exempt passport holder to obtain an authorization to travel to the destination state, present major challenges for African States due to lack of funding and the absence of robust State ID management systems.

2.5.3 In considering the item, the meeting commended the support given by ICAO to African States in their efforts to issue e-passports. At the same time, the meeting noted that few States have joined the ICAO PKD although a considerable number of them are already issuing or planning to issue e-passport.

2.5.4 The meeting further noted the achievements made including the continent-wide initiative to issue African e-passport, ICAO guidance on the issuance of the e-passport was commended and further collaboration with AUC was encouraged to share knowledge on ICAO SARPs and technical specifications relating to the issuance of MRTDs. The meeting made the following recommendations:

***SC07/Rec 05:***

***The SC:***

- a) Urged States to address the challenge of promulgating the necessary legislation to support the implementation of API (an ICAO Standard).*
- b) Requested ICAO to support AUC in establishing the African Passport, including knowledge sharing regarding the ICAO SARPs and technical specifications relating to the issuance of MRTDs in order to support operationalisation of free movement of people and goods in the continent and the efficient operationalisation of the SAATM.*

## **2.6 PROGRESS REPORT ON THE IMPLEMENTATION OF THE WINDHOEK DECLARATION AND TARGETS**

2.6.1 AFCAC presented a report on the current status of the implementation of the Windhoek Declaration and Targets noting that in coordination with all the stakeholders, it has continued to request States to provide updates on the targets as per the set timelines.

It was also reported that follow-up on the implementation of priority actions recommended by the 6<sup>th</sup> SC meeting was ongoing. The meeting noted the report and made the following recommendations:

***SC07/Rec 06:***

***The SC:***

- a) Requested each State to continue to provide update on actions taken, in order to meet the objectives of the Windhoek Declaration and Targets, the aligned Plan Targets to optimize the use of available resources.*
- b) Called for strong collaboration between AFCAC and ICAO, including joint planning of assistance missions, pooling and optimizing of resources , capacity building to Member States and alignment of the various work programs.*

**AGENDA ITEM 3: PRESENTATION BY PARTNERS**

**3.0 IMPLEMENTATION BY ACI OF THE APEX IN SECURITY PROJECT IN AFRICA TOWARDS THE SUPPORT OF THE AFI SECFAL PLAN OBJECTIVES**

3.1.1 Airports Council International (ACI) presented an update on the Airport Excellence (APEX) in Security programme and its contribution towards the aims of the GASeP. Activities implemented included the launching of the first edition of ACI's Landside Security Handbook in April 2018, a guidance material to airports on landside security, new training course for Airport Security Managers, security quality management and airport security operations and an e-learning course aimed at reaching a broader audience.

3.1.2 It was reported that joint IATA/ACI Smart Security Programme continues to encourage the exchange of information between airports and between States and airports to promote innovative technology, processes and techniques noting that materials have been included in the ICAO AVSECPaedia.

3.1.3 The airport security reviews and resulting action plans delivered by the APEX Programme are shared with the relevant airport. The reviews provide access to experts, training, workshops, seminars, and working groups, at local, regional and international levels to benefit States in terms of elevating compliance levels.

3.1.4 The meeting noted the presentation and made the following recommendations:

**SC07/Rec 07:**

***The SC:***

- a) *The meeting commended ACI for the establishment of APEX in Security programme.*
- b) *Urged Member States to support the APEX Programme by encouraging participation by airports in the region.*
- c) *Encouraged States to facilitate the conduct of APEX reviews by involving relevant stakeholders in order to cover all key AVSEC operational areas.*
- d) *Urged ICAO, AFCAC, States and airports to provide expertise to support the APEX in Security Programme.*

**3.2 UPDATE ON THE IMPLEMENTATION OF CASE PROJECT IN AFRICA**

3.2.1 ECAC highlighted ongoing and new national activities related to aviation security in Africa, funded by the EU, which include training, certification and operational use of Explosive Detection Dogs (EDDs), landside security (national vulnerability assessors) and workshops on behavior detection, security in airport design and insider threats.

3.2.2 It was indicated that training and workshops conducted in selected States in the region use regional experts to participate in the national activities in order to ensure cross-regional sharing of knowledge and experience. So far 37 activities have been delivered at national level and six at sub-regional level.

3.2.3 Future plans include the secondment of national experts to the CASE Project team in collaboration with AFCAC, in order to strengthen sharing of knowledge and expertise while also being able to increase the volume of activities being delivered. The meeting noted the presentation and made the following recommendations:

**SC07/Rec 08**

***The SC:***

- a) *The meeting expressed appreciation to ECAC for the CASE Project.*

- b) Noted the closer coordination between the ICAO, AFCAC and CASE project management teams.*

**AGENDA ITEM 4: BRIEFING ON THE OUTCOME OF THE THIRD AFI AVIATION SECURITY AND FACILITATION SYMPOSIUM**

4.1 The Plan Secretariat presented to the meeting a summary of the outcomes of the Third AFI Aviation Security and Facilitation Symposium that took place on 18 July 2018 immediately preceding the SC meeting. Under the theme “GASeP: The future aviation security policy and programming framework”, the symposium was attended by aviation security and facilitation experts and industry stakeholders who presented and discussed very informed and valuable contributions towards realization of the GASeP targets. A summary of the outcomes of the symposium is attached as **Attachment B** to this report. The meeting appreciated the information and made the following recommendations:

***SC07/Rec 09***

***The SC:***

- a) Urged the Plan Secretariat to use the guidance and conclusions of the Symposium in its endeavours to benefit the implementation of-the GASeP targets.*
- b) Requested ICAO to coordinate and provide timely guidance to Member States in order to address emerging threats in a proactive manner.*

**AGENDA ITEM 5: DATE AND VENUE OF NEXT STEERING COMMITTEE MEETING**

5.1 The date and venue for the next Meeting of the Steering Committee to be determined and communicated in due course.

## ATTACHMENT A

### OUTSTANDING DECISIONS AND RECOMMENDATIONS OF THE 6<sup>TH</sup> AFI SECFAL PLAN STEERING COMMITTEE MEETING (8 DECEMBER 2017, MONTREAL)

- a) *Carry out an assessment and overview of the Plan's performance with regard to completed short-term activities and strategically undertake medium-term activities;*
- b) *Align the AFI SECFAL Plan work programme, the Windhoek Declaration and Targets, and the Africa and Middle East Aviation Security Roadmap with GAsEP;*
- c) *Assist States to establish quality assurance and data management systems to build the capacity for risk assessment and risk management;*
- d) *Establish, in coordination with the Plan secretariat and the Regional Aviation Security and Facilitation Group (RASFALG)-AFI, a Cooperative Experts Scheme (CES) to support the AFI SECFAL Plan activities especially in assisting the States with existing or potential Significant Security Concerns (SSeCs) and other aviation security and facilitation deficiencies;*
- e) *Complete the ongoing registration process of aviation security and facilitation experts and focal points as a priority and recommend modalities aimed at effectively utilizing their services under the CES;*
- f) *Develop a matrix of ongoing aviation security and facilitation related projects in Africa aimed at providing data to ensure enhanced cooperation and alignment of projects to avoid duplication of resources and efforts and provide an annual report on the impact of the projects;*
- g) *Follow up on the offer by the Democratic Republic of the Congo to host the training on Travel Documents evaluation as part of the ongoing facilitation programme;*
- h) *Ensure that African States, which have not yet done so, nominate a National Focal Point for Facilitation matters.*
- i) *Provide the necessary assistance to those States yet to comply with the requirement to remove non-MRTDs from circulation; and*
- j) *Implement the ICAO TRIP Strategy in order to enhance aviation security and facilitation, and to prevent illegal migration and the movement of potentially inadmissible persons.*

## ATTACHMENT B

### SUMMARY OF THE OUTCOMES OF THE THIRD AFI AVIATION SECURITY AND FACILITATION SYMPOSIUM

#### 1. **Alignment of Implementation of the Regional Aviation Security and Facilitation Targets in Africa with the GAsEP:**

- a) *There was support for the alignment of the Windhoek Declaration and Targets endorsed by the African Union (AU) Summit, the Africa and Middle East Aviation Security Roadmap targets and the AFI SECFAL targets with the GAsEP;*
- b) *Encouraged monitoring of implementation including the UN Security Council Resolutions and acknowledged that the mechanism to be used to implement and monitor level of implementation of targets at national and regional levels should be through the AFI SECFAL Plan;*
- c) *The joint Africa and Middle East Aviation Security Roadmap was commended as a guide to the harmonization of SARPs implementation across the two regions and the regional aviation security and facilitation groups are to collaborate in implementing and monitoring the Roadmap while addressing the challenges of inadequate resources, security of information, and multi-agency involvement.*

#### 2. **Managing Emerging Security Threats against Civil Aviation**

- a) *The symposium noted that the interconnectivity and increased automation of ATM systems increase the vulnerability to cyber-attacks and require concerted efforts to mitigate the adverse effects to the security of civil aviation. State capacity building for technical staff and industry stakeholders in terms of train-the-trainers, on-the-job training and security awareness is necessary to instill security culture and understanding of the nature of the threats; and*
- b) *The States were encouraged to develop detailed National Civil Aviation Security Programmes with clear allocation of responsibilities and coordination arrangements involving all national entities responsible for implementation of security in the State including those responsible for addressing emerging threats.*

**3. Facilitating Free Movement of Persons in Africa**

- a) *The meeting noted and recognized the importance of the utilization of INTERPOL databases. The use of the FIND system to connect airports to INTERPOL databases was commended with regard to SLTD (Stolen & Lost Travel Documents database), NOMINALS and TDAWN (Travel Documents Associated With Notice); and*
- b) *The meeting noted and praised the information provided towards total integration and socio-economic development through abolition of visas between African States and granting of residence and free movement of persons and goods in Africa initiated by the African Union and the process that is underway to issue an African passport and emphasized AUC request to ICAO to provide support in designing the African passport.*

**4. Synergies to Address Challenges of AVSEC FAL in Africa**

- a) *The contribution to Africa in capacity building activities by partners was commended especially under implementation of the needs in collaboration with AFCAC; example was the CASE project that is using African experts and alignment of capacity building programmes with the needs of States;*
- b) *It was emphasized that within the framework of the AFI SECFAL Plan, AFCAC participated in the development and implementation of AVSEC assistance Programmes through the RASFALG-AFI which should support the implementation of the Single African Air Transport Market (SAATM);*
- c) *The symposium recognized the need for awareness programmes, resource mobilization and training at national and regional levels and commended the assistance programmes that contribute to increasing implementation of Annex 17 SARPs, adoption of good practices and coordination amongst regional organizations; and*
- d) *Collaboration, cooperation and coordination with partners in the implementation of programmes and services such as APEX in Security under ACI was welcomed to enhance efforts to meet the objectives of the GAsEP taking into consideration best practices, training, capacity building and innovation in addressing emerging security issues such as landside security and cyber security.*



**ATTACHMENT C:****AFI COMPREHENSIVE REGIONAL IMPLEMENTATION PLAN FOR AVIATION SECURITY AND FACILITATION IN AFRICA  
(AFI SECFAI PLAN)****SIXTH STEERING COMMITTEE MEETING***Niamey, Niger, 19 July 2018***LIST OF PARTICIPANTS**

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