



INTERNATIONAL CIVIL AVIATION ORGANIZATION (ICAO)
ORGANIZACIÓN DE AVIACIÓN CIVIL INTERNACIONAL (OACI)

COMISIÓN LATINOAMERICANA DE AVIACIÓN CIVIL (CLAC)
LATIN AMERICAN CIVIL AVIATION COMMISSION (LACAC)



**SECOND MEETING OF THE AVIATION SECURITY AND FACILITATION REGIONAL GROUP
(AVSEC/FAL/RG/2)**

Antigua and Barbuda, 16 to 18 May 2012

AVSEC/FAL/RG/2 — WP/04
28/03/12

Agenda Item 3 Global and Regional Developments

3.1 Joint Statement of the Regional Conference on Aviation Security

**AVIATION SECURITY REGIONAL CONFERENCE HELD IN
CARACAS, VENEZUELA, 7-8 FEBRUARY 2012**

(Presented by the ICAO Secretariat)

SUMMARY

In order to further promote effective implementation of the Declaration on Aviation Security, adopted unanimously by the 37th Session of the ICAO Assembly, 20 NAM/CAR/SAM States met in an Aviation Security Regional Conference, in Caracas, Venezuela on 7 and 8 February 2012.

The Conference discussed aviation security developments at the global, regional and State levels, and considered progress toward strengthening aviation security in accordance with the above Declaration, with particular focus on the implementation challenges and opportunities facing States as well as prospects for greater cooperation for the purpose of enhancing security.

References:

- Declaration on Aviation Security, 37th Session of the ICAO Assembly, October 2010
- AVSEC/FAL/RG/1 Conclusion ½
- ICAO News Release COM 3/12 - States agree on a global Aviation Security strategy for the Americas and the Caribbean

Strategic Objectives

This working paper is related to ICAO Strategic Objective B.

1. Introduction

1.1 The AVSEC/FAL/RG/1 Meeting was informed about a series of regional aviation security conferences planned for 2011 and 2012 in order to develop roadmaps to guide States in implementing the Declaration on Aviation Security adopted unanimously by the 37th Session of the ICAO Assembly in October 2010, in Montreal. A key objective of the post-Assembly conferences was to build consensus in advance of a possible global high-level conference on aviation security to be held in September 2012. States were encouraged to participate in the conference that was planned for the NAM/CAR/SAM regions at the end of 2011. States expressed their desire to work together to harmonize the implementation of Standards and adopted the following conclusion:

“Conclusion 1/2 Regional Aviation Security Conference

States, Territories and International Organizations are urged to support and participate in the Regional Aviation Security Conference to be held for the NAM/CAR/SAM Regions during the last trimester of 2011.”

2. Discussion

2.1 Following the 37th Session of the Assembly Declaration on Aviation Security, ICAO conducted Regional Conferences in Dakar, Senegal (17-18 October 2011), Moscow, Russian Federation (21-22 November 2011), Kuala Lumpur, Malaysia (11-12 January 2012), Caracas, Venezuela (7-8 February 2012) and in Manama, Bahrain (10-11 April 2012). The Secretary General of ICAO, representatives and observers of 20 States of the NAM/CAR/SAM regions and 3 International organizations participated in this important event for the Americas held in Caracas, Venezuela.

2.2 The Conference recognized that risks to the security of international air transport must be addressed by proactive and holistic means in order to successfully detect threats, prevent unlawful interference, ensure timely response to attacks when they occur, and ensure air transport system resilience. The conference also discussed aviation security developments at the global, regional and State levels, and considered progress toward strengthening aviation security in accordance with the above Declaration, with particular focus on the implementation challenges and opportunities facing States as well as prospects for greater cooperation for the purpose of enhancing security.

2.3 The Conference considered several critical aviation security priorities and issues, and agreed on collective actions to be taken regarding risk-based measures, information sharing, technical assistance, new technologies, air cargo security, insider threat, sustainable security measures, travel document security, and aviation security training.

2.4 Finally, the Conference agreed to report the progress in implementing the 37th ICAO Assembly Declaration on Aviation Security and the Caracas Regional Aviation Security Conference Joint Statement at the ICAO High-Level Conference on Aviation Security planned to be held from 12 to 14 September 2012 at ICAO Headquarter in Montreal. The **Appendix** to this note presents the Joint Statement of this Regional Conference.

3. Suggested Action

3.1 States are invited to:

- a) do the utmost to honour their commitment to the Declaration on Aviation Security and the Joint Statement of the Caracas, Venezuela Aviation Security Regional Conference in order to enhance agreed collective actions regarding risk-based measures, information sharing, technical assistance, new technologies, air cargo security, insider threat, sustainable security measures, travel document security, and aviation security training; and
- b) encourage aviation security appropriate authorities to support their aviation security administrations with resources, funds and personnel to fulfil this international commitment for the benefit of their own national security system and to strengthen civil aviation security in the NAM/CAR/SAM regions.



Joint Statement of the Regional Conference on Aviation Security

Caracas, Venezuela
8 February 2012

We, the Directors General of Civil Aviation and other senior officials of 20 States of the North American, Central American and the Caribbean, and South American regions (named in the Annex), the Secretary General of the International Civil Aviation Organization (ICAO), observer participants and representatives of the aviation industry, met in Caracas on 7 and 8 February 2012 to further promote effective implementation of the Declaration on Aviation Security, adopted unanimously by the ICAO Assembly at its 37th Session in Montréal, Canada in October 2010.

We held constructive discussions about aviation security developments at the global, regional and State levels, and considered progress toward strengthening aviation security in accordance with the Declaration, with particular focus on the implementation challenges and opportunities facing States as well as prospects for greater cooperation for the purpose of enhancing security.

We recognized that risks to the security of international air transport must be addressed by proactive and holistic means in order to successfully detect threats, prevent unlawful interference, assure timely response to attacks when they occur, and ensure air transport system resilience.

We reiterate the need to comply with ICAO Assembly Resolution 37-17 Appendix A, Resolving clause 4 which *“Calls upon all Contracting States to confirm their resolute support for the established policy of ICAO by applying the most effective security measures, individually and in cooperation with one another, to prevent acts of unlawful interference and to punish the perpetrators, planners, sponsors, and financiers of conspirators in any such acts”*.

Acknowledging that civil aviation remains a primary target for terrorists, we reaffirmed our commitment to continuously improve aviation security systems and implement the nine commitments set out in the Declaration, having embraced this document as a comprehensive global policy framework. In particular, we recognized that the Declaration, supplemented by the ICAO Comprehensive Aviation Security Strategy (ICASS), serves as a blueprint for strengthening civil aviation security through international cooperation.

Joint Statement

We recognized that the ICAO Universal Security Audit Programme (USAP) has proven instrumental in identifying aviation security concerns and providing recommendations for their resolution, and furthermore has validated an increased level of compliance with ICAO security standards. We fully acknowledged that certain States would benefit from assistance focused on achieving effective implementation of national civil aviation security programmes.

We recognized ICAO for its leadership in strengthening aviation security at the global and regional levels, and urged ICAO to continue reinforcing cooperation among all entities responsible for aviation security and other interested parties, both in the Americas and Caribbean region, and worldwide.

We took into consideration established mechanisms for promoting cooperation on aviation security amongst States and organizations in the Americas and Caribbean Region.

We recognized the action plan developed by the Aviation Security and Facilitation Regional Group in May 2011 which fosters the implementation of harmonized aviation security in the region in cooperation with the Latin American Civil Aviation Commission and ICAO. We also recognized the outcomes of the Regional Aviation Security Conferences held recently in New Delhi, Dakar, Moscow and Kuala Lumpur.

We considered several critical aviation security priorities and issues, and agreed on collective actions to be taken.

Risk-based measures

We agreed to promote coordinated responses to threats and incidents, and to make all efforts to optimize air transport efficiency by promoting the implementation of risk-based security measures that are appropriate and proportionate to the threat. Specifically, we agreed to:

- 1) ensure risk assessments of civil aviation infrastructure and services, as appropriate, are conducted and that appropriate mitigation actions are taken;
- 2) establish measures to enhance security of the landside areas of airports and other elements of air transport infrastructure;
- 3) promote the concept of unpredictability in the application of security measures;
- 4) enhance usage of available passenger and cargo data and other available information on security threats; and
- 5) engage and consult the industry on security approaches and measures.

Information sharing

We called on States and organizations to coordinate closely to assure the immediate communication of time-sensitive threat information and exchange of best practices, and to do so by utilizing established information-sharing tools, including the ICAO Aviation Security Point of Contact Network accessible to Member States and the ICAO AVSECPaedia web-based platform.

Joint Statement

We urged States to facilitate communication of security-sensitive information, where relevant, between national security agencies and civil aviation authorities in order to continuously assess the level of threat to civil aviation and adjust security measures to counter new and emerging threats.

Technical assistance

We called on ICAO, its Member States, relevant organizations, industry and other stakeholders to provide technical assistance to States in need, including funding, capacity-building initiatives and technology transfer, as appropriate, in order to effectively address deficiencies that pose risks to civil aviation security.

We agreed to enhance regional cooperation with a view to improving capacity building and technical assistance efforts. In this regard, we urged increased support for efforts to establish robust, sustainable and effective aviation security systems and for ICAO to support, assist and coordinate capacity-building and technical assistance efforts of ICAO and Member States.

We encouraged States to make USAP audit results available, as appropriate, for other Member States in order to better target capacity building and technical assistance efforts and ensure that related initiatives benefit those areas of greatest need. We stressed, moreover, the importance of further developing the USAP in a manner that maximizes the effectiveness of assistance efforts through greater specificity of the assistance required.

New technologies

We underscored the importance of promoting an open and constructive dialogue between regulatory authorities, relevant organizations, manufacturers and security service providers on the future of security detection systems.

We agreed to proceed quickly to resolve the problems arising from the continued threat posed by liquid-based explosives, notably by implementing new technology and supporting mechanisms that allow for the removal of restrictions on the carriage of liquids, gels and aerosols in cabin baggage, and by the further development of such technologies.

Air cargo security

We stressed that ICAO must continue to address, as a matter of priority, threats to the global air cargo system by enhancing supply chain security Standards, Recommended Practices and guidance, with particular emphasis on identifying and mitigating threats involving high-risk cargo. We further agreed to work with Customs, border control authorities and others to strengthen the global supply chain system. We also will promote cooperation with the World Customs Organization (WCO) and other regulatory bodies, recognizing the appropriateness of the regulated agent and known consignor programmes as a means of accounting for and controlling goods.

Insider threat

We stressed the importance of reaching a global consensus to comprehensively address the threat posed by insiders who might carry out or assist with carrying out an act of unlawful interference.

Joint Statement

Sustainable security measures

We underscored the importance of maintaining a balance between the effectiveness of aviation security measures and their operational and economic impact in order to achieve the highest degree of facilitation.

We cautioned against States acting disproportionately to threats and stressed the need to avoid introducing operationally or economically unsustainable measures when responding to a single security incident or threat.

We urged States to minimize disruptions and delays caused by security controls by coordinating and cooperating with regard to security arrangements in order to avoid duplication and promote one-stop security arrangements.

We urged States to support a global approach to the implementation of new security measures, recognizing that sustainable measures are most effective when broadly supported.

Travel document security

We agreed to further enhance travel document security by strengthening identity management systems, including the process for verifying identity. We agreed moreover to promote document validation by encouraging all Member States to join and actively participate in the ICAO Public Key Directory (PKD) programme.

Aviation security training

We called on the ICAO Regional Aviation Security Training Centres around the world to expand their cooperation both regionally and internationally in the training of personnel, with particular attention to modern technologies, and to cooperate and coordinate with ICAO in updating, harmonizing and developing training material in line with security measures to address the evolving threat environment.

In order to safeguard all air transport elements, we agreed to intensify cooperative efforts to enhance training related to aviation security and performing assessments of aviation system vulnerabilities as outlined in the appropriate ICAO Annexes.

Action at the 2012 global conference

We agreed to report on our progress in implementing the 37th ICAO Assembly Declaration on Aviation Security and the Caracas Regional Aviation Security Conference Joint Statement of 8 February 2012 at the ICAO High-Level Conference on Aviation Security to be held in Montréal from 12 to 14 September 2012.

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Annex

Regional Conference on Aviation Security

Caracas, Venezuela
8 February 2012

State participants that endorse the Joint Statement

Argentina
Bahamas
Bolivia
Brazil
Canada
Colombia
Cuba
Curaçao (the Netherlands)
Dominican Republic
Ecuador
Haiti
Jamaica
Mexico
Panama
Paraguay
Peru
Suriname
Trinidad and Tobago
United States
Venezuela

Americas and Caribbean Organizations

ACI-LAC
LACAC
OAS-CICTE

Other participants

International Civil Aviation Organization (ICAO)