ASSEMBLY — 41ST SESSION

PLENARY

Agenda Item 2: Approval of the Agenda

PROVISIONAL AGENDA FOR THE 41ST SESSION OF THE ICAO ASSEMBLY

(Presented by the Council of ICAO)

EXECUTIVE SUMMARY

The Provisional Agenda of the Assembly, as approved by the Council, is presented in the Appendix together with explanatory notes on each agenda item. Any items that the Council may decide to add will be notified immediately to Member States via a separate communication.

Member States wishing to submit proposals for the addition of items should do so by 17 August 2022. In instances where a new initiative or project activity is proposed and in which there are budget implications for the Organization, the Member State is required to include a cost estimate for its proposal. In this connection, the Member State is invited to develop the new initiative or project activity in consultation with the Secretariat, and to submit the proposal before 1 June 2022, for consideration and decision by the Council for inclusion in the draft budget submission.

Action: The Assembly is invited to approve the Provisional Agenda for the 41st Session of the ICAO Assembly as presented in the Appendix.

Strategic Objectives:	This working paper relates to all Strategic Objectives.
Financial implications:	No additional resources required.
References:	Doc 7600/8, Standing Rules of Procedure of the Assembly of the International Civil Aviation Organization Doc 10140, Assembly Resolutions in Force (as of 4 October 2019)

APPENDIX

ASSEMBLY - 41ST SESSION

PROVISIONAL AGENDA

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Item 1: Opening of the Session by the President of the Council

The opening of the Session by the President of the Council will take place on Tuesday, 27 September 2022 at 1100 hours in the Assembly Hall and will be preceded by an Informal Meeting of Heads of Delegations of Member States, starting at 0945 hours.

Item 2: Approval of the Agenda

As soon as possible after the opening of the Session, the Assembly shall be invited to approve the Provisional Agenda, as prepared by the Council (Rule 12).

Item 3: Establishment of Committees and Commissions

In accordance with Rules 6, 14 and 18 of the *Standing Rules of Procedure*, the Assembly shall establish a Credentials Committee, an Executive Committee, a Coordinating Committee, and an Administrative Commission. It is anticipated that the Assembly shall also establish three other Commissions, namely, the Technical, Economic and Legal Commissions.

Item 4: Reference of subjects to Committees and Commissions

The Assembly will be invited to refer items of the agenda to the Executive Committee and to the Technical, Economic, Legal and Administrative Commissions for consideration and report (Rule 20).

Item 5: Election of Member States to be represented on the Council

For this item, documentation will be presented to the Assembly setting forth the voting procedure for the election of the Council, the precedents of the elections in previous years and other relevant information. Reference will also be made to Assembly Resolution A4-1 specifying the obligations of Council Member States (Rules 54-61).

Item 6: Election of the President of the Assembly

The Assembly shall elect its President, who shall preside over the plenary meetings of the Assembly. Until such election, the President of the Council shall act as President of the Assembly (Rule 8).

Item 7: Election of the four Vice-Presidents of the Assembly and Chairpersons of Commissions

The Assembly shall elect four Vice-Presidents and the Chairpersons of the Commissions referred to above (Rules 9 and 22).

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Statements by delegations of Member States

Statements by delegations should preferably be submitted to the President of the Council ten days before the opening of the Session and be published. Exceptionally, for oral presentations if so wished, arrangements should be made with the President of the Council, who should be notified at least ten calendar days before the opening of the Session of a State's intention to make an oral presentation. Oral presentations should focus on agenda items or topics related to the main subjects of discussion within the Organization and should be no longer than five minutes.

Item 9: Reports by Committees and Commissions of the Assembly and action thereon

These reports are the final reports of the Committees and Commissions on each item, together with the draft resolutions presented for adoption by the Assembly.

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EXECUTIVE COMMITTEE

Item 10: Contributions in arrears

In accordance with Assembly Resolution A39-31, this item will permit consideration of the status of voting privileges of States that have long-outstanding arrears.

Item 11: Annual Reports of the Council to the Assembly for 2019, 2020 and 2021

The Executive Committee will be invited to review as a whole the Annual Reports of the Council to the Assembly for 2019, 2020 and 2021, and the supplementary report covering the first six months of 2022 falling within its field of competence.

Item 12: Outcomes of High-level Conference on COVID-19

The Council will present a report on the main outcomes of the High-level Conference on COVID-19 (October 2021), which agreed to multilateral actions to two pertinent subjects that require strong political support, i.e. a) enable the safe and efficient recovery of civil aviation, including full resumption of travel, trade and global supply chains; and b) build a foundation to strengthen resilience in aviation and make it sustainable in the future. A proposal will be provided on prioritization of the actions by ICAO, taking into account the urgency and the resources available for the next triennium.

Item 13: Facilitation Programmes

The Council will report on major activities related to recent developments in Annex 9 – Facilitation, and the progress made in the implementation of the ICAO Traveller Identification Programme (ICAO TRIP) Strategy, including the ICAO Public Key Directory (PKD), notably in the set-up of a multilayered border risk strategy for the management of public health clearance at the borders. The issues faced by States in protecting the health of the travelling public and aviation personnel, mitigating the risk of transmission of communicable diseases by air transport, as well as in implementing the United Nations Security Council resolutions which assist Member States to detect and counter the threat posed by foreign terrorist fighters (FTFs), will be highlighted. The Council will also report on the long-standing issues faced by aircraft accident victims and their families, mainly due to the lack of implementation by States of the related Annex 9 provisions and guidance. A work programme for the 2023-2024-2025 triennium will be proposed, pointing out the prioritization of the actions by ICAO in the Facilitation area, while considering the urgency imposed by the COVID-19 pandemic and the resources available for the next triennium. The Council will also propose the adoption of a revised Consolidated statement of continuing policies related to facilitation (Assembly Resolution A40-16).

Item 14: Aviation Security — Policy

The Council will provide a progress report on major aviation security policy developments and related activities and initiatives, including cybersecurity for civil aviation, taking into account the status of implementation of the Global Aviation Security Plan (GASeP) and relevant resolutions adopted by organs of the United Nations. The Council will outline the Organization's aviation security priorities for the next triennium, including those aimed at supporting GASeP implementation efforts, improving governance on aviation security matters as well as those intended to further enhance the international aviation security policy and regulatory framework. The Council will also propose the adoption of a revised *Consolidated statement on continuing ICAO policies related to aviation security* (Assembly Resolution A40-11).

EXECUTIVE COMMITTEE

Item 15: Audit Programmes – Continuous Monitoring Approach

Pursuant to Assembly Resolutions A40-11, Appendix D and A40-13, the Assembly will be invited to review the progress reports on the performance and activities of the Universal Safety Oversight Audit Programme Continuous Monitoring Approach (USOAP-CMA) and the Universal Security Audit Programme under a continuous monitoring approach (USAP-CMA). The Council will present progress reports on the evolution of the Programmes, including relevant policy updates and associated resource proposals for endorsement.

Item 16: Environmental Protection – General provisions, Aircraft Noise and Local Air Quality

The Council will present reports on the present and future impact and trends in aircraft noise, Local Air Quality (LAQ) emissions and CO₂ emissions as the basis for decision-making on environmental matters. Reports will also be presented on activities with regard to progress on the development of policies and Standards and Recommended Practices (SARPs) on aircraft noise, emissions affecting LAQ and CO₂ emissions. In this regard, information will be provided on cooperation and main developments with other UN bodies. The Council will present proposals for updating the *Consolidated statement of continuing ICAO policies and practices related to environmental protection – General provisions, noise and local air quality* (Assembly Resolution A40-17).

Item 17: Environmental Protection – International Aviation and Climate Change

The Council will present reports on activities with regard to international aviation and climate change, including the work to explore the feasibility of a long-term global aspirational goal for international aviation. The Council will present proposals for updating the *Consolidated statement of continuing ICAO policies and practices related to environmental protection – Climate change* (Assembly Resolution A40-18).

Item 18: Environmental Protection – Carbon Offsetting and Reduction Scheme for International Aviation (CORSIA)

The Council will present reports on activities with regard to the implementation of the Carbon Offsetting and Reduction Scheme for International Aviation (CORSIA), including the update of Annex 16, Volume IV and other relevant CORSIA implementation elements, as well as progress on the ICAO Assistance, Capacity-building and Training for CORSIA (ACT-CORSIA) programme, as well as the 2022 periodic review of CORSIA. The Council will present proposals for updating the *Consolidated statement of continuing ICAO policies and practices related to environmental protection – Carbon Offsetting and Reduction Scheme for International Aviation (CORSIA)* (Assembly Resolution A40-19).

Item 19: Multilingualism at ICAO

Pursuant to Assembly Resolution A37-25, the Council will present a report on the implementation of the policies and decisions adopted to enhance efficiency and effectiveness on language service matters, as well as outstanding issues to improve the availability and quality of language services in the Organization.

EXECUTIVE COMMITTEE

Item 20: Increasing the efficiency and effectiveness of ICAO

The Council will present a report on efforts to, inter alia, enhance communications with Member States and improve the working methods, procedures and governance of the Organization, including a progress report on the establishment and implementation of a robust accountability framework taking due account of the recommendations of the JIU Report JIU/REP/2011/5, ICAO's assurance framework, corporate performance management, and Council Off-site Strategy meetings. Pursuant to a decision by the Council (C-DEC 203/7), the Assembly will be invited to adopt a Resolution that calls for complete and timely responses to State letters along with periodic performance reports on responses to State letters to the Assembly.

To address a key corporate risk to the Organization, ensure efficient and effective protection of the Organization's multilingual content and ensure the up-to-date and timely distribution of ICAO documentation (Doc 7231, *ICAO Publications Regulations* refers), the Council will present a proposal for the digital management and distribution of ICAO documentation. The Assembly will be invited to adopt a Resolution that calls for a single, protected source of ICAO published content which ensures that Member States, including those with limited resources or capacity, have access to the latest and updated versions. The ongoing digital management of ICAO intellectual property will support the controlled, safe distribution of information in all languages.

Item 21: United Nations 2030 Agenda - Sustainable Developments Goals (SDGs)

The Council will present a report on ICAO's activities in support of the United Nations 2030 Agenda for Sustainable Development and the SDGs, as well as the cooperation and partnerships with States and other United Nations bodies to achieve related targets. In addition, as the COVID-19 pandemic has highlighted how strengthening multilateralism and global partnership are more important than ever, the Council will present a proposal for updating Assembly Resolution 40-21 to emphasize, that, among others, Sustainable Development Goals remain the blueprint and universal framework for "building back better".

Item 22: Resource Mobilization and Voluntary Funds

The ICAO Resource Mobilization Policy aims at achieving adequate, more predictable and sustainable voluntary contributions, financial and in-kind, to realize the Organization's mission by broadening its donor base and facilitating the consolidation of available and projected resources within an integrated Business Plan for the Organization. The Council will present a report on the activities related to resource mobilization, as well as financial, project and administrative information on all the ICAO voluntary funds.

Item 23: Innovation in Aviation

The adoption of Assembly Resolution A40-27: *Innovation in Aviation*, enabled the formalization of an Organization-wide dialogue on the role of ICAO in facilitating the update of innovation by the aviation sector, and led to more systematic and streamlined activities on innovation across the Strategic Objectives. The Council will present a report on the implementation of A40-27 in its multiple facets, including on the relationship of ICAO with the private sector on innovation and the way ICAO is bringing about and integrating innovations in its day-to-day operations.

EXECUTIVE COMMITTEE

Item 24: Technical Assistance Programme

Technical assistance, which is a major component of the *No Country Left Behind* (NCLB) initiative, serves to assist all States on prioritized needs in advancing their civil aviation, especially through the effective implementation of ICAO's SARPs and policies, global plans on safety, air navigation and security (GASP, GANP, GASeP), programmes, regional plans, as well as States' voluntary action plans, in the fields of aviation safety, air navigation capacity and efficiency, security and facilitation, economic development of air transport and environmental protection. The Council will present a comprehensive report on the overall implementation of the technical assistance programme for the current triennium, showcasing as such how technical assistance supported the advancement of the NCLB initiative. Information will also be presented on the priorities for the 2023-2024-2025 triennium, as well as the development and implementation of targets and performance indicators used to measure the effectiveness of assistance activities.

Item 25: Technical Cooperation – Policy and Activities

The Council will present a report illustrating the Technical Cooperation Programme performance results in the 2019 to 2021 period from both the financial and the non-quantifiable operational perspectives, including Programme achievements by ICAO Strategic Objective, the ICAO Programme for Aviation Volunteers (IPAV) and the ICAO Implementation Packages Programme (iPacks). Specific activities with regard to Technical Cooperation in relation to the NCLB initiative will be reported herein.

Item 26: ICAO Civil Aviation Training and Capacity Building

The Council will present a status report on the implementation of the ICAO Civil Aviation Training activities and capacity-building strategies in aviation. In this regard, the Council will also report on the achievements of the TRAINAIR PLUS Programme and the Aviation Security Training Centre network, the development of ICAO-recognized training packages, the establishment of partnerships, as well other training priorities and projects to support Member States in the recovery phase of the COVID-19 pandemic such as the Civil Aviation Master Planning and training support to Implementation Packages (iPacks). Specific activities with regard to Technical Cooperation in relation to the NCLB initiative will also be reported herein.

Item 27: Measures towards Gender Equality at ICAO and the Global Aviation Sector by 2030

The Council will present a report on ICAO's efforts towards mainstreaming gender equality in the Organization supporting the achievement of the UN Sustainable Development Goal 5 of the 2030 Agenda for Sustainable Development. This will include an update on the status of the ICAO Gender Equality Programme. In addition, the Council will present a proposal for an update of Assembly Resolution A39-30 to include the outcomes of the Global Aviation Gender Summits, and accelerate gender equality in aviation to advance the Sustainable Development Goals and the achievement of ICAO Strategic Objectives.

Item 28 Other high-level policy issues to be considered by the Executive Committee

This item is intended for subjects concerning high-level policy issues other than those that have a specific agenda item, which require the consideration of the Assembly.

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TECHNICAL COMMISSION

Item 29: Annual Reports of the Council to the Assembly for 2019, 2020 and 2021

The Technical Commission will be invited to review those parts of the Annual Reports of the Council to the Assembly for 2019, 2020 and 2021, and the supplementary report covering the first six months of 2022, falling within its field of competence.

Item 30: Aviation Safety and Air Navigation Policy

- 30.1 Global Aviation Safety Plan (GASP), and implementation of regional and national aviation safety plans;
- Latest developments related to the Global Air Navigation Plan (GANP)
- 30.3 Relevant Outcomes of the High-level Conference on COVID-19, Safety Stream (HLCC 2021)

The Global Aviation Safety Plan (GASP) sets forth ICAO's safety strategy in support of the prioritization and continuous improvement of aviation safety. States and the regional aviation safety groups (RASGs) are expected to develop corresponding national and regional aviation safety plans, in alignment with the GASP goals, respectively, to address organizational challenges and operational safety risks.

The Global Air Navigation Plan (GANP) provides high-level strategic direction to drive the evolution of the global air navigation system and meet the expectations of the aviation community. States and the planning and implementation regional groups (PIRGs) are expected to plan the implementation of essential air navigation services, as well as operational improvements, according to their specific needs, to contribute to the global performance ambitions defined in the GANP.

Considering the action taken by ICAO on the relevant recommendations during the safety stream of the High-level Conference on COVID-19 (October 2021), the Council will present subsequent actions taken by ICAO to address the recommendations, as well as an updated GASP and a minor update of the GANP for endorsement by the Assembly.

Item 31: Aviation Safety and Air Navigation Standardization

Recognizing that global standardization is one of ICAO's core functions, the Council will also report on aviation safety and air navigation standardization plans and activities over the next triennium, such as the Integrated CNS and spectrum strategy (ICNSS) initiative, and other similar initiatives that were not discussed during the HLCC 2021.

Item 32: Aviation Safety and Air Navigation Regional Implementation Coordination Mechanisms

The Council will outline regional implementation support mechanisms for the next triennium at the global and regional levels, including efforts that support the NCLB initiative and the launch of the Global Aviation Safety Oversight System (GASOS), taking into account the action taken by ICAO on the relevant recommendations of the High-level Conference on COVID-19. It will outline expectations for PIRGs, RASGs, regional safety oversight organizations (RSOOs), Regional Accident and Incident Investigation Organizations (RAIOs), and associated regional collaboration mechanisms.

TECHNICAL COMMISSION

Item 33: Other issues to be considered by the Technical Commission

This item is intended for subjects other than those that have a specific agenda item, which require the consideration of the Assembly.

ECONOMIC COMMISSION

Item 34: Annual Reports of the Council to the Assembly for 2019, 2020 and 2021

The Commission will be invited to review those parts of the Annual Reports of the Council to the Assembly for 2019, 2020 and 2021, and the supplementary report covering the first six months of 2022, falling within its field of competence.

Item 35: Economic Regulation of International Air Transport — Policy

The Council will report on developments in the economic regulation of international air transport, including efforts on the improvement of the global economic regulatory environments and activities to facilitate and support the liberalization process, especially the cross border investments in airlines. Information will also be presented on guidance on economic and financial measures to mitigate the impact of the COVID-19 outbreak on aviation and the compendium on emergency response planning and coordination in case of aviation system disruption. A work programme for the 2023-2024-2025 triennium will be proposed.

Item 36: Economics of Airports and Air Navigation Services — Policy

The Council will report on the developments in the regulatory and economic aspects of airports and air navigation services. Focus will be made on new and updated ICAO's policies and guidance on user charges and cost recovery mechanisms for the provision of airport and air navigation services, as well as the economic measures and experiences of States in addressing the impact of the COVID-19 pandemic. Updates will also be presented on funding and financing of aviation infrastructure, funding of oversight functions, as well as tools and analysis to support States' investment decisions in aviation infrastructure. A work programme for the 2023-2024-2025 triennium will be proposed.

Item 37: Aviation Data — Monitoring and Analysis

The Council will report on the priority areas of aviation data and analysis work programme, including the economic impact analysis of COVID-19 on aviation, the customization and updates of the post-COVID-19 traffic forecasts, the development of business analysis tools, the methodological framework of the aviation satellite account to measure the economic contribution of aviation, and the further modernization of the ICAO Statistics Programme. In addition, information will be provided on the future work related to big data analytics, which aims to support States and aviation stakeholders in using a data driven decision- and policy-making approach to improving safety, operational and economic efficiency of air transport. A work programme for the 2023-2024- 2025 triennium will be proposed.

Item 38: Economic Development of Air Transport

The Council will present a report on significant regulatory and industry developments of international air transport since the last Assembly. The Assembly will consider the adoption of a revised *Consolidated statement of continuing ICAO policies in the air transport field* (Assembly Resolution A40-9).

Item 39: Other issues to be considered by the Economic Commission

This item is intended for subjects other than those that have a specific agenda item, which require the consideration of the Assembly.

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LEGAL COMMISSION

Item 40: Annual Reports of the Council to the Assembly for 2019, 2020 and 2021

The Legal Commission will be invited to review those parts of the Annual Reports of the Council to the Assembly for 2019, 2020 and 2021, and the supplementary report covering the first six months of 2022, falling within its field of competence.

Item 41: Work Programme of the Organization in the Legal Field

The Council will present a report on the progress of work in relation to the items on the work programme of the Legal Committee and will present recommendations for the future work programme as appropriate.

Item 42: Consolidated Statement of Continuing ICAO Policies in the Legal Field

The Council will present proposals for updating the *Consolidated statement of continuing ICAO policies in the legal field* (Assembly Resolution A40-28).

Item 43: Other issues to be considered by the Legal Commission

This item is intended for subjects concerning issues other than those that have a specific agenda item, which require the consideration of the Assembly.

ADMINISTRATIVE COMMISSION

Item 44: Annual Reports of the Council to the Assembly for 2019, 2020 and 2021

The Administrative Commission will be invited to review those parts of the Annual Reports of the Council to the Assembly for 2019, 2020 and 2021, and the supplementary report covering the first six months of 2022, falling within its field of competence.

Item 45: Budgets for 2023, 2024 and 2025

Article 49 (e) of the Convention stipulates that the Assembly votes annual budgets and determines the financial arrangements of the Organization. Under this provision, the Council will submit the ICAO Budget for 2023, 2024 and 2025, as well as, if required, estimates for supplementary appropriations.

The Council will also submit the Indicative Budget Estimates of the Administrative and Operational Services Costs (AOSC) of the Technical Co-operation Programme and the Ancillary Revenue Generation Fund (ARGF).

Item 46: Confirmation of Council action in assessing the contributions to the General Fund and determining advances to the Working Capital Fund of States which have adhered to the Convention

In accordance with Financial Regulations 6.9 and 7.5, the Council will act on the assessment of any State that may adhere to the Convention before the opening of the 41st Session of the Assembly. The Council action will be reported to the Assembly for approval.

Item 47: Contributions in arrears

The Council will report on arrangements that may have been concluded to settle Member States' contributions in arrears and action to be taken in the case of Member States failing to discharge their financial obligation to the Organization.

In accordance with Financial Regulation 6.8 and Assembly Resolution A39-31, the Council will report on the result of actions undertaken, effective 1 January 2017, to monitor outstanding contributions and review the effectiveness of the incentive schemes, taking into account the additional measures applied to those Member States whose voting rights have been suspended in Resolving Clauses 10 and 11.

The Assembly will be informed of the actions taken in accordance with Assembly Resolution A38-25, Resolving Clause 1.

The application of Assembly Resolution A38-25, Resolving Clause 2, will be reviewed.

In accordance with Assembly Resolution A38-25, Resolving Clause 3, with effect from 1 January 2005, subject to cash surplus availability, only that portion of a payment from a Member State that is in excess of the sum of the three preceding years' assessments and all instalments due under agreements entered into under Resolving Clause 4 of Assembly Resolution A39-31, shall be retained in a separate account to finance expenditure on aviation security activities, and new and unforeseen projects related to aviation safety, and/or to the enhancement of efficient delivery of ICAO programmes, such action to be under the control of the Council and reported to the next ordinary session of the Assembly.

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ADMINISTRATIVE COMMISSION

In accordance with Assembly Resolution A38-25, Resolving Clause 4, the Council will report on the results of the efforts to closely monitor the question of outstanding contributions and the effects of the incentive schemes on payment of arrears by States, and report to the next ordinary session of the Assembly on the results of their efforts including other measures to be considered.

Item 48: Assessments to the General Fund for 2023, 2024 and 2025

This item is governed by Assembly Resolution A36-31, Clause 3.

In accordance with the methodology outlined in Assembly Resolution A36-31 Clause 1, the draft Scales of Assessment have been calculated and will be submitted for the consideration and approval of the Assembly.

Item 49: Report on the Working Capital Fund

In accordance with Assembly Resolution A40-31, the Council will report on the position of the Working Capital Fund and recommend any changes to the level.

Item 50: Disposition of cash surplus/deficit

The Council shall report on the disposition of cash surplus in accordance with Financial Regulation 6.2, or on how a deficit may be financed in accordance with Financial Regulation 6.3.

Item 51: Amendment of the Financial Regulations

In accordance with Financial Regulation 14.1, the Council will report to the Assembly on its actions in amending the Financial Regulations.

Item 52: Review of expenditures, approval of accounts and examination of Audit Reports for the financial years 2019, 2020 and 2021

This item will include the Audit Reports and Statement of Accounts for each of the financial years and in respect of the Organization, including Joint Financing funds, United Nations Development Programme funds, Trust Funds, Civil Aviation Purchasing Service funds and other funds administered by ICAO, as well as reports dealing with transfers from one Strategic Objective or Supporting Implementation Strategy to another, supplementary appropriations and ex-gratia payments, if any.

Item 53: Appointment of External Auditor

In accordance with Financial Regulation 13.1, the Council will present a report on the appointment of the External Auditor.

Item 54: Status of ICAO Workforce and Human Resources Management

Pursuant to Assembly Resolutions A-24-20 and A36-27, the Council will present a statistical report on the composition of the ICAO workforce, including Equitable Geographical Representation (EGR), gender and demographic data, such as age, length of service, retirement projections and occupational groups, as at 31 December for the years 2019, 2020 and 2021.

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ADMINISTRATIVE COMMISSION

The Council will present a progress report on the ongoing reform and modernization of the Organization's human resources management policies, practices, processes and systems, as well as future actions for further enhancement.

Item 55: Developments regarding the ICAO Ethics Framework and Establishment of Rules of Procedures regarding the Secretary General and the President of the Council

The Council will report on the progress made on the status of the implementation of the ICAO Framework on Ethics since its approval on 17 June 2020. In addition, an update will be provided on the implementation of the Appendices G, H, and I to the Rules of Procedure for the Council approved on 26 April 2021.

Item 56: Other issues to be considered by the Administrative Commission

This item is intended for subjects other than those that have a specific agenda item, which require the consideration of the Assembly.

— END —