

中华人民共和国常驻  
国际民航组织理事会代表处



REPRESENTATIVE OF  
THE PEOPLE'S REPUBLIC OF CHINA  
ON THE COUNCIL OF ICAO

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21 October 2016

Dr. Fang Liu  
Secretary General  
ICAO  
Suite 12.15

Dear Dr. Liu,

I have the honor to forward to you attached the China Statement of Reservation on the Consolidated Statement of Continuing ICAO Policies and Practices related to Environmental Protection — Climate Change and on the Consolidated Statement of Continuing ICAO Policies and Practices related to Environmental Protection — Global Market-Based Measure (MBM) Scheme.

Taking this opportunity, I wish to reassure you with our continued cooperation and support toward ICAO.

Accept, Dr. Liu, the assurances of my highest esteem.

A handwritten signature in black ink, appearing to be 'Ma Tao'.

MA Tao  
Representative of China  
on the Council of ICAO

Attachment: 2 pages

OCT 24 2016

**THE STATEMENT OF THE CHINESE DELEGATION ON THE ICAO RESOLUTIONS  
ON THE CONSOLIDATED STATEMENT OF CONTINUING ICAO POLICIES AND  
PRACTICES RELATED TO ENVIRONMENTAL PROTECTION – CLIMATE  
CHANGE AND ON THE CONSOLIDATED STATEMENT OF CONTINUING ICAO  
POLICIES AND PRACTICES RELATED TO ENVIRONMENTAL PROTECTION –  
GLOBAL MARKET-BASED MEASURES SCHEME**

China welcomes the efforts made by ICAO towards limiting and reducing emissions from international aviation and is willing to make its due contributions for that purpose in line with its national circumstances and capabilities. With regard to the consolidated statement of continuing ICAO policies and practices related to environmental protection – climate change and the consolidated statement of continuing ICAO policies and practices related to environmental protection – global market-based measures scheme, adopted at the 39th Assembly, the delegation of China wishes to make the following statement:

The objective of neutral carbon growth by 2020 is short of scientific justification, fairness and feasibility. Given the fact that the developed countries have reached the peak of emissions from their international aviation on the whole or have limited room for further growth in international aviation, whereas the developing countries have not fully developed their international air transport, the objective, which was set based on incremental emissions from international aviation, fails to explicitly require the developed countries to take the lead in significant emission reduction and to leave adequate space for development and emission by the developing countries, thus constituting de facto prejudices against developing countries in their growth of international air transport in the future.

While its purposes and objectives are about developing the principles and techniques of international air navigation and fostering the planning and development of international air transport, ICAO is not mandated to develop compulsory standards/principles for emission units. Moreover, the practice of artificially restricting the range of emission units available for international aviation is most likely to push up the cost of emission reduction and provoke unfair competition in international aviation industry. In addition, the Council has yet to finalize the process of elaboration and approval of the emission unit criteria. It is, therefore, irrational and unfeasible to require States to commit their compliance before they have reviewed the criteria finally approved.

In view of the above, the Chinese delegation wishes to make formal reservations with regard to operative paragraph 6 of the consolidated statement of continuing ICAO policies and practices related to

environmental protection – climate change, as contained in A39-WP/529, insisting that any ICAO emission reduction policies and measures formulated on the basis of this paragraph should not have binding force. Likewise, the Chinese delegation also wishes to make official reservations on the provision in operative paragraph 23 of the consolidated statement of continuing ICAO policies and practices related to environmental protection – global market-based measures (MBM) scheme, as contained in A39-WP/530, i.e., “decides that CORSIA will use emissions units that meet the Emissions Unit Criteria (EUC) ...”. At the same time, the Chinese delegation requests to record the above statement of reservations in the report of the 39th Assembly.