ICAO Policies on User Charges in Doc 9082

by Evalou Gnang – RO/AT
ICAO – WACAF Office
As considered by the Council:

- "a charge is a levy that is designed and applied specifically to recover the costs of providing facilities and services for civil aviation, and

- a tax is a levy that is designed to raise national or local government revenues which are generally not applied to civil aviation in their entirety or on a cost specific basis".
ICAO’s Policies on Charges for Airports and Air Navigation Services
Basis of the policies

Policy Material

- Convention on International Civil Aviation (Chicago Convention), Article 15 (Doc 7300)
- ICAO’s Policies on Charges for Airports and Air Navigation Services (Doc 9082)
- Assembly Resolution A36-18
Assembly Resolution

Assembly Resolution A35-18

Consolidated Statement of Continuing ICAO Policies in the Air Transport Field
Article 15

- States shall publish all their charges and communicate them to ICAO (Doc 7100)

- ICAO, upon representation by an interested Contracting State, to review charges and make recommendations to the State or States concerned
Conference on the Economics of Airports and Air Navigation Services

Air Transport Infrastructure for the 21st Century
Contents

- Foreword
- Introduction
- ICAO’s Policies on Airport Charges
- ICAO’s Policies on Charges for Air Navigation Services
- Appendices
Introduction

- Financial background
- Scope and proliferation of charges
- Organizational and managerial issues
- Other factors affecting the economic situation of airports and air navigation services
The Council recommends that States:

• Permit imposition of charges only for services and functions provided for civil aviation operations

• Refrain from charges that discriminate against international civil aviation
• Organizational and managerial issues [§10-18]

- Autonomy and privatization
- Independent mechanism for economic regulation of airports and air navigation services
- Development and application of performance parameters
- Best commercial practices
- Charges collection
• Other factors affecting the economic situation [§19-20]

- Liberalization, mergers, new approaches to financing, congestion, environmental concerns

- Balance of interest and cooperation
  - Importance of air transport to States
  - Share economic difficulties
New or revised policy guidance

- Independent mechanism for economic regulation [§15]
- Performance parameters [§16]
- Best commercial practices [§17]
- Charges collection [§18]
- Intermingling of non-aeronautical and aeronautical revenues for establishing charges [§22 i), §22vii)]
- Pre-funding of projects [§24]
ICAO’s Policies on Airport Charges

- The cost basis for charges [§ 21-22]
- Airport charging systems [§ 23]
- Pre-funding of projects [§ 24]
- Currency issues [§ 25]
- Landing charges [§ 26]
- Parking and hangar charges [§ 27]
- Passenger service charges [§ 28]
ICAO’s Policies on Airport Charges (cont.)

- Security charges [§ 29]
- Noise-related charges [§ 30]
- Consultation with users [§ 31-33]
- Development of revenues from concessions, rental of premises, and “free zones” [§ 34]
- Fuel concession fees [§ 35]
Appendix 1

Guide to the facilities and services to be taken into account in determining airport costs
Policies on Air Navigation Services Charges

- Cost basis for charges [§ 36-39]
- Allocation of costs among aeronautical users [§ 40]
- Charging systems [§ 41]
- Pre-funding of projects [§ 42]
- Currency issues [§ 43]
Approach and aerodrome control charges [§ 44]

Route charges [§ 45-46]

Charges for services used when not over provider State [§ 47-48]

Consultation with users [§ 49-51]
Appendix 2

Guide to the facilities and services to be taken into account by providing authorities in determining the total costs of air navigation services
Search and Rescue Services (Appendix 2)

- Only costs of civil SAR equipment and personnel

20
Issues Involving Interaction between States, Providers and Users

- Economic oversight
- Economic performance and minimum reporting requirements
- Consultation with users
Conclusion

- Article 15 of the Chicago Convention (Doc 7300)
- ICAO’s Policies on Charges (Doc 9082)
- A36 Resolution
More detailed guidance is developed in the Airports Economics Manual (Doc 9562) and in the Manual on Air Navigation Services Economics (Doc 9161)
End of the presentation

Thank you for your attention!