



第二次高级别航空安保会议 (HLCAS/2)

2018 年 11 月 29 日至 30 日，蒙特利尔

议程项目3: 《全球航空安保计划》(GASeP)

《全球航空安保计划》内容与更新

(国际机场协会制定)

摘要

国际机场协会 (ACI) 鼎力支持《全球航空安保计划》(GASeP) 及其缔约国，认可航空业为支持该计划所创造的价值与做出的贡献。本文件重点介绍ACI为支持GASeP正在开展和计划开展的活动。

关于高级别航空安保会议的行动位于本文第3段。

1. 简介

1.1 GASeP 为国际、地区和国家层面的优先级确定提供指引，制定国际民航组织 (ICAO)、各国及利益相关方为实现共同目标而开展合作的框架，支持 ICAO “不让任何国家掉队” (No Country Left Behind) 计划以应对共同挑战，以及引导各方携手努力，进一步加强航空安保。

1.2 在第 29 次航空安保小组会议 (AVSECP/29) 的 WP/31 文件中，ACI 重点强调了该组织目前为帮助实现 GASeP 目标而正在开展的活动。

1.3 AVSEC 小组会议结束后，ACI World 及其安保委员会批准了一项全面战略。这令 ACI 成为了“航空安保、制定全球议程和帮助 ACI 缔约国实现并维持高度安全方面的主导者”。战略的一个重要部分是通过共享相关安保信息以及提供指引和运能建设来帮助机场。另一个目标是通过确定航空安保的未来以及与合作伙伴携手合作来代表机场的利益。

1.4 战略的很多组成部分都与《全球航空安保计划》一致，包括通过各种计划来提供培训、运能建设、实现创新和提供最佳实践指引。如需详细了解 2018 年的成就，请参见本文件附录。

¹ 中文、阿拉伯文、英文、法文、俄文和西班牙文版本由ACI提供。

2. 近期与未来发展

2.1 ACI 与全球各地的航空领域利益相关方及机场合作，基于大获成功的安全卓越机场（APEX）计划，推出安保卓越机场计划。该计划会对机场开展为期一周的同行安保评审，并根据机场的具体需求进行调整。APEX 评审得出的多项建议不仅可以提高安保效率，也可以增进机场之间的协作。计划框架以附录 17 标准和建议做法（SARP）以及《ICAO 航空安保手册》（Doc 8973 号文件）和 ACI 最佳实践为基础。ACI 定期更新安保卓越机场计划，令其与陆侧安全等新兴威胁以及智能安保、非法贩运野生动植物相关意识等项目保持一致。

2.2 ACI 亦继续开展培训、推广智能安保指引材料和手册以支持 GAsEP 的优先领域，如运能建设。这些计划包括：

- 制定更长期的智能安保愿景，重点关注基于风险的差异化与创新
- 编纂有关内部威胁和网络安全的新手册
- 推出机场安全管理培训课程，制作以网络安全与智能安保为重点的在线学习课程
- 与合作伙伴携手制定与贩运人口和贩运野生动植物相关的指引与文件，促进主管机构之间的协调

2.3 在通过运能建设计划以支持 GAsEP 时，各国开展的活动与 ACI 提供的项目可能有所重叠。ACI 鼓励 ICAO 及其缔约国与航空业之间相互合作，以避免重复劳动并取得统一成果。

2.4 寻求在境外实施入境规定的国家应认可航空业主导的运能建设计划。ACI 呼吁采用可持续的协同方式，以提升安保成果并加强全球安保文化，而非诉诸惩罚，令问题变得更复杂。

3. 高级别会议的行动

3.1 高级别会议旨在：

- a) 认可 ACI、其合作伙伴及缔约国机场为支持 GAsEP 而实施的计划；
- b) 为 ACI 和 ICAO 缔约国提供合作机会，以免在 GAsEP 范围内实施运能建设计划时有所重复；并
- c) 鼓励各国利用以航空业主导的运能建设举措，作为在境外采用入境规定的替代方案。

APPENDIX

	Priority Outcome	Action taken
	Priority Action	
1.	ENHANCE RISK AWARENESS AND RESPONSE	
1.D	States' authorities work together with industry to most appropriately and effectively allocate responsibilities for the delivery of measures to counter the threat from landside attacks.	The first edition of ACI's Landside Security Handbook was published in April 2018 and is now available for purchase. Member airports as well as members of AVSEC Panel received copies. The handbook focuses on risk assessments, building design, terminal design to reduce crowds and queues, and best practices in response and recovery efforts.
1.G	Review adequacy of current measures to address insider threat, including background checks, physical measures, training and awareness and reporting mechanisms. To incorporate into the State's relevant aviation security programmes.	ACI is currently developing the first edition of an Insider Threat Handbook for airports. This is intended to be published in April 2019. The handbook will focus on best practices on personnel and physical security measures, organizational security and how to manage insider risks in a digital world.
2.	DEVELOP SECURITY CULTURE AND HUMAN CAPABILITY	
2.A	Review or develop training material to teach security culture and its principles.	ACI handbooks will provide guidance on establishing a positive security culture.
2.D	Develop and enhance joint training programmes	A new security diploma course has been developed by ACI with one of the courses to obtain the diploma developed jointly with ICAO which includes modules on security culture.
2.H	Share best practices	Working closely with the Working Group on Training, ACI is providing best practice material that could be applied to States conducting security culture training.
3	IMPROVE TECHNOLOGICAL RESOURCES AND FOSTER INNOVATION	
3.K	States to ensure appropriate authorities for aviation security coordinate with other agencies (e.g Customs and Immigration) to facilitate data sharing and risk assessment.	ACI is actively engaging States to collaborate more efficiently with other agencies addressing security concerns. ACI will present a Working Paper (HLCAS/2-WP/20) under Agenda Item 4 to highlight the need for information sharing amongst other entities (Annex 9).

3.Q	Ensure exchange of information between States and industry on innovative techniques and technology.	The joint IATA/ACI Smart Security Programme continues to encourage the exchange of information between airports and between States and airports to promote innovative technology, processes and techniques. ACI is promoting a long term vision for Smart Security with a focus towards innovation and more risk based practices not just at the security checkpoint but in overall view of airport security. Materials have also been made available for inclusion on the AVSECPaedia and ACI members have been encouraged to join the ICAO PoC Network.
3.N	Improve and update AVSECPaedia.	
3.P	Regular publication of operational guidance on the use of technology and innovative techniques.	
4	IMPROVE OVERSIGHT AND QUALITY ASSURANCE	
4.C	Develop best practices on conducting quality control and coordinate efforts between States, stakeholders on auditing and peer review activities. This could include tools, models and QC training.	As mentioned before, ACI has developed an ACI Security Diploma consisting of three courses for members to obtain this diploma. One of the courses is on Quality Management in Airport Security and was successfully launched April 2018.
5	INCREASE COOPERATION AND SUPPORT	
5.A	Support and encourage all stakeholders to conduct peer review, transfer knowledge, or share knowledge on security processes, procedures and technologies.	With strong support from ICAO Member States and industry partners, ACI officially launched its APEX in Security programme which allows airport members to have peer to peer reviews of security implementation, measures and best practices. The programme has completed nine full reviews and two follow up reviews in 2018.
5.F	Enhance capacity to provide peer to peer knowledge transfer, review and audits.	ACI has partnered with the European Union to conduct ten reviews over the next two years of airports considered to be higher risk airports to EU states.