

Civil-Military Cooperation – Guidance



Mr Thomas Bombaert

Air Traffic Management Expert - ICAO ANB

Algiers - 26-28 March 2018 – Joint ICAO EUR/NAT – MID / ACAC Civil-Military cooperation workshop



Background

- Cir 330 : Civil/Military Cooperation in Air Traffic Management – 2011
- ATMOPS Panel task to upgrade Cir 330 to a Manual and enhance the guidance material



Why cooperation?

- Civil aviation growth
- Competing needs vs common resource
- Military to protect their national security and defense capabilities
- Need to **optimize** the airspace usage



Collaboration – Cooperation – Coordination

Collaboration	Cooperation	Coordination
Building a system together Interoperability from scratch Longer term considerations → Systemic CAP & EFF	Planning oriented Strategic + pre-tactical Political guidance Working with one another → Capacity & Efficiency + Safety	 Talk to each other Safety Efficiency (when resulting from cooperation)
5 to 15 years ahead	Before operation Few year \rightarrow D-1	Tactical – Daily operation





- cost efficient operations



Basic principles

- Communication
- Trust
- Reciprocal understanding

At all levels



Baseline

- High-level commitment, policy and guidance
 - National **body**
 - Liaison/cooperation **structures/mechanisms** :
 - pre-tactical planning
 - tactical use of airspace



Enablers

- Regular ATM & CNS joint meetings
- Interoperability
- Legal agreements and/or letters of agreements/understanding



CAPACITY & EFFICIENCY

State Aircraft Ops





State Aircraft Operations

- Various roles
- Real missions vs Training
 - Both important different priority
- Planning cycle is different from Civ
- Compliancy (Tech/Ops) is variable
- During Exercise: Air component is only one element → impacts predictability
- Not always aircraft related



State Aircraft Operations

- In support of National security and defence
- Building and maintaining the readiness of State aviation capabilities



CAPACITY & EFFICIENCY

Collaborative decision making



1111111111



Collaborative Decision Making

- Process from which all participating parties can gain benefits through the negotiation of proposed options
- Enables information sharing and facilitates decision-making



CDM

- Requires pre-defined, procedures and rules
 → expeditiously and equitably
- At all levels:
 - Strategic: Policy/rules/priorities/planning cycles
 - Pre-tactical: planning
 - Tactical : execution



CAPACITY & EFFICIENCY

Interoperability

1111111111



Interoperability

- Supports both sides operations
- Enhance airspace access
- Increasingly necessary in the future – SWIM, Nav, Surv, Comms



Interoperability

- Ground-ground (AFTN, AMHS, IP ...)
- Air-ground (VHF, CPDLC...)
- Information management
- Not only technical also operational (procedures, training...)



Interoperability

- Military compliancy and certification:
 - National prerogative
- Standards making organization standards
 helps interoperability
- Guidance for interoperability



Interoperability constrains for Mil

- Multiple CNS/ATM equipage lacks military justification
- Huge military fleets with different types;
- Technical integration constraints;
- Timelines of **procurement** cycles and budgetary constraints;
- Lacks equivalent verification of compliance/certification processes



ICAO CAPACITY & EFFICIENCY

Performance measurement

1111111111



Performance measurement

- Increase trust
- Measure efficiency of cooperation and application of dynamic ASM
- Provides a **process** to choose metrics
- Provides some indicators



CAO CAPACITY & EFFICIENCY

Airspace organisation and management



1111111111



Airspace Management (ASM)

- ASM is the process by which airspace options are selected
 - "Conventional" ASM
 - Flexible use of Airspace



FUA vs "Conventional" ASM

FUA

- Dynamic Airspace
- Continuous process
- Meeting users needs
- Avoid "wasting" airspace
- Enhance system performance

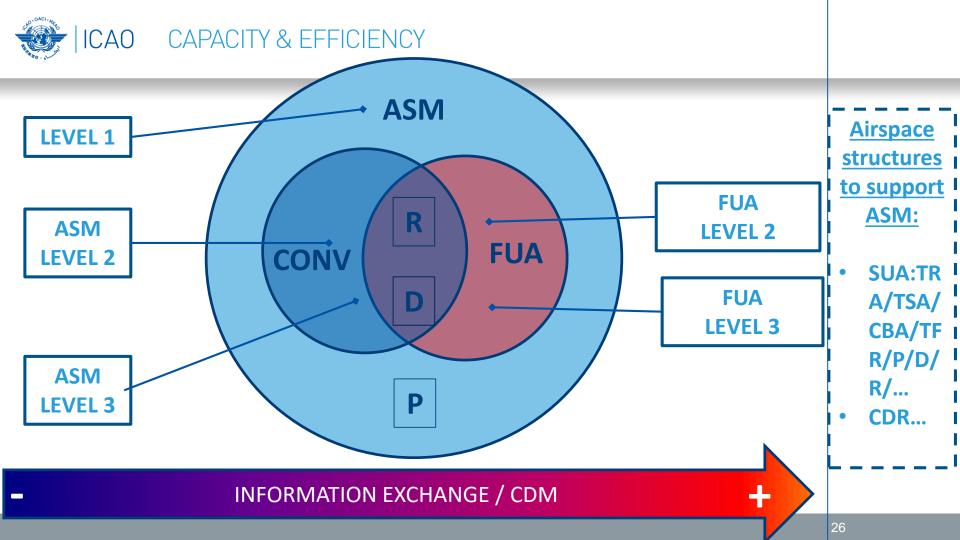
"Conventional" ASM

- Static environment
- Negative impact on system performance
- Not in line with needs (e.g. H24 activated zones)



ASM/FUA Levels

- Level 1 : Strategic
- Level 2 : Pre-tactical
- Level 3 : Tactical





ASM Principles

- airspace is a common resource to be allocated as a result of coordination;
- all available airspace should be managed flexibly;
- dynamic flight trajectories should be accommodated and optimum operational solutions provided;
- **segregated** airspace should be **minimized** (size, shape, and activation)
- airspace use should be **coordinated** and **monitored** to accommodate the competing requirements
- airspace reservation/restrictions should be planned in advance with changes made dynamically



"Conventional" ASM

- Strategic cooperation (level 1) → Policy, Airspace design, procedures, guidance...
- Pre-tactical: Airspace restrictions, planning coordination, usage of P R D areas
- Tactical: Real-time coordination civil-military controller to guarantee safety



What is FUA ?

- Dynamic Airspace Management Process
- Selection of airspace options by ATM community
- Users' requirements to be accommodated to the greatest extent possible
- Aims at balancing equitably the interests
- Most efficient use of airspace
- Avoid permanent airspace segregation, any restriction or reservation should be of a temporary nature
- Improve system performance
- Feed ATFM process



Is FUA a complex process?

- FUA complexity is linked to the operational environment complexity
- SCALABLE : Implement what you need



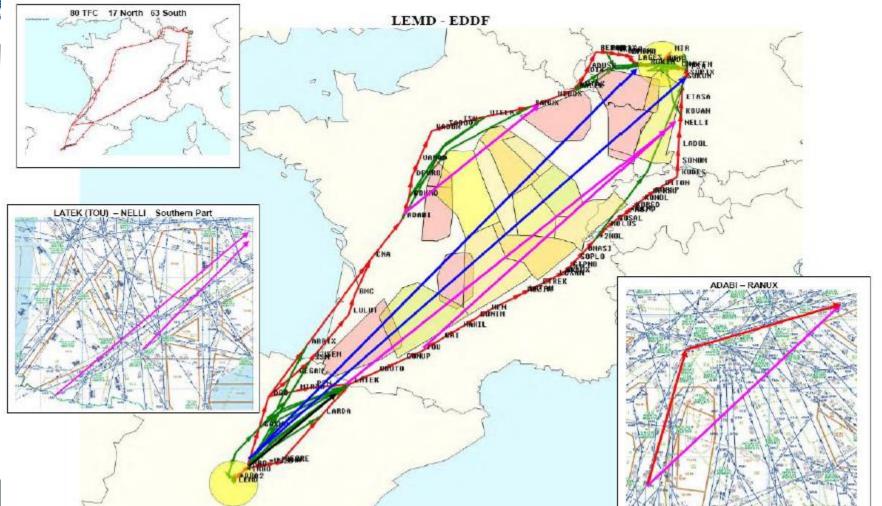
Concept

- Airspace is **no longer** designated as purely "civil" or "military" airspace, but considered as **one continuum** and allocated according to **user requirements**.
- Any necessary airspace **segregation** is **temporary**, based on **real-time usage** within a specific time period.



Where to Start?

- **Talk** to each other Formally and informally
 - Reciprocal understanding
- High-level commitment on both sides
 - MoT, MoD, DG, Defence Generals...
 - High-level policy and guidance
- **Develop structures** : HLAPB, AMC, management, planning process, execution procedures, airspace structures...





Composition of FUA

3 Levels

- Level 1 : Strategic
- Level 2 : Pre-tactical
- Level 3 : Tactical
- (Post-operation)

Building blocs

- High-level airspace policy body
- Airspace structures
- Processes: AMC, AUP, UUP
- Procedures and priority rules
- Tactical coordination facilities
 and procedures



Level 1 : Strategic

- National ASM policy
- Reassess the national airspace structure
- Periodically review the national **airspace needs**
- Establish negotiation procedures and priority rules for airspace allocation at Level 2
- Review the procedures and efficiency of Level 2 and Level 3 operations;



Level 2 responsibility: mainly AMC

- Focal point for Level 2 coordination
- Collect and analyse all airspace requests (starting weeks/months in adv)
 which may require temporary airspace segregation
- Analyse the airspace structures availability requests vs with the traffic demand
- **Decide** on the allocation of reserved/restricted areas after coordination
- Make CDR2 available for flight planning
- Promulgate the national **airspace use plan** on D-1 to all concerned users
- Collect and analyse more up-to-date information on the day of operation
- Promulgate, if necessary, updated airspace use plan
- Participate in a post operation **analysis** of airspace allocation

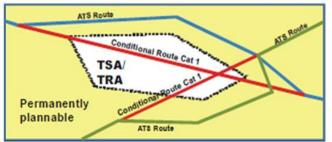


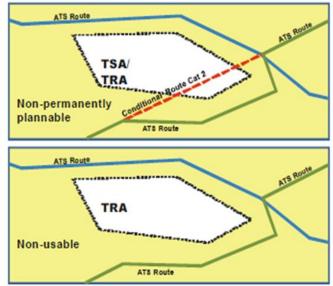
Airspace Structures

- Conditional Routes (CDR)
- Temporary Airspace Reservation (TRA/TSA)
- Danger/Restricted Areas (AMC Manageable areas)



CDR







Level 3 : Tactically

- Real time activation, deactivation or real time reallocation of the airspace allocated at Level 2
- Resolution of specific airspace problems
- AMC or directly between ATS units
- Coordination procedures and communication facilities
- Notification of the current status of the airspace.



Implementation

- In line with the airspace complexity/Ops environment
- Supporting tools : LARA...



Advanced FUA

- Integration ASM, ATFCM & ATS (enhanced CDM)
- Area modularity in airspace design
- Direct routing and Free Route Airspace
- Enriched & continuous data sharing between civil and military
- **Collaborative Decision Making** involving all actors (airspace configurations)
- Automated performance feedback



AFUA Goal

- Predictability for Civil
- Flexibility for Military



Doc 10088

- New Manual on Civil-military cooperation
- Editorial/approval is underway
- Unedited version publication target : mid-2018



Conclusions

- Why: Safety, Capacity & Efficiency National security and defense
- How: applying guidance in line with the operational context
- Basic requirements: Top Level commitment, Trust, Communication & reciprocal understanding
- It is a long (and continuous) process, but worth it



